

Agenda Item 16 Report PR22/23-07

Report to Policy & Resources Committee

Date 19 July 2022

By Head of Governance & Support Services

Title of Report Annual Governance Statement and Updated Local Code of

**Corporate Governance** 

**Decision** 

#### **Recommendation: The Committee is recommended to:**

- I. Approve the Annual Governance Statement for 2021-22 to accompany the Authority's Statement of Accounts; and
- 2. Note the updated Local Code of Corporate Governance.

#### I. Introduction

- 1.1 Under the Accounts and Audit (England) Regulations 2015 the Authority is required to conduct a review at least once a year of the effectiveness of its system of internal control. The findings of that review must be considered by a committee of the Authority, or by the Members of the Authority as a whole. Following that review, an annual governance statement, prepared in accordance with "proper practices in relation to internal control", must be approved. The approved statement must then accompany the Authority's Statement of Accounts. It is the role of the Committee to review the outcome of the annual review of governance arrangements and approve the Annual Governance Statement, ensuring it contains any actions for improvement.
- 1.2 The "proper practices", in accordance with which the Annual Governance Statement is to be prepared, are set out in guidance ("Delivering Good Governance in Local Government Framework" as amended in 2016) to local authorities (including National Park Authorities) issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Society of Local Authority Chief executives (SOLACE).
- 1.3 This report presents the draft Annual Governance Statement for 2020-21 for approval.

# 2. Policy Context.

2.1 The SDNPA has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the Senior Management Team and other officers within the Authority who have responsibility for the development and maintenance of the governance environment, the Principal Audit Manager's annual internal audit report, the work done to review the Local Code of Corporate Governance, and also by responding to comments and recommendations made by external auditors and others. The findings of review work undertaken during the year that have resulted in proposed changes to the

- governance structures have been considered by the NPA and changes have been made as consequence of the NPAs consideration of these matters.
- 2.2 The Monitoring Officer, Chief Finance Officer and Head of Governance have liaised to review the organisation's governance arrangements and prepare a draft Annual Governance Statement for 2021-23, in compliance with the guidance, and which records the ongoing work that has been undertaken to establish and review governance arrangements. The draft Annual Governance Statement is set out in **Appendix I** to this report.
- 2.3 No significant governance issues have been identified. The actions for further improvement in 2022-23 are listed in paragraph 5.2 of the draft Annual Governance Statement (**Appendix I**).
- 2.4 The outcome of this process has been that the Authority's Governance arrangements are considered to continue to be fit for purpose.

#### 3. Issues for consideration

- 3.1 The guidance advises that it is up to each authority to set out its commitment to the seven core principles of corporate governance detailed in the guidance, determining its own governance structure, underpinned by these principles and ensuring that it operates effectively in practice. The core principles are:
  - Behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law
  - Ensuring openness and comprehensive stakeholder engagement
  - Defining outcomes in terms of sustainable economic, social and environmental benefits
  - Determining the interventions necessary to optimise the achievement of the intended outcomes
  - Developing the Authorities capacity, including the capability if its leadership and individuals within it
  - Managing risks and performance through robust internal controls and strong public finance management
  - Implement good practice in transparency, reporting and audit to deliver effective accountability
- 3.2 In respect of each core principle, the guidance offers more detailed advice concerning the requirements of good corporate governance and includes an example of how an annual governance statement may look.

# 4. Local Code of Corporate Governance

4.1 In exercise of the authority delegated to him, the Chief Executive, in consultation with the Chair of the Policy and Resources Committee, has made the necessary amendments to the Local Code of Corporate Governance. As required by the terms of the delegated authority, the amended code is being reported to the Committee. Only minor changes have been made and the amended Code is set out at **Appendix 2** to this report for Members information.

# 5. Options & cost implications

- 5.1 This process is mandatory and therefore there are no alternatives.
- 5.2 The costs associated with undertaking this work are met from within the Authority's core budget.

# 6. Next steps

6.1 Subject to approval the Annual Governance Statement will be submitted along with the Authority's Statement of Accounts.

# 7. Other Implications

Implication	Yes*/No
Will further decisions be required by another committee/full authority?	No
Does the proposal raise any Resource implications?	There are no implications arising from this report
How does the proposal represent Value for Money?	Effective governance supports the efficient operation of the organisation
Are there any Social Value implications arising from the proposal?	There are no implications arising from this report
Have you taken regard of the South Downs National Park Authority's equality duty as contained within the Equality Act 2010?	There are no implications arising directly from this report. Any equalities implications arising from the activities or actions outlined in the Code of Corporate Governance and annual Governance statement are considered and addressed as part of the Authority's ongoing delivery.
Are there any Human Rights implications arising from the proposal?	There are no implications arising from this report
Are there any Crime & Disorder implications arising from the proposal?	There are no implications arising from this report
Are there any Health & Safety implications arising from the proposal?	There are no implications arising from this report
Are there any Data Protection implications?	There are no implications arising from this report
Are there any Sustainability implications based on the 5 principles set out in the SDNPA Sustainability Strategy:	The report adheres to the principle of Promoting Good Governance as set out in the Authority's Sustainability Strategy.

# 8. Risks Associated with the Proposed Decision

8.1 The carrying out of an annual review, together with the reporting of its outcome to Members, is a legal requirement and provides assurance that arrangements are adequate and operating effectively in practice and, where gaps are identified, that action is planned to address this for the future.

#### **ROBIN PARR**

#### **Head of Governance**

# **South Downs National Park Authority**

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Appendices: I. Draft Annual Governance Statement

2. Local Code of Corporate Governance

SDNPA Consultees: Chief Executive Officer, Director of Corporate Services, Chief Finance

Officer, Deputy Chief Finance Officer and Head of Internal Audit.

External Consultees: None

Background DocumentsReport to Policy and Resources Committee July 2018

Agenda Item 16 Report PR22/23-07 Appendix I

**South Downs National Park Authority** 

**Annual Governance Statement 2021-22** 

Review Date Annual

**Responsibility** Chief Executive

**Approved by** Policy & Resources Committee

# ANNUAL GOVERNANCE STATEMENT FOR SOUTH DOWNS NATIONAL PARK AUTHORITY 2021/22

# I. Scope of Responsibility

- 1.1 Through carrying out its general statutory duties and responsibilities in connection with the two national park purposes, the South Downs National Park Authority (the SDNPA) seeks to work for and with the local community to foster the social and economic wellbeing of communities within the National Park.
- 1.2 The SDNPA is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded, properly accounted for and used economically, efficiently and effectively.
- 1.3 The SDNPA also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.
- I.4 In discharging this overall responsibility, the SDNPA is also responsible for putting in place proper arrangements for the governance of its affairs and facilitating the effective exercise of the Authority's functions, which includes arrangements for the management of risk.
- 1.5 The SDNPA has approved and adopted a Local Code of Corporate Governance, which is consistent with the principles of the CIPFA/SOLACE guidance Delivering Good Governance in Local Government Framework. The Local Code of Corporate Governance sets out agreed criteria against which the effectiveness of the governance framework will be assessed. This statement explains how the Authority has complied with the Local Code and meets the requirements of Regulation 6(1) of the Accounts and Audit (England) Regulations 2015 for the Authority to prepare an Annual Governance Statement.

# 2. The purpose of the governance framework

- 2.1 The governance framework comprises the systems and processes, and culture and values, by which the SDNPA is directed and controlled. The frameworks also include the Authority's activities through which it accounts to, engages with and leads the community. It enables the SDNPA to monitor the achievement of its strategic priorities and to consider whether these priorities have led to the delivery of appropriate, cost-effective services. It is also a driver for the delivery of the Authority's outcomes and objectives, by contributing to the Authority's culture and empowering staff and members to act.
- 2.2 The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness.
- 2.3 The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Authority's aims, objectives and policies, to evaluate the likelihood and potential impact of those risks being realised and to manage them efficiently, effectively and economically.
- 2.4 The governance framework which has evolved and been strengthened over many years, has been in place within the SDNPA for the year ended 31 March 2022 and up to the date of approval of the annual report and Statement of Accounts.

#### 3. The Governance Framework

3.1 The key elements of the systems and processes that comprise the SDNPA's governance arrangements are summarised below.

# Vision and Leadership

- 3.2 The SDNPA's purposes, vision and intended outcomes for residents, visitors and other service users are identified in a range of policy documents set out in our Local Code of Corporate Governance. The overarching vision for the management of the South Downs was agreed in July 2012 and is included in the Partnership Management Plan (PMP), which was launched in 2014. The review of the PMP was completed in 2020 and an updated PMP published. The plan was originally developed with partners and delivery partnerships have been put in place to ensure the objectives are met. The Authority has also established a refreshed South Downs Partnership, with updated terms of reference, an independent Chair and representatives from across a wide range of key sectors, linked to the PMP in order to support delivery of the PMP and embed the PMP across those organisations and sectors operating within the national park.
- 3.3 The Policy and Resources Committee includes on its agenda a standing item to report on the delivery of the PMP ensuring that the four key PMP themes, Climate Change, Health & Wellbeing, Rural Economy and Nature Recovery have been kept under review, with each meeting of the Committee during 21/22 focussing on one of the themes. The Committee has also organised workshops, which have involved key partners, to ensure delivery against these themes is monitored and scrutinised.
- 3.4 The Local Plan sets out how the National Park Authority will manage development over the next 15 years. This is based on the statutory purposes and duty for national parks. The Local Plan builds on the framework of the South Downs National Park Partnership Management Plan. The PMP sets out an overarching strategy for the management of the National Park and the Local Plan policies deliver many of the outcomes and policies set out in the PMP.
- 3.5 A review of the Local Plan has been initiated in line with the requirement to review the plan every 5 years. A revised Local Development Scheme has also been adopted. The local plan review will consider the impacts of changing national planning legislation as part of its remit.
- 3.6 The SDNPA's Corporate Plan sets out the high-level objectives and priorities for the organisation and sets out detailed proposals for the forthcoming financial year. The Corporate Plan also sets out our values. The Corporate Plan action plan has been reviewed during this period and updated by the NPA to ensure this aligns with the current budget position and organisational priorities setting out clearer priorities and targets to reflect the Authority's flat cash settlement and anticipated flat cash settlements for future years.

# Service Quality

- 3.7 Progress against the SDNPA's objectives, and the National Park Authority performance indicators is identified via quarterly and annual performance reporting to the Policy and Resources Committee and where appropriate, Planning Committee. The Performance Management Framework reflects the development of high-level objectives for the Partnership Management Plan. Performance is monitored by the Policy & Resources Committee with policies and strategies in place to ensure that the SDNPA makes best use of resources. The performance of the Sustainable Communities Fund, which is now delivered by the South Downs National Park Trust, is subject to annual reporting to the Committee.
- 3.8 Key data sets, as specified by Defra are reported to allow for national data comparison.

  Decision Making
- 3.9 The SDNPA's Standing Orders, Scheme of Delegation, Financial Regulations, Contract Standing Orders and other procedures prescribe how the Authority operates and how decisions are made to ensure that these are efficient, transparent and accountable to local people. The Standing Orders are regularly reviewed and changes recommended to the Authority at least annually to ensure these reflect best practice and latest legislative

- requirements. Financial Procedures and Financial Regulations were both updated during 20/21.
- 3.10 Although no longer having powers to hold Formal decision making meetings electronically, the Authority has continued to make use of virtual and hybrid meetings in its informal meeting arrangements, with some member training, workshops and updates continuing to be held on-line. The Authority acknowledges that whilst on-line meetings are not always the best forum for detailed debate and discussion amongst members, they do have advantages in terms of member attendance and engagement and will therefore continue to use virtual/hybrid meetings where it considers these appropriate and within its powers to do so. The Authority responded positively to the implementation of The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020, which during the 20/21 period enabled national park authorities to hold meetings in public by electronic means, in order to operate effectively during the period of the pandemic and has transited back to face to face meetings ensuring compliance with relevant rules and Covid restrictions at all times.
- 3.11 Member training and engagement activity continued using a blend of in person and on-line 'virtual' meetings. Member training, knowledge and skills development, and other workshops have been held on the following subjects:
  - Nature Recovery
  - Climate Change
  - Health and Wellbeing Strategy
  - Rural Economy
  - National Park for All
  - Nature Based Solution and Green Financing
  - Shoreham Cement Works Area Action Plan
  - Government Landscapes Review Consultations (Landscapes Review)
  - Whole Estate Plans
  - Byways Open to All Traffic
  - Equity, Diversity and Inclusion
  - Member Code of Conduct
  - Member engagement online and at events
  - Community Infrastructure Levy Allocation
  - Nationally Significant Infrastructure Projects
  - SDNPA Risk Register
  - SDNPA Budget
  - SDNPA Corporate Plan
  - SDNPA Design Guide Supplementary Planning Document
  - South Downs Local Plan
  - Equity, Diversity and Inclusion
- 3.12 There is a programme for reviewing and updating key documentation. We have a research and evidence strategy, which ensures that comprehensive, good quality data is available to base our decisions on and allow us to monitor progress. Committee reporting templates

- ensure these capture all relevant information to inform member decision making and promote consistency. These templates have been periodically reviewed a nad have been updated during this period to ensure they are effective and provide Members with the necessary information for them to deliver their decision-making responsibilities.
- 3.13 Each of the SDNPA's committees has distinct terms of reference, which are kept under review and, where necessary, updated by the NPA. In response to some of the findings of the Landscapes Review and with the aim of increasing the range of voices heard in its decision making and consideration of issues, the Authority has co-opted 2 additional members to the P&R committee. Following a pilot year these appointments have been extended for a further 18 months. The Scheme of Member's allowances now provides all co-optees with an allowance, and a process to identify a third co-optee is underway. These additional co-optees compliment the two Independent (Cipfa) co-opted members that also serve on the P&R committee. A process to refresh these appointments has been undertaken with recommendations being made to the NPA for appointment.
- 3.14 Meetings of the Authority and its committees are held in public (save for individual items of a sensitive nature properly considered in private session, in line with LGA 1972) with publicly available agendas and minutes published on the Authority's website. Members of the public may ask questions and make representations on relevant matters at meetings in accordance with a defined protocol for public engagement, which enshrines the rights of the public to address meetings.
- 3.15 The Authority continues to webcast meetings of the Full Authority, and its committees. An archive of webcast meetings in the last 6 months is maintained and is publicly available through the Authority website and You Tube. Work to move to paperless meetings, which has been delayed due to remote working and prioritisation of the delivery of decision making during the pandemic has resumed in 2021/22 with a paperless pilot starting in quarter 2 of 2022.
- 3.16 The Authority operates a series of "task and finish groups" to undertake in-depth work and analysis of key issues, prior to presentation to committee or the Authority for decisions. Each Group has terms of reference which are agreed by its parent committee, the full Authority or the Chief executive in consultation with the Chair of the Authority. Groups are supported by senior officers and where appropriate specialist advisors.
- 3.17 The Authority's governance framework is kept under review by the Head of Governance, Monitoring Officer and Chief Finance Officer who are responsible for ensuring that the framework complies with changes in legislation, regulations, codes or guidance issued by government departments, regulatory bodies or relevant professional bodies. Committee and Officer Delegations and terms of reference are also kept under review to ensure that the governance framework reflects changes in roles and responsibilities of committees, members and/or Officers. The scheme of delegation and committee terms of reference have been updated to ensure they reflect new ways of working as well as the performance of additional functions such as in relation to the establishment of the Teckal Company by the Authority. Changes have also been made to the Authority's indemnity arrangements for members and officers, rules of debate and in relation to reserved matters arising from the establishment of the Teckal Company.
- 3.18 The roles and responsibilities of the Members and officers are defined in Member/Officer job descriptions and there is a Local Protocol for Member and Officer Relations. The roles of Chief Executive, Monitoring Officer and Chief Finance Officer are filled. The SDNPA has a range of contracts for key support services. This includes the provision of the Chief Finance Officer and Monitoring Officer functions. In reaching this decision the SDNPA took into account the governance requirements of CIPFA's Statement on the role of the Chief Financial Officer in Local Government (2010). The CFO accordingly has full responsibility for reporting on financial performance and presenting financial performance updates and the

- annual budget report to members, as well as Internal Audit reviews and the Statement of Accounts.
- 3.19 The contract for the provision of financial services and Chief Finance Officer support has been renewed during this period. The CFO function continues to be performed under this contract by the CFO, appointed by the Authority, and the CFO's nominated Deputy Chief Finance Officer at Brighton & Hove City Council.
- 3.20 The contracts for legal services and provision of the Monitoring officer have both been retendered during this period and new contracts entered into, in both cases with the previous supplier.
- 3.21 There are arrangements for consultation with the Monitoring Officer, CFO or Deputy CFO on key decisions and advice to the Authority and its Committees. Arrangements are in place for the CFO's nominated deputy to attend management meetings on the CFO's behalf in order to ensure a sound understanding of the organisation's key priorities and risks.
- 3.22 During this year the Authority has launched its operations at Seven Sisters Country Park. In order to support delivery of the improvements the Authority wishes to see at the site it has established a Teckal company (South Downs Commercial Operations Limited) which enables activities for a commercial purpose to be undertaken. The implications of this have been reviewed and the scheme of delegation and committee terms of reference have been updated to ensure monitoring and oversight of the activities of the company and the performance of shareholder functions, some of which have been delegated to the Chief Executive. An operating agreement has been entered into between the Teckal Company and the Authority which defines the relationship between the company and the Authority and the Authority has agreed the Articles of Association for the Company. In addition an Annual business plan for the company has been agreed by the SDNPA as shareholder setting out the approved functions to be delivered by the company and incorporating key performance indicators which will be kept under review by the Policy and Resources Committee.
- 3.23 The Authority has also continued its relationship with the South Downs Trust which is an independent charity established by the Authority. The Authority continues to have a license agreement for the use of the shared identify and seconds staff to the trust. The Authority appoints two Authority members as trustees and continues to make a payment to the trust to support its administrative costs, however this is on a tapering basis. The Trust continues to provide updates twice a year to the Authority, with these updates being presented in public. The Trust complies with the reporting requirements of the Charity Commission and Companies House and keeps its governance and policy framework under review to ensure it is robust and fit for purpose. The Trust also publishes an annual report.
- 3.24 The annual review of governance has been supported by a member survey and a Member Tasks and Finish Group which has resulted in a range of proposals to further improve the operation of the authority's governance procedures and ensure these are proportionate and reflect the needs of the membership these include changes to the committee schedule, reporting of member attendance at meetings and changes to the member development programme amongst other things.
- 3.25 The Authority has developed and approved its response to the Government's response to the Landscapes Review and has identified where further powers would support the NPA to deliver against its purposes. The Authority continues to work closely with Defra at an Officer and Member level as the proposals from the consultation are developed.

#### Risk management

3.26 The SNDPA has established a systematic strategy, framework and processes for managing risk. A corporate risk register is maintained and has been reviewed on an ongoing basis at meetings of the Policy & Resources Committee as well as being subject to regular review by Operational Management Team (OMT). The Policy and Resources committee has

introduced opportunities for members to better engage with the corporate risk register though a series of meetings – enabling committee members to dig deeper into issues on the risk register in advance of the Committee meeting and better inform the discussions which take place in Committee. This enables relevant risks to be identified and evaluated, with consideration given to appropriate mitigation strategies.

- 3.27 Directorate level risk monitoring is in place. Risk is also monitored at project level. There is an escalation process from project and directorate risk registers to the corporate risk register.
- 3.28 The Authority's insurance arrangements have been kept under review and updated as new risks identified including the operations at Seven Sisters Country Park. The Insurance Services contract has been renewed during this period.

#### Conduct and behaviour

- 3.29 There are Codes of Conduct for Members and officers, in place and performance appraisal processes for both. Training is given to new Members on the Code of Conduct as part of the induction process and an all –member training event on standards has been provided by external experts during this period. There is a Register of Members' Interests. The Authority operates successor standards arrangements for the conduct of Members following the implementation of the Localism Act 2011. The Appointment Management & Standards Committee is responsible for monitoring the ethical framework of the Authority. The Authority has appointed two independent persons to oversee the investigation of complaints about the conduct of Members.
- 3.30 The Member Code of Conduct aligns with the updated Code of Conduct for Board Members of Public Bodies issued by the Cabinet Office which those Members appointed by the Secretary of State are also required to comply with. Throughout the year individual and collective guidance has been issued to Members on the management of standards issues.
- 3.31 An annual update on complaints received, and matters referred to the Local Government and Social Care Ombudsman is considered by the Policy and Resources Committee, so that the Authority can seek service improvement. The SDNPA has a Whistleblowing Policy, with confidential reporting arrangements in place to enable internal and external whistle-blowing. There is an Anti-fraud and Corruption Policy in place.
- 3.32 Competencies are incorporated into the performance and development review process for staff and a staff and member working group have developed and communicated a series of corporate values. The last full staff survey was undertaken in 2018, however a number of surveys have been undertaken during the pandemic to ensure staff welfare is monitored and Senior managers and Members are kept appraised of any issues resulting from new ways of working during the pandemic.
- 3.33 The Authority has continued to work on the development of an action plan to assist in improving the Authority's Equality, Diversity and inclusion work. The Action Plan Objectives were presented to members at the Authority meeting in July 2022. This work has included staff and member surveys and sessions in order to ensure all staff and members have an opportunity to participate in this work. Member training on EDI has been provided during this period.

#### Financial accountability

3.34 The SDNPA's Financial Regulations and Procedures, provide a framework for the management of the Authority's financial affairs and are subject to ongoing review. The SDNPA has an approved Capital Strategy, Treasury Management Policy and Annual Investment Strategy detailing its approach and risk appetite for managing financing, treasury and non-treasury investments. The Annual Investment Strategy was amended during this period to add additional approved counterparties within the strategy. Monitoring of the

- operational budget is conducted during the year and findings incorporated into the budget planning process.
- 3.35 Payment of allowances to Members is made in accordance with the Local Authorities (Members' Allowances) (England) Regulations 2003. Allowances have continued to increase with the staff cost of living pay award and will be subject to a full review in 2024.
- 3.36 Members have a key role in providing assurance that the Authority's funds are used economically, efficiently and effectively in accordance with agreed policies. and the Authority's general Duty of Best Value under the Local Government Act 1999. The financial strategy and budget is agreed by the Authority following scrutiny by all Members via a series of workshops. The Policy & Resources Committee receives regular reports on budget monitoring and treasury management performance and has a membership that includes two independent co-opted members who have relevant finance and governance experience. This committee undertakes the core functions of an audit committee. This ensures the provision of appropriate skills and experience in the scrutiny of the Authority's arrangements for financial control and risk management and enhances transparency.
- 3.37 The Authority has maintained its approach of allocating budgets to the Authority's Theme Programme Boards enabling these boards to be more responsive to opportunities to deliver projects on the ground. The work of the Boards is driven by the objectives set out in the PMP and Corporate Plan. Budget allocations are agreed by the NPA through the budget setting process and reflect the relative priorities of the Authority.
- 3.38 The boards are led by senior managers within the Countryside and Policy Management directorate, who are each accountable for the spend and delivery against targets, although membership of boards is cross directorate.
- 3.39 The Authority's accounts are subject to external audit on an annual basis and reported to the Policy & Resources Committee at a public meeting. During this period the Authority determined to accept the Public Sector Appointments Limited's invitation to become an opted-in Authority for the purposes of the appointment of a local Auditor.
- 3.40 An Internal Audit service is provided under a service level agreement by Brighton & Hove City Council's Internal Audit Services. The outcome of internal audits are reported to the Policy and Resources Committee and the full reports are sent to the Chair and Deputy Chairs and the Independent co-opted Members of the committee. An independent and external review of internal audit to ensure compliance with the Public Sector Internal Audit Standards was carried out in January 2018. The Authority's external auditors, Grant Thornton review the appropriateness of internal audit arrangements and accordingly place reliance on the work done where applicable.
- 3.41 The Authority has also embedded processes to oversee the delivery of the Infrastructure business plan and for allocating monies generated though the Community Infrastructure Levy.
- 3.42 All contracts since June 2013 have been procured through e-sourcing using the In-tend system, or through National frameworks.
  - Constructive working relationships between officers and Members
- 3.43 Compliance with relevant legal requirements and the SDNPA's procedures is facilitated by a range of controls. Policies are in place to regulate how the Members and Officers use the resources available to them.
- 3.44 The SDNPA receives legal advice and Monitoring Officer support as appropriate via separate contracts with West Sussex County Council and Hampshire County Council. This advice includes input into significant Committee/Authority papers. During this period no formal reports by the Monitoring Officer, further to section 5 of the Local Government and Housing Act 1989, were necessary.

- 3.45 Senior managers and Committee Chairs and Deputy Chairs meet monthly in an informal capacity to horizon scan and consider the forward management of Authority business.

  Although this is not a decision making body it allows for a constructive dialogue between officers and Members and ensure activity is informed by a wide range of views.
- 3.46 The Authority has continued its practice to create a small number of Members who are not appointed to committees, but rather work more closely with officers on specific policy areas or activities, such as health and wellbeing and the rural economy. This has resulted in a small number of Members not being appointed to serve on the Authority's committees and has enabled Members, who may have had difficulty in attending scheduled Committee meetings, to participate in and contribute to the work of the Authority. All Members are still required to attend NPA meetings and other Member development and engagement activities and are subject to the requirements to attend meetings set out in the LGA 1972 and the Authority's Standing Orders
- 3.47 The induction of new Members has been reviewed and will be delivered using a mix of in person events and online roundtable sessions with SMT and Committee Chairs and Deputies to ensure that new Members joining the Authority are able to fully engage in the work of the Authority.

# Skills and Learning for staff and Members

- 3.48 Member and Officer learning and development needs are identified and met through induction programmes, the Performance and Development Review process, the Learning and Development Policy for officers (with individual staff learning and development plans) and the Member Engagement Protocol. There are annual Member discussions about development needs between individual members and the Chair of the Authority.
- 3.49 An e-learning platform is maintained as part of a blended approach to training delivery. This includes a series of mandatory courses to be undertaken by all staff as well as optional courses focusing on personal development and growth. These courses are also available to Members. For staff, completion of courses is linked to the annual performance assessment process.
- 3.50 Mid and end of Project evaluations are reported to the Policy and Resources Committee and key learning is identified from these and used to inform the development of future projects and ways of working,
- 3.51 Budget managers have access to one to one support for budget management and also briefings on financial procedures and administration, further budget management and closedown. All financial guidance and procedure notes are available on the Authority's Intranet. Contract management training has been provided to relevant staff, and the Policy and Resources Committee approved the Authority's procurement strategy 2021-26. This strategy sets out how the SDNPA will take a proportionate view of risk in procurement, to strike a balance between mitigation and accessibility for small and medium sized enterprises.

# Clear relationships with Partners and the public

3.52 A key element in the SDNPA's guiding principles is working with partners and community groups. The SDNPA has therefore developed and maintained a range of relationships and arrangements with other agencies in the public, private and voluntary sectors to ensure that they are able to engage with and contribute to the work of the Authority. The SDNPA has an Accord with Natural England and Memoranda of Understanding with the South Downs Network and South Downs Land Management Group. A Memorandum of Understanding with the Association of Local Councils within the South Downs is also in place and communications with parishes and local communities has been improved through the approach to parish workshops – including on-line webinars and Q&A sessions enabling meeting on a more frequent basis. During 2021/22 we also held 4 online parish workshops and 2 parish webinars (topics were dark night skies and nature recovery). The Authority has

- continued Member appointments to a number of local and national partner organisations and groups including the South Downs Local Access Forum, Campaign for National Park's and the South Downs National Park Trust.
- 3.53 The Authority has overseen the establishment of an independently chaired South Downs Partnership with a remit to Champion the Outcomes in the Partnership Management Plan (PMP) through:
  - Being a strong partnership in pursuit of common goals across the diverse landscape and communities of the SDNP and its environs
  - Working alongside the NPA and other partners to drive and monitor continual improvement across the landscape and communities of the National Park
  - Embedding the PMP as a vehicle for change across the National Park
  - Providing 'integrated thinking' and seeking to resolve issues arising when there is a conflict between competing policy objectives;
  - Providing a forum for those with a stake in delivery of the PM
- 3.54 We continue to work with neighbourhood planning groups across the breadth of the National Park, to prepare neighbourhood plans that respect the purposes and duty of the National Park Authority and enhance the special qualities the National Park
- 3.55 A revised Statement of Community Involvement (SCI) has been adopted during this period.
- 3.56 S101 agreements with the 5 Planning Host authorities have been approved by the NPA during this period. These agreements define the relationship with the host Authorities who deliver planning services on behalf of the NPA and include quality and performance measures which are reported to the Policy and Resources Committee as part its performance monitoring.
- 3.57 Whole Estate Plans are seen as a key way of deepening engagement with estates and landowners, and these plans are subject to consideration by the Policy and Resources Committee, and involve visits to the estate to help Members and officers understand the issues facing land owners in the National Park. A review of the processes associated with the delivery of WEPs has also been undertaken and new practices introduced to ensure Members engage with emerging WEPs at the most appropriate time.
- 3.58 The Authority uses a range of methods to maintain regular contact with its communities and wider public, for example, the e-newsletter and planning newsletter, which provide regular updates to 8,786 and 1,207 subscribers respectively on the work of the Authority and activities within the National Park.
- 3.59 Learning from the positive and negatives of the move to virtual we rolled out a programme of hybrid engagement with hybrid festivals including Wild Chalk, Secrets of the Heath and Dark Night Skies, and in person pop up events at hot spots and urban fringe areas. Through this engagement we reached an online audience of 275,000 and 15,466 people in person. During the year we launched a new website and social media channels for Seven Sisters Country Park, and reached a combined total of 13.6 million people through our digital channels
- 3.60 In July 2021, The Authority, working with the South Downs National Park Trust launched its Nature recovery campaign, ReNature with the aim of increasing awareness of the 33% (13,000 ha) ambition;
  - to secure inward investment of at least £100m through public, private and charitable finance; and
  - to mobilise and inspire landowners, communities and the public to take action.

- 3.61 The campaign is a focal point for the work of the Authority with regards to nature recovery and will involve significant fund raising activities from a range of sources to help achieve the 33% for nature target. The campaign reached over 378,000 people online and the campaign film was seen by 258,000 people online or in cinemas across the south east. The media launch of the campaign and the call for sites reached 7.5 million people with 221 separate pieces of media coverage.
- 3.62 The Authority has in place appropriate policies for in relation to Equalities issues and every report considered by the NPA or its committees considered whether the decision would impact upon groups with protected characteristics, with full equalities impact assessments being undertaken where this is considered necessary. The delivery of EDI training for all staff has contributed to the effectiveness of this. The Authority has sought to engage with communities across the national park and through its comms, engagement and outreach work has improved awareness of the National Park across a wide range of groups. An EDI action plan has been developed which will further support the embedding of this work in the Authority and will contribute to the work of the Authority and the National Park itself in providing access to all individuals and communities.
- 3.63 The Authority has also maintained youth ambassador roles to strengthen engagement with young people across the National Park and has in place the appropriate safeguarding policies and mechanisms, all approved through the Authority's HR Team.
- The SDNP Citizens Panel currently consists of around 700 people living within or near the National Park. Panel members are surveyed twice a year on a variety of subjects, most recently on sustainability and local business, awareness and usage of Seven Sisters Country Park, and public transport use in the National Park. The Research Team writes all research questions in collaboration with colleagues and only includes questions where we are able to act on the research results and recommendations. All feedback from the Panel is shared with the relevant colleagues/teams and this information is utilised in their work.). In addition, a Citizens Panel e-newsletter is sent to panel members bi-annually, keeping them updated with the latest developments in and around the Park as well as informing them how their survey responses have shaped or contributed to our work as an Authority.
- 3.65 During this period, the Authority has adopted a wildlife delivery plan and associated high level targets too underpin its work on nature recovery and the renature campaign. This has supported a call for sites and associated process to identify appropriate sites for further action in relation to renaturing.
- 3.66 The authority has engaged with partners across a range of consultations including in relation the M3 J9 and minerals and waste consultations.

#### 4. Review of Effectiveness

- 4.1 The SDNPA has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the Senior Management Team and other officers within the Authority who have responsibility for the development and maintenance of the governance environment, the work done to review the Local Code of Corporate Governance, and also by responding to comments and recommendations made by external auditors and others.
- 4.2 The annual review exercise, which incorporated a review of the Local Code of Corporate Governance, was initiated by the Head of Governance and the Monitoring Officer and included consultations with the Strategic Management Team, the Chief Finance Officer and the Internal Auditor.
- 4.3 The Internal Audit Annual Opinion is that Reasonable Assurance can be provided that an effective system of internal control is in place at the SDNPA for the year ended 31 March 2022. Of the five audits undertaken, there were three reasonable assurance opinions given in

the year, along with one substantial assurance opinion and one partial assurance opinion. Significant improvements have been made as a result of the internal audit process particularly in relation to ICT arrangements, which received a partial assurance. Amongst other improvements, this Audit has resulted in increasing the regularity of patch management to support the resilience of the Authority's IT systems. A follow up audit is planned in 2022/23

- 4.4 The SDNPA's Chief Finance Officer and Monitoring Officer have also provided assurance that there have been no significant control issues which have:
  - Required the need for formal action or reporting in their respective roles,
  - Required the need for significant additional funding not already provided for within the approved budget,
  - Had a material impact on the accounts; or
  - Resulted in significant public interest, damaging the reputation of the Authority.
- 4.5 Although a review of the effectiveness of the Governance arrangements is reported once per year to the Authority, the process of gathering evidence and monitoring performance is continual and is managed through reports to the Authority and its Committees, and through the improvement planning process. Management action required to maintain effective governance arrangements evident from reports and from other management reporting processes is taken throughout the year.
- 4.6 We have been advised on the implications of the result of the review of the effectiveness of the governance framework and that the arrangements continue to be regarded as fit for purpose in accordance with the governance framework. The areas already addressed and those to be specifically addressed with new actions planned are outlined below.

#### 5. Governance issues

- 5.1 No significant governance issues have been identified. The following key areas of work have been conducted during 2021/22:
  - Further embedding of processes related to paperless meetings as face to face meetings return
  - Delivery of Member Code of Conduct training
  - Embedding necessary governance changes as a result of the establishment of a Teckal company
  - Review of governance structures to ensure learning from Covid 19 Pandemic is embedded in governance arrangements
  - Review organisational policies as part of new ways of working as part of a move to a blended style of working
  - Finalising the operating agreement with the Authority's Teckal company
- 5.2 Actions for 2022-2023 include the following:
  - Further embedding of processes related to paperless meetings (ongoing from 21/22)
  - Review the position regarding the use of byelaws at Seven Sisters Country Park (ongoing from 21/22)
  - Implementation of changes arising from the review of the staff PDR process (ongoing from 21/22)

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- Complete the review of the model councillor code of conduct recently published by the Local Government Association to identify whether further revision of the Member Code of Conduct is needed
- Implement the outcomes of the 2022 member survey and review of governance as reported to the NPA in May 2022.
- 5.3 We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements, and delivery against these will continue to be monitored by the P&R committee.
- 5.4 We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Chair	Chief Executive Officer
Date:	
On behalf of the SDNPA	

# Agenda Item 16 Report PR22/23-07 Appendix I

#### **Code of Corporate Governance 2022**

#### I. Introduction

- 1.1 Corporate Governance has been defined as follows:
  - "...the arrangements put in place to ensure that the intended outcomes for stakeholders are defined and achieved." (The International Framework: Good Governance in the Public Sector (CIPFA/IFAC, 2016))
- 1.2 The term 'local code of governance' essentially refers to the governance structure in place within the organisation although, in practice, the governance structure will consist of a number of codes and documents. The development and review of the local code of governance helps to ensure that proper governance arrangements are in place and serves as a means of increasing credibility, accountability and public confidence in the organisation.
- 1.3 The South Downs National Park Authority (SDNPA) has produced a local code of corporate governance which is based upon the guidance published jointly by CIPFA (The Chartered Institute of Public Finance and Accountancy) and SOLACE (The Society of Local Authority Chief Executives and Senior Managers) entitled 'Delivering Good Governance in Local Government Framework' which applies to National Park Authorities. The Guidance sets out seven core principles of corporate governance, together with various supporting principles in respect of each core principle. The SDNPA's Local Code of Corporate Governance, set out below, incorporates these principles and identifies the source documents, good practice and other means of demonstrating the SDNPA's compliance with the principles of good governance.

# The SDNPA's Values

1.4 The SDNPA has agreed the following statement as an expression of the values that will govern the behaviour of its staff and Members:

Working for the National Park....

#### We will:

- Have a common goal determined by the National Park's Purposes and Duty
- Champion the National Park's aspirations
- Communicate clearly and listen well
- Be flexible, encourage innovation and welcome challenge
- ....working together

#### We will:

- Trust and respect people within and outside the SDNPA
- Work in an open way
- Work as one organisation which is mutually supportive
- Be committed to working in partnership with others to develop shared priorities and gain mutual benefits
- ....to deliver results

#### We will:

- Ensure our approach and decisions are informed by evidence
- Be positive and enthusiastic: take the initiative
- Be seen to add value in all that we do.

In addition the Authority will act in accordance with the Nolan principles:

**SELFLESSNESS**: Holders of public office should act solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

**INTEGRITY**: Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

**OBJECTIVITY**: In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

**ACCOUNTABILITY**: Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

**OPENNESS**: Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

**HONESTY**: Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

**LEADERSHIP**: Holders of public office should promote and support these principles by leadership and example.

# 2. Monitoring and Review

- 2.1 All Members and officers of the Authority share responsibility for good governance. In particular, the Policy and Resources Committee is responsible for receiving the Annual Governance Report prepared by the External Auditor as well as the Annual Governance Statement prepared jointly by the Monitoring Officer and the Chief Finance Officer.
- 2.2 Delegated Authority is given to the Chief Executive in consultation with the Chair of the Policy and Resources Committee to make any necessary amendments to the Local Code of Corporate Governance. Where the Local Code has been amended, it shall be reported annually to the Policy and Resources Committee

#### **Principle A:**

Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

We Will:

# Behave with integrity:

- Ensure members and officers behave with integrity and lead a culture where acting in the public interest is visibly and consistently demonstrated thereby protecting the reputation of the organisation
- Ensure members take the lead in establishing specific standard operating principles or values for the organisation and its staff and that they are communicated and understood. These should build on the Seven Principles of Public Life (the Nolan Principles)
- Lead by example and using the above standard operating principles or values as a framework for decision making and other actions
- Demonstrate, communicate and embed the standard operating principles or values through appropriate policies and processes which are reviewed on a regular basis to ensure that they are operating effectively

Evidenced by:

# **Committee Oversight & Scrutiny:**

- Annual Governance Statement approved by the Policy and Resources Committee
- Appointment, Management and Standards Committee role in standards matters for members
- Independent persons appointed
- Complaints, Compliments and Comments
   Policy in place and reported on annually to
   Committee
- Arrangements for handling complaints against Members considered by the Independent Persons

#### **Corporate Policies and Strategies:**

- Members' Code of Conduct
- Register of Interests for Members and declarations of interests made at meetings and recorded in minutes
- Officer Code of Conduct and associated declarations of interest
- Financial Regulations
- Contract Standing Orders
- Declaration of Gifts and Hospitality for Members and Officers
- Anti-fraud and Corruption Policy
- Whistleblowing Policy
- Local Protocol for Member and Officer Relations
- SDNPA Values and Competencies
- SDNPA's Guiding Principles
- Arrangements for managing conflicts of interest in place for teckal Company

#### **Operational Procedures**

- Induction programme for new Members and staff including standards of behavior expected
- Annual performance appraisal for staff and Members
- Procedures for dealing with perceived conflicts of interests e.g. in relation to

We Will:	Evidenced by:
	treasury management advice
	Report template for decision making
	Key processes audited and reported on
	Individual guidance issued to members in relation to managing standards issues.
	Process in place for disclosure of Related Parties and Outside Interests
Demonstrate strong commitment to ethical values:	Committee Oversight & Scrutiny:
Seek to establish, monitor and maintain the organisation's ethical standards and	Appointments, Management and Standards     Committee
performance	Corporate Policies and Strategies:
Underpin personal behaviour with ethical values and ensuring they permeate all	Memoranda of Understanding with various partners and Natural England Accord
aspects of the organisation's culture and	Members' and Officer Codes of Conduct
operation	Whistleblowing Policy
<ul> <li>Develop and maintain robust policies and procedures which place emphasis on</li> </ul>	Equality and Diversity Policy
agreed ethical values	Procurement strategy
Ensure that external providers of	Recruitment Procedure
services on behalf of the organisation are required to act with integrity and in	Contract Standing Orders
compliance with ethical standards expected by the organisation	<ul> <li>Treasury Management Policy &amp; Annual Investment Strategy (Ethical Investment Statement)</li> </ul>
	SDNPA Values and Competencies
	SDNPA's Guiding Principles
	Partnership management plan sets out approach to partnership working
	Operational Procedures
	Member/officer performance appraisal process
	Equality and Diversity action plan Training
	<ul> <li>Report template requires consideration of ethical issues</li> </ul>
	Job descriptions
	Staff competency framework
	Treasury Management practices
Respect the rule of law	Committee Oversight & Scrutiny:
Ensure members and staff demonstrate a strong commitment to the rule of law as	Statutory Officers appointed by the Full Authority
well as adhering to relevant laws and regulations	Committee structure in place with terms of

#### We Will:

- Create the conditions to ensure that the statutory officers, other key post holders, and members, are able to fulfil their responsibilities in accordance with legislative and regulatory requirements
- Strive to optimise the use of the full powers available for the benefit of citizens, communities and other stakeholders
- Deal with breaches of legal and regulatory provisions effectively
- Ensure corruption and misuse of power are dealt with effectively

# Evidenced by:

#### reference

- Monitoring Officer in place
- Officer support for committees

# **Corporate Policies and Strategies:**

- Whistleblowing policy
- Financial Regulations, Contract Standing orders and Procurement Strategy
- Codes of conduct
- Anti-fraud and corruption policy
- Scheme of delegation
- Establishment of Teckal Company with reserved matters set out in its memorandum of association
- Operating agreement and Annual business plan for Teckal company approved by NPA

# **Operational Procedures**

- Report templates set out legal considerations for all decisions
- Member induction programme and development programme
- Provision of legal advice to officers and members to ensure compliance with law
- Compliance with CIPFA's statement on the role of the Chief Finance Officer in Local Govt (CIPFA 2015)
- Job descriptions
- Internal and external audit
- Annual Management Assurance statement to the External Auditor
- Register of member and officer interests and related party interests
- Engagement at national level with regards to reviews of available powers and their use

#### **Principle B:**

Ensuring openness and comprehensive stakeholder engagement We Will: Evidenced by: **Committee Oversight & Scrutiny:** Be open • Authority and Committee meetings Ensure an open culture through demonstrating, documenting and accessible to the public with various communicating the organisation's meetings webcast commitment to openness Publication of agendas and reports in line with Local Government Act 1972 Make decisions that are open about actions, plans, resource use, requirements forecasts, outputs and outcomes. The Member workshops presumption is for openness. If that is not the case, a justification for the Decision Records reasoning for keeping a decision Public participation at SDNPA meetings confidential should be provided **Corporate Policies and Strategies:** Provide clear reasoning and evidence for decisions in both public records and • Partnership Management Plan explanations to stakeholders and being 2050 vision explicit about the criteria, rationale and considerations used. In due course, Communication and Engagement Strategy ensuring that the impact and Statement of Community Involvement consequences of those decisions are clear Financial Regulations and Standing Orders Use formal and informal consultation and Corporate Plan and annual action plan engagement to determine the most Annual review appropriate and effective interventions/ courses of action • Complaints, Compliments and Comments **Policy**  Whistleblowing Policy • Publication Scheme Access to information policy Member Allowance Scheme SDNPA Guiding Principles SDNPA Values and Competencies **Operational Procedures** • Report template Financial statements Annual performance reporting • Information published in respect of expenditure over £250 • Tracking spreadsheets used for key public consultations recording changes as a result of consultation • SDNPA website (includes - publicly available information including committee

papers, who the Members are and what

they do, who the officers are and how the public can input and influence Authority decisions)  Farmer engagement workshops  Parish newsletters and member attendance at parish meetings  Programme of Parish workshops and webinars  Publication of South Downs View  E-newsletter and Planning E newsletter published  Committee Oversight & Scrutiny:  Effective engagement with institutional stakeholders to ensure that the purpose, objectives and intended outcomes for each stakeholder relationship are clear so that outcomes are achieved successfully and sustainably  Develop formal and informal partnerships to allow for resources to be used more efficiently and outcomes achieved more effectively  Ensure that partnerships are based on:  - trust - a shared commitment to change a culture that promotes and accepts challenge among partners and that the added value of partnership working is explicit  Committee Oversight & Scrutiny:  Oversight of projects with partners and stakeholders by Policy and Resources  Committee  Corporate Policies and Strategies:  Development of the National Park Partnership Management Plan  Communication and Engagement Strategy  Public affairs strategy  Memoranda of Understanding with various partners including shared values and Natural England Accord  Natural England Accord  Statement of Community Involvement  Guidance to Members on outside bodies  Operational Procedures  New South Downs Partnership established  National Park Authority performance indicators  Visitor surveys  Formal mechanism for evaluation and learning from major pieces of work and important partnerships.  Tracking spreadsheets used for key public consultation recording changes as a result of consultation  Planning Customer Survey  Individual campaigns and communications activity  Parish workshops	We Will:	Evidenced by:
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<ul> <li>National Park Authority performance indicators</li> <li>Visitor surveys</li> <li>Formal mechanism for evaluation and learning from major pieces of work and important partnerships.</li> <li>Tracking spreadsheets used for key public consultations recording changes as a result of consultation</li> <li>Planning Customer Survey</li> <li>Individual campaigns and communications activity</li> </ul>		Operational Procedures
<ul> <li>indicators</li> <li>Visitor surveys</li> <li>Formal mechanism for evaluation and learning from major pieces of work and important partnerships.</li> <li>Tracking spreadsheets used for key public consultations recording changes as a result of consultation</li> <li>Planning Customer Survey</li> <li>Individual campaigns and communications activity</li> </ul>		New South Downs Partnership established
<ul> <li>Formal mechanism for evaluation and learning from major pieces of work and important partnerships.</li> <li>Tracking spreadsheets used for key public consultations recording changes as a result of consultation</li> <li>Planning Customer Survey</li> <li>Individual campaigns and communications activity</li> </ul>		
learning from major pieces of work and important partnerships.  Tracking spreadsheets used for key public consultations recording changes as a result of consultation  Planning Customer Survey  Individual campaigns and communications activity		Visitor surveys
consultations recording changes as a result of consultation  • Planning Customer Survey  • Individual campaigns and communications activity		learning from major pieces of work and
Individual campaigns and communications activity		consultations recording changes as a result
activity		Planning Customer Survey
Parish workshops		
l '		Parish workshops

We Will:	Evidenced by:
	Farmer breakfasts
	Seven Sisters Country Park Stakeholder group
Engage with individual citizens and service	Committee Oversight & Scrutiny:
<ul><li>Establish a clear policy on the type of</li></ul>	<ul> <li>Complaints, Compliments and Comments reported on annually.</li> </ul>
issues that the organisation will meaningfully consult with or involve communities, individual citizens, service	Meeting between Authority Members and South Downs Partnership
users and other stakeholders to ensure that service (or other) provision is	Endorsement of Whole Estate Plans by Policy and Resources Committee
contributing towards the achievement of intended outcomes	Corporate Policies and Strategies:
Ensure that communication methods are effective and that members and officers	Process in place for disclosure of Related Parties and Outside Interests
are clear about their roles with regard to community engagement	Community Involvement in relation to planning matters
<ul> <li>Encourage, collection and evaluation of the views and experiences of</li> </ul>	Memoranda of Understanding with various partners and Natural England Accord
communities, citizens, service users and organisations of different backgrounds including reference to future needs	Corporate objectives and success measures (in the Corporate Plan )
Implement effective feedback	Communication and Engagement Strategy
mechanisms in order to demonstrate how views have been taken into account	<ul> <li>National Park Authority performance indicators</li> </ul>
Balance feedback from more active	Performance Management Framework
stakeholder groups with other stakeholder groups to ensure inclusivity	Rights of Way Accord
Take account of the impact of decisions	Operational Procedures
on future generations of tax payers and service users	<ul> <li>Meetings with partner Local Authorities within the NP to discuss shared issues /priorities.</li> </ul>
	Engagement of youth ambassadors in the work of the NPA
	Local Access Forum
	Quarterly and annual performance reporting
	Consultation on the review of the Local Plan and Shoreham cement works Area Action Plan .
	Planning Service Customer Survey and associated action plan
	Tracking spreadsheets used for key public consultations recording changes as a result of consultation
	E-newsletter and planning e-newsletter

#### **Principle C:**

Defining outcomes in terms of sustainable economic, social and environmental benefits

We will: Evidenced by: Define outcomes: Committee Oversight & Scrutiny: Have a clear vision, which is an agreed • PMP and other strategic documents approved by NPA and/or committees formal statement of the organisation's purpose and intended outcomes **Corporate Policies and Strategies:** containing appropriate performance indicators, which provide the basis for • Statement of Community Involvement in relation to planning matters the organisation's overall strategy, planning and other decisions • Memoranda of Understanding with various Specify the intended impact on, or partners and Natural England Accord changes for, stakeholders including • Purposes and Duty set out in legislation and citizens and service users. It could be incorporated into all strategic documents. immediately or over the course of a year or longer • Corporate Plan and associated action plan based on the shared vision for the SDNP Deliver defined outcomes on a agreed with partners sustainable basis within the resources that will be available • National Park 2050 vision Identify and manage risks to the • Publication of the Partnership Management achievement of outcomes Plan (PMP) including the development of measures as a basis for monitoring progress Manage service users' expectations towards the achievement of the Vision effectively with regard to determining priorities and making the best use of the • State of the Park Report resources available Risk Management approach Local Development Scheme Neighbourhood Plans Local Plan Public Affairs Strategy **Operational Procedures** • 5 yearly review of PMP • South Downs Integrated Landscape Character Assessment Annual review Risk management processes Consider the social, economic and Committee Oversight & Scrutiny: environmental benefits: • Considerations tabled as part of committee Consider and balance the combined reports economic, social and environmental Membership of Policy and resources impact of policies and plans when taking Committee expanded through additional decisions about service provision

Take a longer-term view with regard to decision making, taking account of risk

and acting transparently where there are

potential conflicts between the

# Corporate Policies and Strategies:

Co-optees to broaden input into the

Development of 5 year medium term

committee deliberations.

We will:	Evidenced by:
organisation's intended outcomes and short-term factors such as the political cycle or financial constraints  • Determine the wider public interest associated with balancing conflicting interests between achieving the various economic, social and environmental benefits, through consultation where possible, in order to ensure appropriate trade-offs  • Ensure fair access to services	<ul> <li>financial strategy</li> <li>Development of position statements on key topics</li> <li>Equalities policy and on line training</li> <li>Annual Review</li> <li>Treasury management policy</li> <li>Operational Procedures</li> <li>Approvals Process for Projects and project evaluation</li> <li>Sustainability Action Plan</li> <li>Support for South Downs Volunteering Network</li> <li>Report template</li> <li>Evidence base maintained to inform decision making</li> <li>Application of Sandford Principle in decision making</li> <li>Enhanced role of theme programme boards in project decision making</li> </ul>

# **Principle D:**

Determining the interventions necessary to optimise the achievement of the intended outcomes.

We will:	Evidenced by:
Determining interventions:  Ensure decision makers receive objective and rigorous analysis of a variety of options indicating how intended outcomes would be achieved and associated risks. Therefore ensuring best value is achieved however services are provided  Consider feedback from citizens and service users when making decisions about service improvements or where services are no longer required in order to prioritise competing demands within limited resources available including people, skills, land and assets and bearing in mind future impacts	<ul> <li>Committee Oversight &amp; Scrutiny:         <ul> <li>SMT Strategic session discussions</li> </ul> </li> <li>Chair's briefing</li> <li>Committee chairs and SMT discussions</li> <li>Conduct of Authority and committee meetings enabling officers' presentation of reports for Member consideration and discussion.</li> <li>Corporate Policies and Strategies:         <ul> <li>Corporate Plan</li> </ul> </li> <li>SDNP Vision published following wide engagement with stakeholders and partners providing the strategic steer for the South Downs</li> </ul>
	<ul><li>Partnership Management Plan,</li><li>Local Plan</li></ul>

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We will:	Evidenced by:
	Publication of the Partnership Management
	Plan including the development of impact measures as a basis for monitoring progress towards the achievement of the Vision
	Financial Regulations and Contract Standing orders
	Standing orders for Regulation of Authority Proceedings and Business
	Operational Procedures
	Budget setting process
	Committee reporting template and approvals process
Planning interventions:	Committee Oversight & Scrutiny:
Establish and implement robust planning	South Downs Partnership
and control cycles that cover strategic and operational plans, priorities and targets	<ul> <li>Annual budget processes involving approval by the NPA and oversight by the Policy and Resources Committee</li> </ul>
<ul> <li>Engage with internal and external stakeholders in determining how services and other courses of action should be</li> </ul>	Committee review of Corporate Risk Register
planned and delivered	Performance reporting to Committee
Consider and monitor risks facing each	Corporate Policies and Strategies:
partner when working collaboratively, including shared risks	PMP including performance measures
<ul> <li>Ensure arrangements are flexible and</li> </ul>	Corporate Plan
agile so that the mechanisms for delivering goods and services can be	Social Value Act implications consideration for all decisions taken at committee.
adapted to changing circumstances	Performance reporting to Committee
<ul> <li>Establish appropriate key performance indicators (KPIs) as part of the planning</li> </ul>	Project appraisals reported to Committee
process in order to identify how the	Corporate Policies and Strategies:
performance of services and projects is to be measured	Medium Term Financial Strategy
Ensure capacity exists to generate the information required to review service	Corporate plan and budget setting cycles interlinked
quality regularly	Operational Procedures
<ul> <li>Prepare budgets in accordance with objectives, strategies and the medium term financial plan</li> </ul>	Social value implications of decisions part of standard reporting template
Inform medium and long term resource planning by drawing up realistic estimates of revenue and capital expenditure aimed at developing a sustainable funding strategy, taking into account the full cost of operations over the medium and longer term	Budget setting process includes Members

We will:	Evidenced by:
<ul> <li>Ensure the medium term financial strategy sets the context for ongoing decisions on significant delivery issues or responses to changes in the external environment that may arise during the budgetary period in order for outcomes to be achieved while optimising resource usage</li> <li>Ensure the achievement of 'social value' through service planning and commissioning</li> </ul>	
Optimise achievement of outcomes:	Committee Oversight & Scrutiny:
Ensure the medium term financial	Budgets monitored by Committee
strategy integrates and balances service priorities, affordability and other resource constraints	Annual budget setting process through workshops and Authority meetings
Ensure the budgeting process is all- inclusive, taking into account the full cost of operations over the medium and longer term	Link between budget process and Corporate Plan
	<ul> <li>Social value implications considered for all decisions taken at committee.</li> </ul>
Ensure the medium term financial	Performance reporting to Committee
strategy sets the context for ongoing decisions on significant delivery issues or	Project appraisals reported to Committee
responses to changes in the external	Corporate Policies and Strategies:
environment that may arise during the budgetary period in order for outcomes to be achieved while optimising resource usage	Medium Term Financial Strategy
	<ul> <li>Corporate plan and budget setting cycles interlinked</li> </ul>
Ensure the achievement of 'social value'	Operational Procedures
through service planning and commissioning	Social value implications of decisions part of standard reporting template
	Budget setting process includes members and senior managers

# **Principle E:**

Developing the Authority's capacity, including the capacity of its leadership and the individuals within it.

We will:	Evidenced by:
Develop capacity:	Committee Oversight & Scrutiny:
Review operations, performance and use of assets on a regular basis to ensure	PMP performance monitoring by Policy and Resources Committee
their continuing effectiveness	Corporate Policies and Strategies:
<ul> <li>Improve resource use through appropriate application of techniques such as benchmarking and other options</li> </ul>	Organisational structure focused on delivery model for PMP and Corporate Plan
in order to determine how resources are	Member/officer induction and appraisal

#### We will:

- allocated so that defined outcomes are achieved effectively and efficiently
- Recognise the benefits of partnerships and collaborative working where added value can be achieved
- Develop and maintain an effective workforce plan to enhance the strategic allocation of resources

# Evidenced by:

#### programmes

- Learning and Development Policy for officers
- IT strategy
- Establishment of Teckal company with ability to appoint independent directors

#### **Operational Procedures**

- Member Development Protocol and individual Member development meetings
- Appropriate job profiles used in recruitment
- Learning and Development Plans
- Training events
- Performance and development review scheme
- Staff survey and associated action plan developed
- E-learning platform with mandatory courses linked to annual performance review for all staff
- Member and staff induction programme

# Develop the capability of leadership:

- Develop protocols to ensure that elected and appointed leaders negotiate with each other regarding their respective roles early on in the relationship and that a shared understanding of roles and objectives is maintained
- Publish a statement that specifies the types of decisions that are delegated and those reserved for the collective decision making of the governing body
- Ensure the Leader and the chief executive have clearly defined and distinctive leadership roles within a structure whereby the chief executive leads in implementing strategy and managing the delivery of services and other outputs set by members and each provides a check and a balance for each other's authority
- Develop the capabilities of members and senior management to achieve effective leadership and to enable the organisation to respond successfully to changing legal and policy demands as well as economic,

# Committee Oversight & Scrutiny:

- Committee Chairs and SMT meetings
- Appointments, Management and Standards Committee Terms of reference

# **Corporate Policies and Strategies:**

- Job descriptions and performance and development review process for Members and officers, including the Chair of the SDNPA
- Member Development Protocol
- Standing orders contain scheme of delegations to officers
- Complaints, Compliments and Comments Policy
- Financial Regulations and Standing Orders
- Scheme of Delegation approved by NPA
- Communication and Engagement Strategy
- HR policies in place

# **Operational Procedures**

Chief Finance Officer support procured and

We	will:	Evidenced by:
	political and environmental changes and risks	compliance with both the CIPFA Statement on the Role of the Chief Financial Officer in Local Government and the CIPFA Statement on
•	Ensure that there are structures in place to encourage public participation	the Role of the Head of Internal Audit in Public Service Organisations
•	Take steps to consider the leadership's own effectiveness and ensuring leaders are open to constructive feedback from	<ul> <li>Monitoring Officer support contract in place</li> </ul>
	peer review and inspections	<ul> <li>South Downs Partnership</li> </ul>
•	Holding staff to account through regular	<ul> <li>Conditions of employment</li> </ul>
	performance reviews which take account of training or development needs	<ul> <li>Contract management in respect of externally provided services</li> </ul>
•	Ensure arrangements are in place to maintain the health and wellbeing of the	Member workshops on key issues
	workforce and support individuals in maintaining their own physical and mental	<ul> <li>Leadership and Management development training</li> </ul>
	wellbeing	<ul> <li>Advertising Member vacancies</li> </ul>
		<ul> <li>Induction programme for all</li> </ul>
		<ul> <li>Annual Member I-2-I process with Chair of the Authority</li> </ul>

# **Principle F:**

Managing risks and performance through robust internal controls and strong public finance management.

We will	Evidenced by:
Manage risk	Committee Oversight & Scrutiny:
<ul> <li>Recognise that risk management is an integral part of all activities and must be considered in all aspects of decision making</li> <li>Implement robust and integrated risk management arrangements and ensuring that they are working effectively</li> <li>Ensure that responsibilities for managing individual risks are clearly allocated</li> </ul>	<ul> <li>Regular risk reporting to Committee</li> <li>Annual Health and Safety reporting</li> <li>Corporate Policies and Strategies:</li> <li>Risk Management Strategy, risk register template and risk appetite statement</li> <li>Insurance policies</li> <li>Whistleblowing Policy</li> <li>Anti-fraud and Corruption Policy</li> <li>Health and Safety policies and procedures</li> <li>ICT User Policy and information security policy in place</li> <li>Treasury Management Policy</li> <li>Operational Procedures</li> <li>Risk assessment as part of service planning</li> <li>Corporate Risk Register reviewed by the Operational Management Team, and SMT</li> </ul>

We will	Evidenced by:
	Annual Management Assurance statement to the External Auditor
Manage performance	Committee Oversight & Scrutiny:
<ul> <li>Monitor service delivery effectively including planning, specification, execution and independent post</li> </ul>	<ul> <li>Chairs and SMT meetings</li> <li>Chair's briefings</li> </ul>
<ul> <li>Make decisions based on relevant, clear objective analysis and advice pointing out the implications and risks inherent in the organisation's financial, social and environmental position and outlook</li> <li>Encouraging effective and constructive challenge and debate on policies and objectives to support balanced and effective decision making</li> <li>Provide members and senior management with regular reports on service delivery plans and on progress towards outcome achievement.</li> <li>Ensure there is consistency between specification stages (such as budgets) and post implementation reporting (e.g. financial statements)</li> </ul>	<ul> <li>Committee terms of reference include regular performance monitoring</li> <li>P&amp;R Committee review of effectiveness</li> <li>Corporate Policies and Strategies:         <ul> <li>Financial Regulations and Procedures</li> <li>Standing Orders</li> </ul> </li> <li>Operational Procedures</li> <li>Strategic sessions</li> <li>National Park Authority performance indicators reported quarterly or annually as appropriate including corrective action as necessary to relevant committees</li> <li>Appropriate systems in place to support monitoring performance against measures</li> <li>Operational management team monitoring of performance</li> <li>Statutory requirements for decision making met</li> <li>Committee Report templates</li> </ul>
Develop robust internal control	Committee Oversight & Scrutiny:
Align the risk management strategy and policies on internal control with achieving objectives	Policy and Resources Committee with terms of reference reviewed annually
<ul> <li>Evaluate and monitor risk management and internal control on a regular basis</li> <li>Ensure effective counter fraud and anti- corruption arrangements are in place</li> </ul>	<ul> <li>Independent co-opted members on the Policy and Resources Committee</li> <li>Training for Committee members</li> <li>Publication of reports and meeting minutes</li> </ul>
<ul> <li>Ensure additional assurance on the overall adequacy and effectiveness of the framework of governance, risk management and control is provided by the internal auditor</li> </ul>	<ul> <li>showing declarations of interest made</li> <li>Statement of Community Involvement approved by the NPA</li> <li>Risk management strategy</li> <li>Audit plan agreed by Policy and Resources</li> </ul>
<ul> <li>Ensure an audit committee or equivalent group/ function, which is independent of the executive and accountable to the governing body</li> </ul>	Cttee and regular audit reporting to Committee  • Annual Governance Statement  Corporate Policies and Strategies:

We will	Evidenced by:
	Standing Orders
	Scheme of Delegation
	Financial Regulations
	Anti-fraud and corruption policy
	Contract Standing Orders and     Procurement Strategy
	Members' and Officer Codes of Conduct
	Communication and Engagement Strategy
	Complaints, Compliments and Comments     Policy
	Operational Procedures
	Policy framework kept under review by Operational Management team
	Effective internal audit function resourced and maintained
Manage data	Committee Oversight & Scrutiny:
<ul> <li>Ensure effective arrangements are in place for the safe collection, storage, use</li> </ul>	Major Project approval and monitoring by Committee
and sharing of data, including processes to safeguard personal data	Performance data reported quarterly
Ensure effective arrangements are in	Corporate Policies and Strategies:
place and operating effectively when sharing data with other bodies	Security arrangements in place in IT contract
Review and audit regularly the quality and	Information security policy
accuracy of data used in decision making and performance monitoring	Acceptable use of ICT policy
and performance monitoring	Data Protection Policies and practices implemented
	Operational Procedures
	Systems for managing performance data
	Data Protection Officer
	Data protection policies in place
	Training on data protection
	Data processing agreements where appropriate
	Role of Research and Evidence Officer in validating data for PMP and other indicators
	<ul> <li>Methodology sheets developed for Corporate plan measures and PMP indicators</li> </ul>
Have strong public financial management	Committee Oversight & Scrutiny:
Ensure financial management supports	

We will	Evidenced by:
both long term achievement of outcomes and short-term financial and operational performance  • Ensure well-developed financial management is integrated at all levels of planning and control, including management of financial risks and controls	<ul> <li>External Auditor's value for money opinion</li> <li>Quarterly budget monitoring reports to Committee</li> <li>Annual budget approved by Authority</li> <li>Annual Statement of Accounts approved by Committee</li> <li>Corporate Policies and Strategies:</li> <li>Financial statements</li> <li>Financial Regulations and procedures</li> <li>Medium Term Financial Strategy</li> <li>Operational Procedures</li> <li>Chief Finance Officer support procured and compliance with both the CIPFA Statement on the Role of the Chief Financial Officer in Local Government and the CIPFA Statement on the Role of the Head of Internal Audit in Public Service Organisations</li> </ul>

# **Principle G:**

Implement good practice in transparency, reporting and audit to deliver effective accountability.

We will	Evidenced by:
Implement good practice in transparency	Committee Oversight & Scrutiny:
Write and communicate reports for the public and other stakeholders in a fair, balanced and understandable style appropriate to the intended audience and ensuring that they are easy to access and interrogate	<ul> <li>Annual Governance Statement approved by Committee</li> <li>Annual and quarterly performance</li> </ul>
	reporting to Committee
	Report template
<ul> <li>Strike a balance between providing the right amount of information to satisfy transparency demands and enhance</li> </ul>	Decision Records
	Webcasting of meetings
public scrutiny while not being too	Corporate Policies and Strategies:
onerous to provide and for users to understand	Statement of Community Involvement
	Communication and Engagement Strategy
	Standing Orders
	Scheme of delegation
	Complaints, Compliments and Comments     Policy
	Publication Scheme
	Code of Corporate Governance
	Access to information policy

We will	Evidenced by:
	SDNPA Guiding Principles
	SDNPA Values and Competencies
	Operational Procedures
	SDNPA website
	Visitor survey
	On-line South Downs Forum consultations
	Tracking spreadsheets used for key public consultations
	Corporate Plan
	Annual review
	Financial statements
	Contributions to parish newsletters and attendance by members at parish meetings / agms
Implement good practice in reporting	Committee Oversight & Scrutiny:
Report at least annually on performance, value for money and stewardship of	Annual and quarterly performance reporting to Committee
resources to stakeholders in a timely and understandable way	S151 officer reporting requirements
Ensure members and senior management own the results reported	Annual Governance Statement approved by Committee
Ensure robust arrangements for assessing	Corporate Policies and Strategies:
the extent to which the principles	Corporate Plan
contained in this Framework have been applied and publishing the results on this	Operational Procedures
assessment, including an action plan for improvement and evidence to demonstrate good governance (the annual governance statement)	<ul> <li>National Park Authority performance indicators reported quarterly or annually as appropriate including corrective action as necessary to relevant committees</li> </ul>
Ensure that this Framework is applied to	Report template
jointly managed or shared service organisations as appropriate	Annual review document
Ensure the performance information that	Financial statements
accompanies the financial statements is prepared on a consistent and timely basis and the statements allow for comparison with other, similar organisations	Summary versions of Corporate Plan and Partnership Management Plan
Develop assurance and effective accountability	Committee Oversight & Scrutiny:
Ensure that recommendations for corrective action made by external audit	Audit Plan and reports to Policy and Resources Committee
Ensure an effective internal audit service     with direct access to members is in place.	Regular Attendance of internal and external audit at Policy and Resources Committee
with direct access to members is in place, providing assurance with regard to governance arrangements and that	<ul> <li>Independent(co-opted) members appointed to Policy and Resources</li> </ul>

We will	Evidenced by:
recommendations are acted upon	Committee
Welcome peer challenge, reviews and	Corporate Policies and Strategies:
inspections from regulatory bodies and implementing recommendations	Annual Governance Statement
Gain assurance on risks associated with	Statement of community involvement
delivering services through third parties and that this is evidenced in the annual	<ul> <li>Internal audit function delivered by contract and meets PSIAS requirements</li> </ul>
governance statement	Risk Management Policy
<ul> <li>Ensure that when working in partnership, arrangements for accountability are clear</li> </ul>	Risk Registers
and the need for wider public	Operational Procedures
accountability has been recognised and met	Audit actions are formally logged and followed up and reported to committee