



# Statement of Accounts 2018/19

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# Narrative Report

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## Authority Overview

The South Downs National Park (“the Park”) covers the chalk downland, heaths, woodlands and river valleys of the South Downs and Western Weald within the three counties of Hampshire, West Sussex and East Sussex. The South Downs National Park Authority (“the Authority”) was established in April 2010 and became fully operational on 1 April 2011.

The Authority is a public body, funded by grant allocations from the Department for Environment, Food and Rural Affairs (DEFRA), and is run by a Committee of 27 Members. A review of the Authority’s governance arrangements was carried out by a member led Task and Finish group whose recommendations were approved by the Authority in July 2017. These new arrangements resulted in there being three committees within the Authority responsible for Planning, Policy & Resources and Appointment & Management.

The Authority is responsible for promoting the purposes and duty of the Park and the interests of the people who live and work within it. The work of the Authority is rooted in its statutory purposes and duty, and in its commitment to engage with local communities, partners and stakeholders. As a National Park, all public bodies must have due regard to the two statutory purposes as specified in the Environment Act 1995:

- to conserve and enhance the natural beauty, wildlife and cultural heritage of the area;
- to promote opportunities for the understanding and enjoyment of the special qualities of the Park by the public.

In pursuit of the twin purposes the Authority has a duty to work in partnership to foster the economic and social wellbeing of local communities within the National Park.

The Authority has identified four overarching objectives which are set out in its Corporate Plan 2016-21:

1. A thriving living landscape – to support the development of the Park as a special, thriving living and working landscape;
2. People connected to places – to provide opportunities for people within and outside the Park to connect to its unique and special places;
3. Towards a sustainable future – to encourage sustainable actions by businesses, communities and individuals across the Park, and manage its own corporate impact;
4. An efficient and effective organisation that supports partnership working – to manage its own resources to deliver high levels of customer service and working to improve the capacity of its partners to deliver shared outcomes.

The 2018/19 financial statements cover the eighth operational year of the Authority and illustrate the overall financial position of the Authority as at 31 March 2019. This year has seen the continued implementation of the Partnership Management Plan (PMP) 2014-2019 to which the Corporate Plan is aligned, and sets out clear operational objectives and outcomes and how these will be delivered to meet the statutory purposes and duty of the Park. The development of the Local Plan, which sets out the planning policy framework for the Park, has also been a priority during 2018/19.

Further information can be found on the Authority’s website, [www.southdowns.gov.uk](http://www.southdowns.gov.uk).

## Authority Performance

In 2018/19, the Authority set an original gross revenue budget of £12.065m including a £0.104m contribution to reserves, which was funded by £10.309m DEFRA National Park Grant and £1.756m of

other grants and income. The DEFRA grant allocation of £10.309m was a £0.174m increase on the previous financial year, an increase of 1.7%.

The 2018/19 budget included a permanent staffing establishment of 121.89 full-time equivalent (fte) posts and also accommodated 6.86 fte temporary posts that were assigned to short term projects. Volunteering time is also recognised as a valuable resource to the Authority and it was estimated that in 2018/19 this would provide approximately 5,700 days with an estimated value of £0.315m.

The Authority has £2.078m of fixed assets (after depreciation) on its Balance Sheet as at 31 March 2019 following capital investment of £0.130m during 2018/19.

The 2018/19 budget was developed in accordance with the Authority's agreed budget framework alongside the Corporate Plan and the PMP. The budget was allocated to the following operating segments to align operational activities to meet the Authority's priorities and objectives.

- Planning which covers development management (including major planning applications) and planning policy (including Local Plans, duty to cooperate and community led plans);
- Countryside and Policy Management which covers the performance and business planning support and work to support the Authority's PMP together with major partnerships and sustainable communities funds and the rangers service and their work with communities and partners, visitor public relations and volunteer coordination;
- Corporate Services which covers the cost of the Chief Executive and support to the Chair of the Authority and senior managers. It also includes support services (eg premises, human resources, IT, financial management, audit and legal), members services and the communications team;
- Strategic Investment Fund which provides funding to support major substantive partnership projects and support for smaller scale projects that support outcome delivery.

The key budget priorities identified included a close focus on the Local Plan supported by proactive communications and continued staff development as well as a more proactive approach to developing alternative income opportunities.

### Revenue Summary

For the 2018/19 financial year, the Authority reported an outturn variance of £0.385m below budget. Decisions about resource allocation are taken by the Authority on the basis of budget reports analysed across four service areas classed by the Authority as its operating segments.

The following table summarises, by operating segment, the spending on services, including variations compared with the budget set by the Authority:

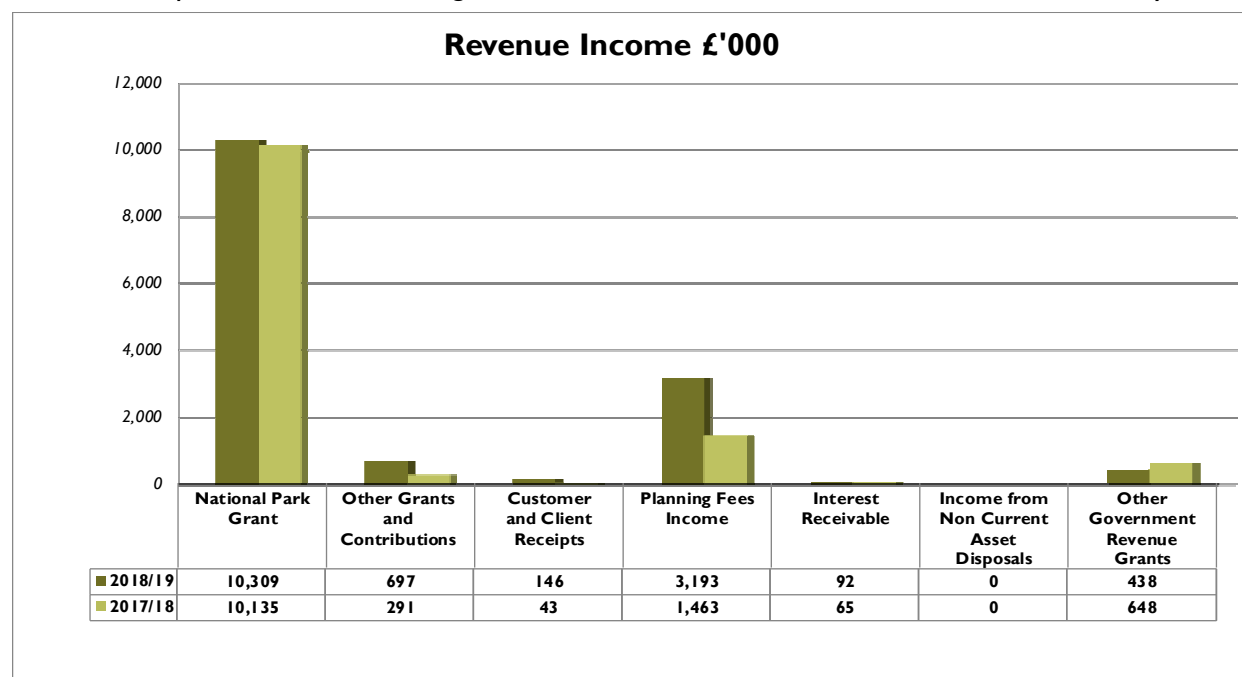
Spending on General Fund Services by Operating Segment			
Segments	Revised Budget	Actual	Variance
	£'000	£'000	£'000
Planning	2,237	1,710	(527)
Countryside and policy management	2,896	2,850	(46)
Corporate services	3,774	3,962	188
Strategic investment fund	228	228	0
<b>Total</b>	<b>9,135</b>	<b>8,750</b>	<b>(385)</b>
National Park grant	(10,309)	(10,309)	0
<b>Total</b>	<b>(1,174)</b>	<b>(1,559)</b>	<b>(385)</b>

Note: figures in brackets denote below budget variances or income received in excess of that budgeted.

The financial performance in 2018/19 indicates the Authority has delivered services within its overall budget. Details of the overall variance are reported to the Authority's Policy and Resources Committee.

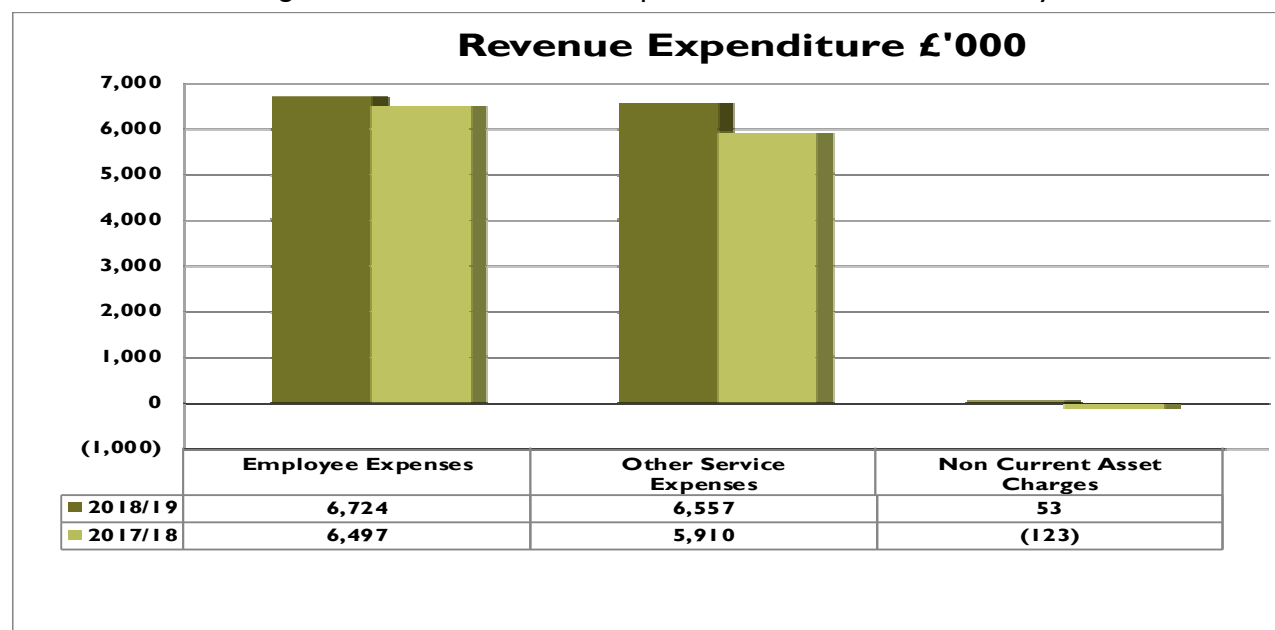
### Revenue Income and Expenditure

In 2018/19, the Authority received revenue income of £14.875m; this was £2.230m higher than that received in 2017/18. The main reason for the increase in income from 2017/18 is due to the commencement of the Authority's Community Infrastructure Levy (CIL) scheme which formally took effect from April 2017. The following chart shows the revenue income over the two financial years:



Detail on the government grants and other grants and contributions received by the Authority in 2018/19 can be found in note 16.

In 2018/19 the Authority spent £13.334m on services which was £1.050m more than that spent in 2017/18. The following chart shows the revenue expenditure over the two financial years:



The Authority reported further details on its overall revenue position for 2018/19 to the Authority's Policy & Resources Committee in June 2019; the report can be found on the Authority's website, [www.southdowns.gov.uk](http://www.southdowns.gov.uk).

### **Capital Summary**

A capital investment programme for the 2018/19 financial year totalling £0.050m was approved in March 2018 for the National Park Signage project. Additional capital investment was approved during 2018/19 totalling £0.060m, which consisted of £0.020m for a vehicle replacement and £0.040m for a scrub management machine.

The total capital investment on these assets was £0.130m compared with the revised budget of £0.131m. The capital investment of £0.130m was funded by direct revenue funding and capital reserves.

### **Balance Sheet**

As at 31 March 2019, the Authority held long term assets of £2.078m, current assets (including cash and investments) of £12.535m, current liabilities of £4.862m and long term liabilities (net pension liabilities) of £2.879m. The Authority did not borrow any funds. Furthermore, the Authority held usable reserves of £7.741m as at 31 March 2019.

### **Reserves**

Putting in place appropriate levels of general reserves is essential to enable the Authority to manage risk effectively and to provide cover for potential and unforeseen contingencies.

The level of General Fund balance held is a professional judgement by the Authority based on local circumstances including the overall budget size, risks, robustness of estimates, major initiatives being undertaken, budget assumptions and the levels of other earmarked reserves and provisions.

The General Fund balance must last the lifetime of the Authority unless contributions are made from future years' revenue budgets and is based on approximately 5% of expected DEFRA grant and planning income. Additional and ad-hoc grant income is not included due to the potential uncertainty of this type of funding and that to set aside 5% of any additional income secured would have a detrimental impact on the funds available to deliver outcomes. It is considered by the Chief Finance Officer that a working balance of £0.595m for 2019/20 is therefore prudent and reasonable.

The variance of £0.385m below budget in 2018/19 has been consolidated into the Authority's General Fund balance which stands at £0.980m.

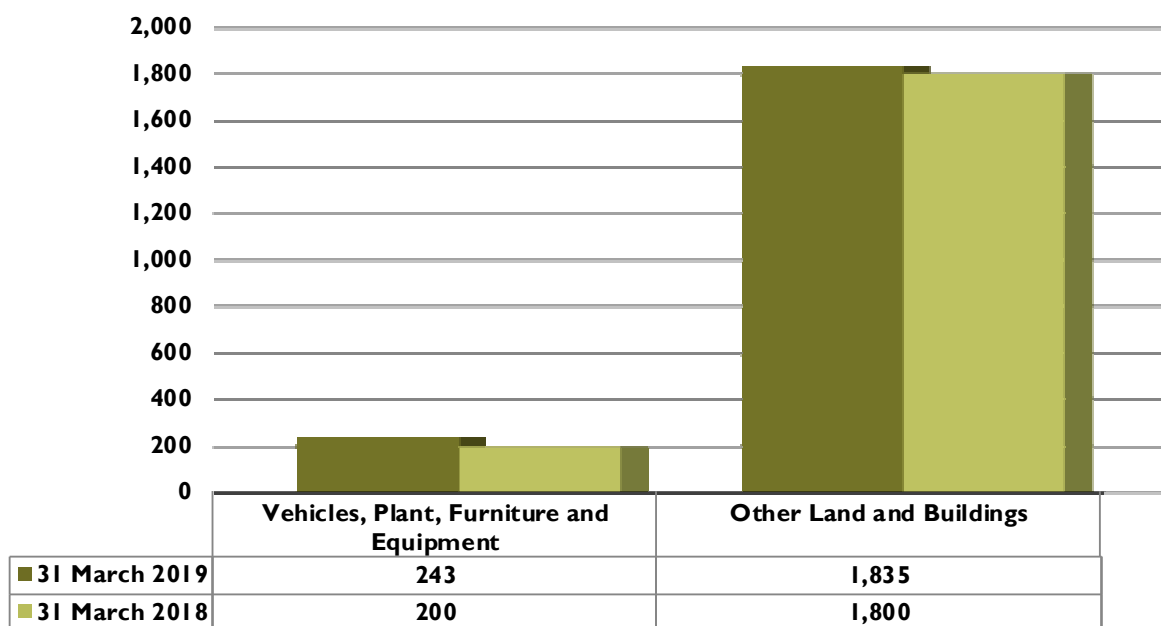
The Authority also holds earmarked reserves of £4.759m as at 31 March 2019, an increase of £0.590m. Note 9 provides information on the earmarked reserves held by the Authority for specific purposes.

### **Property, Plant and Equipment (PPE)**

The Authority holds land and buildings (ie the South Downs Centre) and vehicles, plant, furniture and equipment as PPE assets.

The value of the Authority's PPE has increased in the financial year by £0.078m from the level reported in 2017/18 to £2.078m in 2018/19. The following chart shows the value of the Authority's PPE as at 31 March:

## PPE (Net Carrying Amount) £'000



The Authority has carried out capital investment on PPE of £0.130m during the financial year.

During 2018/19, the Authority's valuers, Savills UK Ltd, carried out a valuation of the South Downs Centre using current value methodology which showed an increase in the valuation of £0.035m to £1.835m. On revaluation, a previous revaluation loss of £0.035m was written out of the CIES together with the in year depreciation charge of £0.044m.

Vehicle, plant, furniture and equipment assets have been depreciated by £0.087m during the financial year. The Authority disposed of one vehicle in 2018/19 due to a write-off. The vehicle has been fully depreciated.

Note 10 to the financial statements provides further information on PPE held by the Authority.

### Pensions Liability

The Authority participates in the Local Government Pension Scheme (LGPS). West Sussex County Council acts as the Scheme Administrator of the West Sussex Pension Fund and is responsible for the management and administration of the Fund in line with the Local Government Pension Scheme Regulations. The scheme is a funded defined benefit scheme, meaning that the Authority and employees pay contributions into a Fund, calculated at a level intended to balance the pension liabilities with investment assets. Hymans Robertson LLP, an independent firm of actuaries, assesses the position of the Authority's Pension Fund.

The Authority's net liability for future pension payments, as estimated by the pension actuary, Hyman Robertson LLP has increased in the financial year by £1.826m from the level reported as at 31 March 2018 to £2.879m at 31 March 2019.

The overall deficit on the pension fund of £2.879m represents the difference between the value of the Authority's pension fund assets as at 31 March 2019 and the estimated present value of the future pension payments (ie liabilities) to which it was committed at that date. The value of the Authority's pension fund assets has increased by £2.101m from the level reported as at 31 March 2018 to £17.565m as at 31 March 2019. The value of the future pension payments liabilities has also increased by £3.927m from the level reported as at 31 March 2018 to £20.444m as at 31 March 2019.

The liabilities reflect the Authority's long term underlying commitments to pay post-employment benefits. These pension liabilities will be paid out over a period of many years, during which time the assets will continue to generate returns towards funding the liabilities.

The application of actuarial assumptions and other experience adjustments due to the pension liabilities has resulted in the pension liabilities increasing by £1.644m relating solely to a change in financial assumptions. Effectively, due to economic factors the financial assumptions made by the actuary at 31 March 2019 being less favourable than those made at 31 March 2018.

Statutory arrangements for funding the pension deficit mean that the current financial position is robust although future funding of pension liabilities is expected to add to the financial pressures facing authorities. The deficit on the pension fund will need to be made good by increased contributions over the working life of employees, as assessed by the pension actuary.

The Authority recognises a reserve for the estimated net pension liability. Therefore, amounts included in the Authority's financial statements in relation to post-employment benefits have no effect on the General Fund balance. Note 21 to the financial statements provides further information on pension costs.

### **Investments**

The Authority's treasury management function is provided through a service contract with Brighton & Hove City Council.

At 31 March 2019 the Authority held investments including accrued interest of £10.670m of which:

- £3.512m was invested externally with Lloyds Bank plc, of which £1.512m is held as a cash equivalent and £2.000m held as a short term investment;
- £3.517m was invested externally with Santander (UK) plc, all of which is held as a short term investment;
- £3.641m was held as a cash equivalent investment in Brighton & Hove City Council under the terms of the management agreement.

The carrying value of the short term investments is reduced by a £0.002m expected credit loss provision to £10.668m, which has been made due to accounting for Financial Instruments under IFRS9 from 1 April 2018.

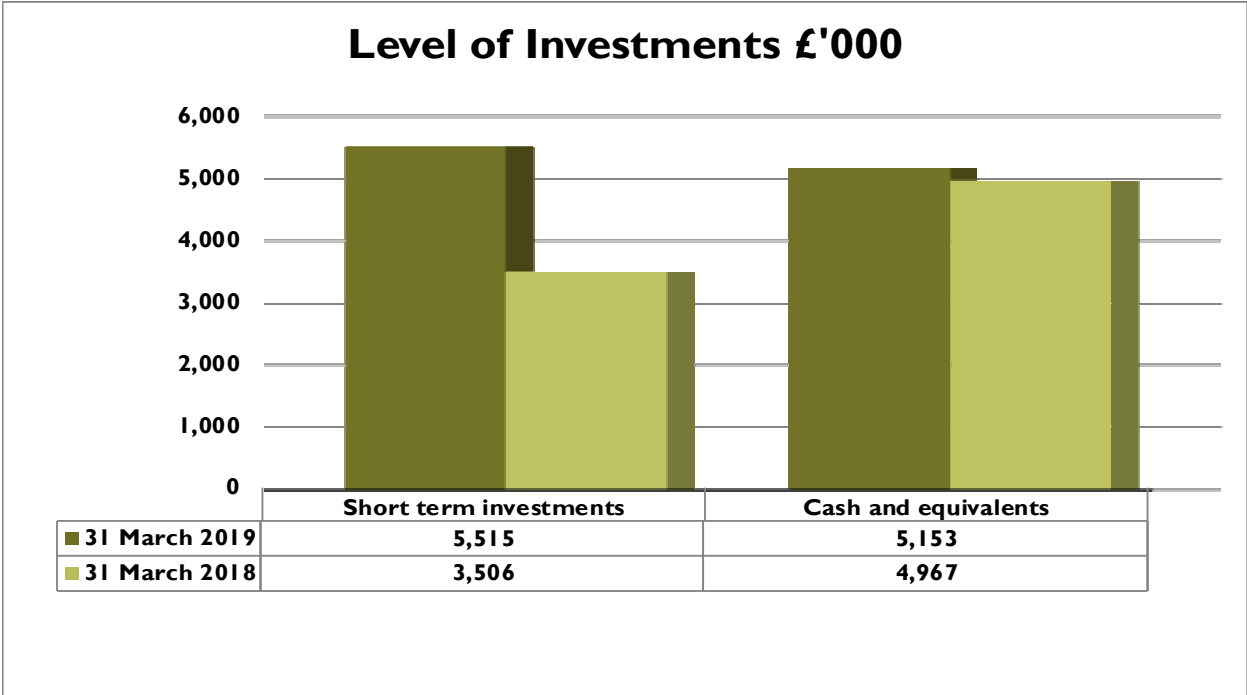
The Authority's Annual Investment Strategy (AIS) for 2018/19 was approved by the Authority in March 2018. The AIS gives priority to security and liquidity. Security is achieved by:

- selecting only those institutions that meet stringent credit rating criteria or, in the case of non-rated UK building societies, have a substantial asset base; and,
- having limits on the amount invested with any one institution.

For the purpose of determining credit ratings the Authority uses independent credit rating agencies. Rating criteria is only one factor taken into account in determining investment counterparties. Other factors, such as articles in the financial press, are monitored and action taken where it is felt the risk attached to a particular counterparty has or is likely to worsen. Action will include the suspension of a counterparty in appropriate circumstances. Liquidity is achieved by limiting the maximum period for investment.

The level of investments has increased during the financial year by £2.195m. The following chart shows the level of investments made as at the 31 March 2019:

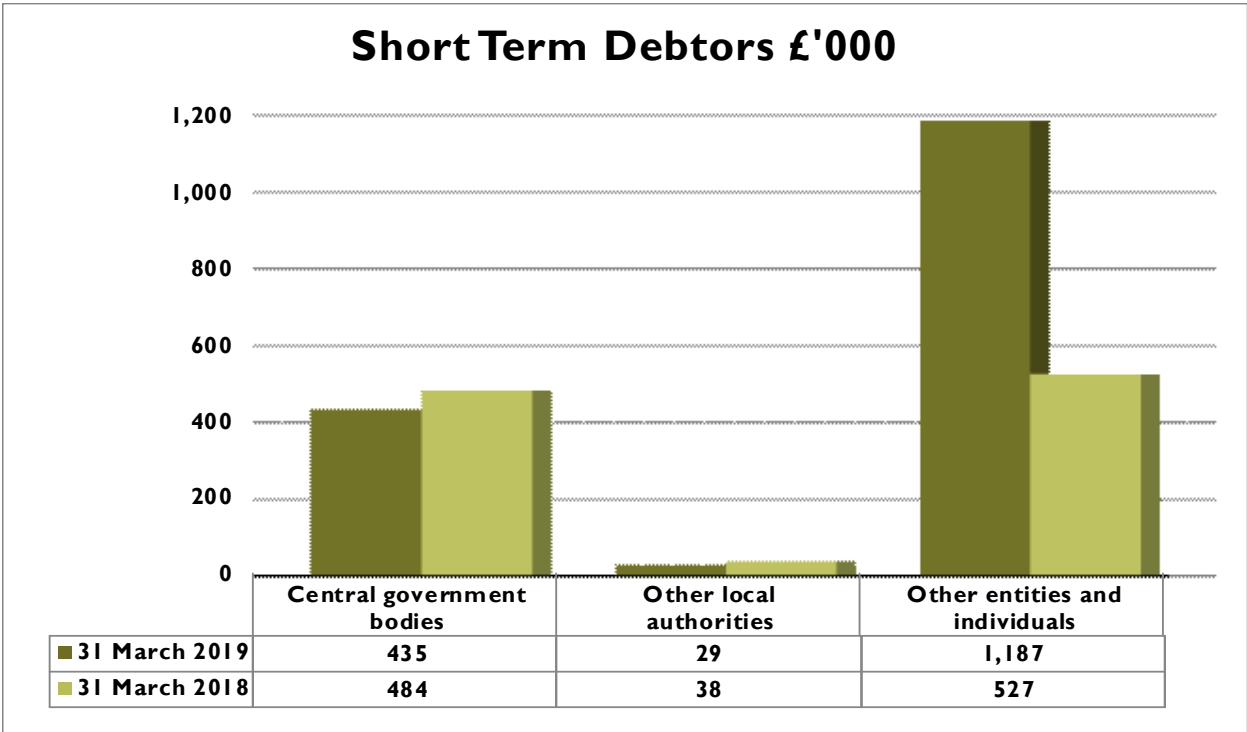




During 2018/19, the Authority placed new short term investments of £21.819m of which £14.819m relates to cash equivalents and has realised cash from the maturity of short term investments of £19.636m of which £16.136m related to cash equivalents. Note 12 to the financial statements provides further information on investments.

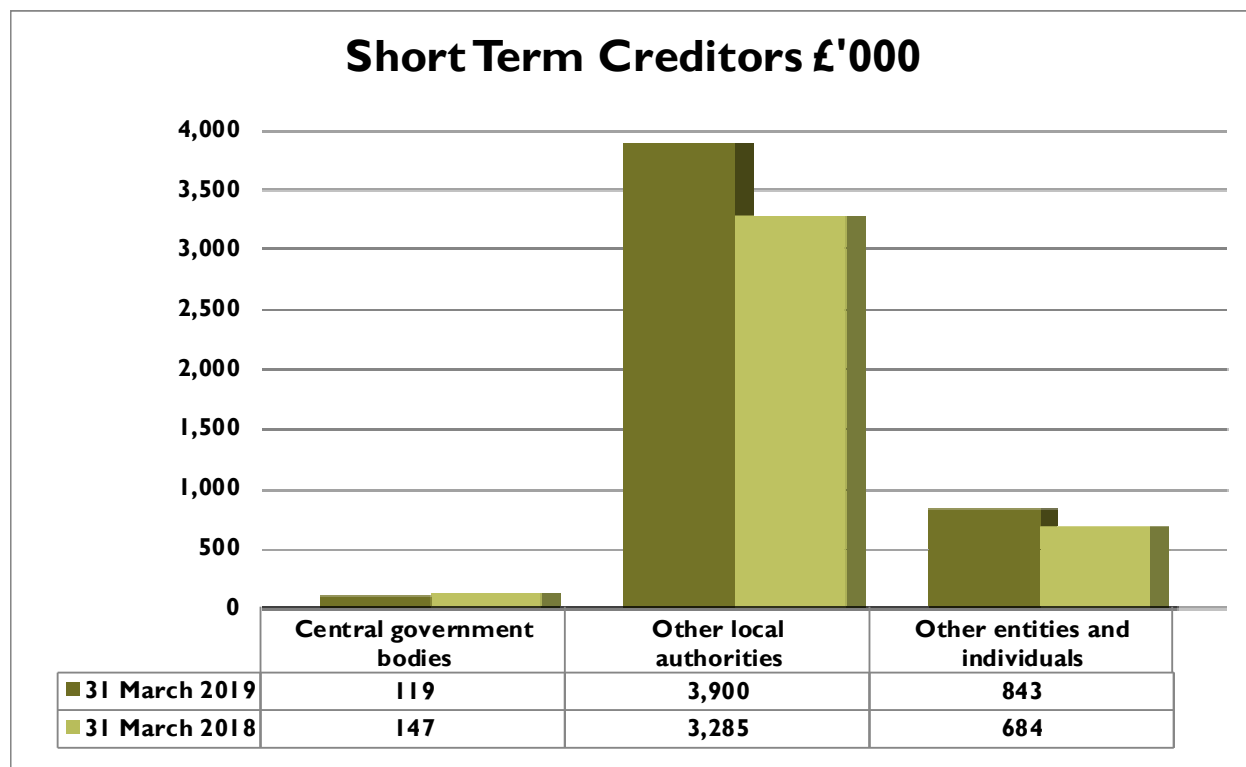
### Debtors

At 31 March 2019, £1.651m was owed to the Authority by debtors over the short term (ie 12 months). The level of short term debtors has increased during the financial year by £0.602m. The Authority does not have any long term debtors. The following charts show the level of debts owed to the Authority at 31 March 2019:



## Creditors

At 31 March 2019, the Authority owed £4.862m to creditors; these amounts are owed over the short term. The level of short term creditors has increased during the financial year by £0.746m. The following chart shows the amounts owed by the Authority at 31 March 2019:



## Performance Indicators

The Authority has developed a set of Key Performance Indicators (KPIs) to demonstrate delivery of the Corporate Plan outcomes identified above. Performance reports are reviewed by the Senior Management Team and the Policy & Resources Committee quarterly.

Each KPI is reported with a detailed narrative provided by the officers responsible for delivery. The Authority's Performance Management Framework sets out how performance drives improvement.

In addition to its own corporate reporting, the Authority contributes performance data to a set of indicators agreed jointly by all National Parks. All the indicators have detailed methodology sheets which set out clearly how they are calculated and assumptions made.

Progress against target or achievement of milestones is flagged in reports using a 'red, amber, green' traffic light system, for corporate indicators and project information. An annual review is produced each year.

The current KPIs and PMP are detailed in appendix I.

## Authority Outlook and Strategic Approach

DEFRA has confirmed the National Park Authorities grant allocations up to the 2019/20 financial year. The approved allocations reflect annual increases of 1.7% per annum until 2019/20. Although DEFRA have provided confirmation of grant allocations up to 2019/20, there is still a risk that assumptions of grant income may need to be revised, especially in later years, if there is notification of allocations being reduced. In such cases, compensating budget savings or contributions from reserves would be required to balance the budget position.

The Authority has continued to adopt a prudent approach to medium term financial planning, with an established permanent staffing structure, and temporary posts for short term projects. This approach will ensure that the Authority does not recruit to posts that become unaffordable in the longer term and will provide some flexibility in resources to fund priorities identified in the PMP.

The Authority's financial planning and resource allocation has taken into account the following assumptions:

- To be a lean, efficient organisation.
- To work with others – stakeholder and partners.
- To use limited contributions to activities to encourage and lever greater contributions from others.
- The need for clear, SMART outcomes.
- Maintain flexibility (e.g. able to change quickly if circumstances alter).

The Authority's Medium Term Financial Strategy (MTFS) will continue to seek flexibility within the overall budget whilst continuing to fund short term and one-off projects, identify savings, maximise potential income opportunities and provide flexibility for PMP priorities. The MTFS includes indicative allocations for ongoing investment in projects and contributions to strategic priorities; this includes the minimum contribution for major projects each year to meet existing commitments, as well as developing a more pro-active approach to alternative income generating opportunities to provide greater financial stability for medium term planning.

The MTFS covers a five year period between 2019/20 to 2023/24 to give a longer term vision of the budget in light of current planned activities. The revenue principles set out in the MTFS underpin the approach to budget setting and support the Authority in maintaining financial stability over the period.

The MTFS reflects a number of initiatives and efficiency savings including:

- Maintaining annual allocations for key initiatives including £0.100m to support the Affordable Housing options being considered by the Authority and £0.050m allocation for a Farm Pilots scheme.
- Proactive approach to maximising income opportunities including potential income from corporate sponsorship and donations, as well as continued financial support for the South Downs National Park Trust to maximise fundraising opportunities.
- Increased planning income of £0.200m per year to reflect increasing levels of income receivable and anticipated increases following adoption of the Local Plan. Income receivable to support the administration of the Community Infrastructure Levy.
- Support for short term commitments to fund various priorities and actions in accordance with the Corporate Plan and PMP.
- Ongoing review of the performance and value for money provided under corporate contracts, including insurance services, corporate subscriptions, software and payments to other Local Authorities for planning services.
- Continued investment in the Signage Project of £0.050m per year up to 2019/20.
- Maximise the opportunity to bid for external funding sources, in line with the Authority's duty and purpose.

The Authority has established a systematic strategy, framework and processes for managing risk. A corporate risk register is maintained, and is reviewed on a quarterly basis by the Policy & Resources Committee. This enables relevant risks to be identified and evaluated, with consideration given to appropriate mitigation strategies. Risks to the Authority's MTFS are reviewed annually as part of the budget setting process. External risks include reduction in government funding, reduction in income from planning fees and cost overruns.

The Authority regularly reviews its medium term cash flow requirements and sets an Annual Investment Strategy which sets parameters within which the Authority's cash balances and reserves will be invested. The strategy concentrates on two key areas:

- capital security through investment in institutions with the highest credit rating, and;
- liquidity by limiting the maximum period of investment.

Cash flow requirements are reviewed regularly, and an investment deposit cycle has been introduced to optimise return, whilst maintaining liquidity. The deposit cycle has been scheduled to ensure adequate cash is available when required, and the Authority also uses its facility to invest in short term instruments to provide liquidity to match its daily cash flow requirements.

## **Explanation of the Financial Statements**

The objectives of the Statement of Accounts (ie financial statements) are to provide information about the financial position, financial performance and cash flows of the Authority that is useful to a range of users for assessing the stewardship and accountability of the Authority's elected members and management of the resources entrusted to them and for making and evaluating economic decisions about the allocation of those resources.

The financial statements are presented on an International Financial Reporting Standards (IFRS) basis and have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2018/19 (the Code), issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) and cover the period 1 April 2018 to 31 March 2019 ("the financial year"). The Code specifies the format of the financial statements, disclosures and terminology that are appropriate for national park authorities.

The Authority is required to present a complete set of financial statements (including comparative information). The financial statements are set out on pages 17 to 55 and are presented as follows:

### **Comprehensive Income and Expenditure Statement (CIES)**

The CIES shows the accounting cost in the financial year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from the National Park Grant. The Grant covers expenditure in accordance with regulations; this may be different from the accounting cost. The funding position is shown in both the Movement in Reserves Statement (MiRS) and the Expenditure and Funding Analysis (EFA) at Note 6 to the financial statements. The analysis of income and expenditure on the face of the CIES is specified by the Authority's operating segments which are based on the Authority's internal management reporting structure.

### **Movement in Reserves Statement (MiRS)**

The MiRS shows the movement during the financial year on the different reserves held by the Authority, analysed into "usable reserves" (ie those that can be applied to fund expenditure) and "unusable reserves". The MiRS shows how the movements in year of the Authority's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to the National Park Grant for the year. The net increase or decrease shows the statutory General Fund balance movements in the year following those adjustments.

### **Balance Sheet**

The Balance Sheet shows the value as at the end of the financial year of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority.

## **Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the financial year. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. The Authority does not have any financing activities.

## **Notes to the Financial Statements**

The notes to the financial statements comprise explanatory information. The EFA at Note 6 to the financial statements has previously been positioned with the core financial statements, but has been moved to the notes to the financial statements section to reflect suggested format in accordance with the Code.

The financial statements also include a Statement of Responsibilities which sets out the responsibilities of the Authority and the Chief Finance Officer.

The Authority uses rounding to the nearest £'000 in presenting amounts in its financial statements; some notes are rounded to the nearest £ to aid the presentation and understanding of the financial statements. The Authority has abbreviated £million as the symbol 'm'.

## **Further Information**

These financial statements have been prepared by Brighton & Hove City Council in accordance with the terms of the Financial Services contract.

Further information about the financial statements is available from Brighton & Hove City Council, Financial Services, Bartholomew House, Bartholomew Square, Brighton. In addition, interested members of the public have a statutory right to inspect the financial statements and their availability is advertised on the South Downs National Park Authority's website.

**Nigel Manvell CPFA**  
**Chief Finance Officer**

# Statement of Responsibilities

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## The Authority's Responsibilities

The Authority is required to:

- (i) make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority that officer is the Chief Finance Officer;
- (ii) manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- (iii) approve the Statement of Accounts.

## The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA<sup>1</sup> Code of Practice on Local Authority Accounting in the United Kingdom. The Chief Finance Officer is required to sign and date the Statement of Accounts, stating that it presents a true and fair view of the financial position of the Authority at the 31 March and its income and expenditure for the financial year.

In preparing this Statement of Accounts the Chief Finance Officer has:

- (i) selected suitable accounting policies and then applied them consistently;
- (ii) made judgements and estimates that were reasonable and prudent;
- (iii) complied with the local authority Code.

The Chief Finance Officer has also:

- (i) kept proper accounting records which were up to date;
- (ii) taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the Statement of Accounts presents a true and fair view of the financial position of the South Downs National Park Authority as at 31 March 2019 and its income and expenditure for the financial year ended 31 March 2019.

*NIGEL MANVELL*

**Nigel Manvell CPFA**  
**Chief Finance Officer (Section 151 Officer)**  
**31 July 2019**

<sup>1</sup> Chartered Institute of Public Finance and Accountancy

# Certification by Chair

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I confirm that this Statement of Accounts was approved by the Policy & Resources Committee at a meeting held on 31 July 2019.

**Signed on behalf of the South Downs National Park Authority**

A handwritten signature in black ink, appearing to read 'Ken Bodfish', written in a cursive style.

**Ken Bodfish**  
**Chair**  
**Policy & Resources Committee**  
**Date 31 July 2019**



**Core Financial Statements  
2018/19**



# Comprehensive Income and Expenditure Statement (CIES)

Comprehensive Income and Expenditure Statement						
Year Ended 31 March 2018			Note	Year Ended 31 March 2019		
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£'000	£'000	£'000		£'000	£'000	£'000
4,845	(1,660)	3,185		5,387	(3,676)	1,711
2,960	(179)	2,781		3,564	(709)	2,855
3,713	(109)	3,604		4,117	(89)	4,028
726	(497)	229		228	0	228
<b>12,244</b>	<b>(2,445)</b>	<b>9,799</b>	<b>Cost of Services</b>	<b>13,296</b>	<b>(4,474)</b>	<b>8,822</b>
			<b>Financing and investment income and expenditure</b>			
	40		Net interest on the net defined benefit pension liability			38
	(65)		Interest receivable			(92)
	(25)		<b>Total Financing and Investment Income and Expenditure</b>			<b>(54)</b>
			<b>Non-specific grant income</b>			
	(10,135)		National Park grant			(10,309)
	(10,135)		<b>Total Non-Specific Grant Income</b>			<b>(10,309)</b>
	(361)		<b>(Surplus) / Deficit on the Provision of Services</b>			<b>(1,541)</b>
			<b>Items</b>			
	(923)		21 Remeasurements of the net defined benefit liability			1,015
	(923)		<b>Other Comprehensive Income and Expenditure</b>			<b>1,015</b>
	(1,284)		<b>Total Comprehensive Income and Expenditure</b>			<b>(526)</b>

# Notes to the Comprehensive Income and Expenditure Statement (CIES)

The Authority's expenditure and income is subjectively analysed as follows:

Expenditure and Income analysed by Nature		
	2017/18	2018/19
	£	£
Employee expenses	6,497	6,725
Other service expenses	5,910	6,557
Non-current asset charges	(123)	52
<b>Total Expenditure</b>	<b>12,284</b>	<b>13,334</b>
Fees, charges and other service income	(1,797)	(4,036)
Income from non-current asset disposals	0	0
Interest receivable	(65)	(92)
Government grants and contributions	(10,783)	(10,747)
<b>Total Income</b>	<b>(12,645)</b>	<b>(14,875)</b>
<b>(Surplus) / Deficit on the Provision of Services</b>	<b>(361)</b>	<b>(1,541)</b>

The fees, charges and other service income (ie income received from external customers) is analysed further in the following table on an operating segment basis:

Income received from External Customers on an Operating Segment Basis		
	2017/18	2018/19
	£	£
Planning	(1,484)	(3,602)
Countryside and policy management	(205)	(345)
Corporate services	(108)	(89)
<b>Total Income received from External Customers</b>	<b>(1,797)</b>	<b>(4,036)</b>

Further details on the income received by the Authority, in the form of grants and contributions, from government bodies is detailed in Note 16 to the financial statements.

# Movement in Reserves Statements (MiRS)

Movement in Reserves Statement					
	Balance as at 1 April 2018	Total Comprehensive Income and Expenditure	Adjustments between Accounting Basis and Funding Basis	(Increase) / Decrease in Year	Balance as at 31 March 2019
	£'000	£'000	£'000	£'000	£'000
<b>2018/19</b>					
<b>USABLE RESERVES</b>					
General fund balance (including earmarked reserves)	(5,249)	(1,541)	1,051	(490)	(5,739)
Capital receipts reserve	(23)	0	0	0	(23)
Capital contributions unapplied	(189)	0	(1,790)	(1,790)	(1,979)
<b>Total Usable Reserves</b>	<b>(5,461)</b>	<b>(1,541)</b>	<b>(739)</b>	<b>(2,280)</b>	<b>(7,741)</b>
<b>UNUSABLE RESERVES</b>					
<b>Unusable reserves held for revenue purposes</b>					
Pensions reserve	1,053	1,015	811	1,826	2,879
Accumulated absences account	62	0	6	6	68
<b>Total Held for Revenue Purposes</b>	<b>1,115</b>	<b>1,015</b>	<b>817</b>	<b>1,832</b>	<b>2,947</b>
<b>Unusable reserves held for capital purposes</b>					
Capital adjustment account	(2,000)	0	(78)	(78)	(2,078)
<b>Total Held for Capital Purposes</b>	<b>(2,000)</b>	<b>0</b>	<b>(78)</b>	<b>(78)</b>	<b>(2,078)</b>
<b>Total Unusable Reserves</b>	<b>(885)</b>	<b>1,015</b>	<b>739</b>	<b>1,754</b>	<b>869</b>
<b>Total Reserves</b>	<b>(6,346)</b>	<b>(526)</b>	<b>0</b>	<b>(526)</b>	<b>(6,872)</b>
<b>2017/18 Comparative Figures</b>					
<b>USABLE RESERVES</b>					
General fund balance (including earmarked reserves)	(4,427)	(361)	(461)	(822)	(5,249)
Capital receipts reserve	(63)	0	40	40	(23)
Capital contributions unapplied	0	0	(189)	(189)	(189)
<b>Total Usable Reserves</b>	<b>(4,490)</b>	<b>(361)</b>	<b>(610)</b>	<b>(971)</b>	<b>(5,461)</b>
<b>UNUSABLE RESERVES</b>					
<b>Unusable reserves held for revenue purposes</b>					
Pensions reserve	1,183	(923)	793	(130)	1,053
Accumulated absences account	61	0	1	1	62
<b>Total Held for Revenue Purposes</b>	<b>1,244</b>	<b>(923)</b>	<b>794</b>	<b>(129)</b>	<b>1,115</b>
<b>Unusable reserves held for capital purposes</b>					
Capital adjustment account	(1,816)	0	(184)	(184)	(2,000)
<b>Total Held for Capital Purposes</b>	<b>(1,816)</b>	<b>0</b>	<b>(184)</b>	<b>(184)</b>	<b>(2,000)</b>
<b>Total Unusable Reserves</b>	<b>(572)</b>	<b>(923)</b>	<b>610</b>	<b>(313)</b>	<b>(885)</b>
<b>Total Reserves</b>	<b>(5,062)</b>	<b>(1,284)</b>	<b>0</b>	<b>(1,284)</b>	<b>(6,346)</b>

Note: the comparative figures in the table above have been restated from that published in the Statement of Accounts 2017/18 to correct a prior period error. See Note 4 for further information.

# Notes to the Movement in Reserves Statement (MiRS)

This note below provides more detail on the usable reserves and the adjustments made between the accounting basis and funding basis under regulations. Note 8 provides more detail on the unusable reserves.

The following analysis sets out the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to arrive at the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure and sets out a description of the reserves that the adjustments are made against.

<b>Adjustments between Accounting Basis and Funding Basis under Regulations</b>				
	<b>General Fund Balance</b>	<b>Capital Receipts Reserve</b>	<b>Capital Contributions Unapplied</b>	<b>Total Adjustments</b>
<b>2018/19</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Adjustments to the Revenue Resources</b>				
<b>Amounts by which income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements</b>				
Pension costs (transferred to / (from) the pensions reserve)	(811)	0	0	(811)
Employees' paid absences (transferred to the accumulated absences account)	(6)	0	0	(6)
Reversals of entries included in the CIES in relation to capital expenditure (these items are charged to the capital adjustment account)	(52)	0	0	(52)
<b>Total Adjustments to Revenue Resources</b>	<b>(869)</b>	<b>0</b>	<b>0</b>	<b>(869)</b>
<b>Adjustments between Revenue and Capital Resources</b>				
Capital expenditure financed from revenue balances (transfer from the capital adjustment account)	110	0	0	110
<b>Total Adjustments between Revenue and Capital Resources</b>	<b>110</b>	<b>0</b>	<b>0</b>	<b>110</b>
<b>Adjustments to the Capital Resources</b>				
Use of earmarked reserves to finance capital expenditure	20	0	0	20
Reversal of entries included in the CIES in relation to capital contributions unapplied	1,790	0	(1,790)	0
<b>Total Adjustments to Capital Resources</b>	<b>1,810</b>	<b>0</b>	<b>(1,790)</b>	<b>20</b>
<b>Total Adjustments</b>	<b>1,051</b>	<b>0</b>	<b>(1,790)</b>	<b>(739)</b>

<b>Adjustments between Accounting Basis and Funding Basis under Regulations</b>				
	<b>General Fund Balance</b>	<b>Capital Receipts Reserve</b>	<b>Capital Contributions Unapplied</b>	<b>Total Adjustments</b>
<b>2017/18 Comparative Figures</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Adjustments to the Revenue Resources</b>				
<b>Amounts by which income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements</b>				
Pension costs (transferred to / (from) the pensions reserve)	(793)	0	0	(793)
Employees' paid absences (transferred to the accumulated absences account)	(1)	0	0	(1)
Reversals of entries included in the CIES in relation to capital expenditure (these items are charged to the capital adjustment account)	123	0	0	123
<b>Total Adjustments to Revenue Resources</b>	<b>(671)</b>	<b>0</b>	<b>0</b>	<b>(671)</b>
<b>Adjustments between Revenue and Capital Resources</b>				
Capital expenditure financed from revenue balances (transfer from the capital adjustment account)	21	0	0	21
<b>Total Adjustments between Revenue and Capital Resources</b>	<b>21</b>	<b>0</b>	<b>0</b>	<b>21</b>
<b>Adjustments to the Capital Resources</b>				
Use of the capital receipts reserve to finance capital expenditure	0	40	0	40
Reversal of entries included in the CIES in relation to capital contributions unapplied	189	0	(189)	0
<b>Total Adjustments to Capital Resources</b>	<b>189</b>	<b>40</b>	<b>(189)</b>	<b>40</b>
<b>Total Adjustments</b>	<b>(461)</b>	<b>40</b>	<b>(189)</b>	<b>(610)</b>

### General Fund Balance

The General Fund balance is the statutory fund into which all the receipts of the Authority are required to be paid and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund Balance, which is not necessarily in accordance with proper accounting practice. The General Fund Balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the year end.

### Capital Receipts Reserve

The capital receipts reserve holds the proceeds from the disposal of non-current assets, which are restricted by statute from being used other than to fund new capital investment or to be set aside to finance historical capital investment. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year end.

### Capital Contributions Unapplied

The capital contributions unapplied account holds contributions received towards capital projects for which the Authority has no conditions to repay and are yet to be applied to meet expenditure. The account specifically holds contributions relating to the Community Infrastructure Levy (CIL).

# Balance Sheet

Balance Sheet			
As at 31 March 2018	Note		As at 31 March 2019
£'000			£'000
<b>Long Term Assets</b>			
2,000	10	Property, plant and equipment	2,078
<b>2,000</b>		<b>Long Term Assets</b>	<b>2,078</b>
<b>Current Assets</b>			
3,506	12	Short term investments	5,515
8	25	Inventories	9
1,049	12,13	Short term debtors	1,651
5,014	12	Cash and cash equivalents	5,360
<b>9,577</b>		<b>Current Assets</b>	<b>12,535</b>
<b>Current Liabilities</b>			
(4,116)	12,14	Short term creditors	(4,862)
(62)	15	Short term provisions	0
<b>(4,178)</b>		<b>Current Liabilities</b>	<b>(4,862)</b>
<b>Long Term Liabilities</b>			
(1,053)	21	Other long term liabilities	(2,879)
<b>(1,053)</b>		<b>Long Term Liabilities</b>	<b>(2,879)</b>
<b>6,346</b>		<b>Net Assets</b>	<b>6,872</b>
(5,461)	7	Usable reserves	(7,741)
(885)	8	Unusable reserves	869
<b>(6,346)</b>		<b>Total Reserves</b>	<b>(6,872)</b>

Note: the comparative figures in the table above have been restated from that published in the Statement of Accounts 2017/18 to correct a prior period error. See Note 4 for further information.

These financial statements replace the unaudited financial statements certified by the Chief Finance Officer on 28 May 2019.

*NIGEL MANVELL*

**Nigel Manvell CPFA**  
**Chief Finance Officer (Section 151 Officer)**  
**31 July 2019**

# Cash Flow Statement

Cash Flow Statement		
2017/18		2018/19
£'000		£'000
<b>361</b>	<b>Net surplus / (deficit) on the provision of services</b>	<b>1,541</b>
(123)	Non-current asset charges - depreciation and revaluation	52
(3)	Increase / (decrease) in creditors	746
(25)	(Increase) / decrease in debtors	(602)
2	(Increase) / decrease in inventories	(1)
793	Movement in the pension liability (element charged to the surplus / (deficit) on the provision of services)	811
(107)	Contributions to / (from) provisions	(62)
18	Other Adjustments	(9)
<b>555</b>	<b>Adjustment to surplus / (deficit) on the provision of services for non-cash movements</b>	<b>935</b>
0	Proceeds from the disposal of non-current assets	0
<b>0</b>	<b>Adjustment for items included in the net surplus / (deficit) on the provision of services that are investing and financing activities</b>	<b>0</b>
<b>916</b>	<b>Net Cash Flows from Operating Activities</b>	<b>2,476</b>
(61)	Purchase of non-current assets (including the movement in capital creditors)	(130)
(6,500)	Purchase of short term investments	(7,000)
5,000	Proceeds from short term investments	3,500
0	Proceeds from the sale of non-current assets	0
<b>(1,561)</b>	<b>Net Cash Flows from Investing Activities</b>	<b>(3,630)</b>
2,000	Reclassification of investments from short term investments to cash equivalents	1,500
<b>1,355</b>	<b>Net Increase / (Decrease) in Cash and Cash Equivalents</b>	<b>346</b>
172	Bank current accounts	47
3,487	Short term deposits	4,967
<b>3,659</b>	<b>Cash and Cash Equivalents as at 1 April</b>	<b>5,014</b>
47	Bank current accounts	207
4,967	Short term deposits	5,153
<b>5,014</b>	<b>Cash and Cash Equivalents as at 31 March</b>	<b>5,360</b>

<b>Net Cash Flows from Operating Activities relating to Interest</b>		
<b>2017/18</b>		<b>2018/19</b>
<b>£'000</b>		<b>£'000</b>
65	Interest received	92
3	Adjustments for differences between effective interest rates and actual interest receivable (including movement in interest debtor)	3
<b>68</b>	<b>Interest Received</b>	<b>95</b>
<b>68</b>	<b>Net Cash Flows from Operating Activities relating to Interest</b>	<b>95</b>



# Other Notes to the Core Financial Statements

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## 1 Accounting Policies

The Authority has included its accounting policies in a separate section of the financial statements which can be found on pages 65 to 72.

The Revenue Recognition accounting policy has been updated to reflect provisions in the Code relating to IFRS 15 Revenue from Contracts with Customers.

The Financial Assets and Liabilities – Financial Instruments accounting policy has been updated to reflect new provisions in the Code relating to IFRS 9 Financial Instruments.

## 2 Accounting Standards that have been Issued but not yet Adopted

Under the Code, the Authority is required to disclose details on the impact of an accounting change required by a new accounting standard that has been issued but not yet adopted by the Code. The new and updated standards introduced by the Code that will need to be adopted by the Authority in 2019/20 are:

- Amendments to IAS40 Investment Property: Transfers of Investment Property – will provide clarification about treatment of transfers to or from the investment property classification. This is not expected to have an impact on the Authority’s financial position as the Authority does not hold any investment properties.
- Amendments to IFRS 9 Financial Instruments: Prepayment Features with Negative Compensation – will provide clarification about the accounting for a modification or exchange of a financial liability measured at amortised cost that does not result in the derecognition of the financial liability. This is not expected to have an impact on the Authority’s financial position.
- IFRIC 22 Foreign Currency Transactions and Advance Consideration – will provide requirements for which exchange rate to use in reporting foreign currency transactions when payment is made or received in advance. The impact of this change on the Authority’s financial position is likely to be immaterial.
- IFRIC 23 Uncertainty over Income Tax Treatments – will provide clarity on how to account for deferred tax assets related to debt instruments measured at fair value. This is not expected to have an impact on the Authority’s financial position
- Annual Improvement to IFRS Standard 2014-2016 Cycle – This is not expected to have an impact on the Authority’s financial position.

## 3 Critical Judgements and Assumptions Made

In preparing the financial statements, the Authority has had to make judgements, estimates and assumptions that affect the application of its policies and reported levels of assets, liabilities, income and expenses. The estimates and associated assumptions have been based on current trends and other relevant factors that are considered to be reasonable. These estimates and assumptions have been used to inform the basis for judgements about the carrying values of assets and liabilities, where these are not readily available from other sources. However, because balances cannot be determined with certainty, actual results could be materially different from those assumptions and estimates made.

Estimates and underlying assumptions are regularly reviewed. Changes in accounting estimates are adjustments of the carrying amount of an asset or a liability, or the amount of the periodic consumption of an asset, that results from the assessment of the present status of and expected future benefits and obligations associated with assets and liabilities. Changes in accounting estimates result from new information or new developments, and accordingly are not corrections of errors.

The critical accounting judgements and assumptions made and key sources of estimation uncertainty identified by the Authority which have a significant effect on the financial statements are:

- **Retirement Benefit Obligations** – The estimation of the net pension liability depends on a number of complex judgements and estimates relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of actuaries is engaged to provide the Authority with expert advice about the assumptions it should consider applying. Changes in these assumptions can have a significant effect on the value of the Authority's retirement benefit obligation. The key assumptions made are set out in note 21;
- **Provisions** – the Authority is required to exercise judgement in assessing whether a potential liability should be accounted for as a provision or contingent liability. In calculating the level of provisions the Authority also exercises judgement; they are measured at the Authority's best estimate of the costs required to settle or discharge the obligation at the 31 March. The level of the Authority's provisions are set out in note 15.
- **Property, Plant and Equipment (PPE)** – assets are depreciated over useful lives that are dependent on assumptions such as the level of repairs and maintenance that will be incurred in relation to individual types of asset, the expected length of service potential of the asset and the likelihood of the Authority's usage of the asset. The useful lives are set out in note 10;
- **Future Levels of Government Funding and Levels of Reserves** – In January 2016, DEFRA confirmed a year on year funding increase for the Authority of 1.7% for four years covering the period 2016/17 to 2019/20. The Authority has set aside amounts in its working balance and reserves which it considers are appropriate based on local circumstances including the overall budget size, risks, robustness of budget estimates, major initiatives being undertaken, budget assumptions and other earmarked reserves;
- **Classification of Leases** – the Authority has entered into lease arrangements in respect of property and vehicles. The Authority has exercised judgement in the classification of leases (ie operating or finance lease) using such factors as the length of the lease and rent levels. Details of the Authority's leases are set out in note 17;
- **Asset Componentisation** – The Authority has based the componentisation of the South Downs Centre asset using categories of typical buildings that the vast majority of this asset would fall under. The Authority has exercised judgement on the main components that make up these typical buildings based on professional advice from quantity surveyors employed by Brighton & Hove City Council. The Authority has also exercised judgement in classifying its assets under each typical building category and whether assets fall outside these categories and require individual attention for asset componentisation purposes.

#### 4 Prior Period Errors

During the 2018/19 financial year the Authority discovered some Section 106 receipts that were due to the Authority but had not yet been invoiced. These Section 106 agreements related to developments that had commenced, and therefore income being due, prior to the 2018/19 financial year. To ensure that this error did not overstate income receivable in the 2018/19 financial statements,

the Authority has restated prior year information for 2017/18 within the core financial statements as follows:

- Movement in Reserves Statements (MiRS): an adjustment of £0.130m has been made to the 2017/18 opening General fund balance (including earmarked reserves) for the value of Section 106 receipts receivable in previous financial years that should have been transferred to Useable Reserves.
- Balance Sheet: an adjustment of £0.130m has been made to the Short Term Debtors and Usable Reserves balances as at 31 March 2018 for the value of Section 106 receipts receivable in previous financial years that were unpaid and should have been transferred to Useable Reserves.

This correction has also been reflected in the notes to the Core Financial Statements where relevant.

## **5 Events after the Reporting Period**

These financial statements were authorised for issue by the Chief Finance Officer on 31 July 2019. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2019, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

## **6 Expenditure and Funding Analysis (EFA)**

The objective of the EFA is to demonstrate how the funding available to the Authority (ie government grants) for the year has been used in providing services in comparison with those resources consumed or earned by the Authority in accordance with generally accepted accounting practices. The EFA also shows how this expenditure is allocated for decision making purposes between the Authority's departments. Income and expenditure accounted for under generally accepted accounting practices is presented fully in the CIES. The analysis of income and expenditure on the face of the EFA is specified by the Authority's operating segments which are based on the Authority's internal management reporting structure.

The following table sets out the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to arrive at the net expenditure chargeable to the General Fund balance (ie the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure):

Expenditure and Funding Analysis						
Year Ended 31 March 2018				Year Ended 31 March 2019		
Net Expenditure chargeable to the General Fund balance	Adjustments between Funding & Accounting Basis	Net Expenditure in the Comprehensive Income & Expenditure Statement		Net Expenditure chargeable to the General Fund balance	Adjustments between Funding & Accounting Basis	Net Expenditure in the Comprehensive Income & Expenditure Statement
£'000	£'000	£'000		£'000	£'000	£'000
3,187	(2)	3,185	Planning	1,710	1	1,711
2,782	(1)	2,781	Countryside and policy management	2,850	5	2,855
3,775	(171)	3,604	Corporate services	3,962	66	4,028
229	0	229	Strategic investment fund	228	0	228
(848)	848	0	Adjustments between funding & accounting basis for items within the operating segments	(721)	721	0
9,125	674	9,799	<b>Cost of Services</b>	8,029	793	8,822
(10,135)	0	(10,135)	National park grant	(10,309)	0	(10,309)
188	(213)	(25)	Other income and expenditure	1,790	(1,844)	(54)
(822)	461	(361)	<b>(Surplus) / Deficit on the Provision of Services</b>	(490)	(1,051)	(1,541)
		(4,297)	Opening General Fund balance at 1 April (including earmarked reserves)			(5,119)
		(822)	Less (surplus) / deficit on General Fund balance in year			(620)
		(5,119)	<b>Closing General Fund Balance at 31 March (including earmarked reserves)</b>			<b>(5,739)</b>

Note to the Expenditure and Funding Analysis					
2018/19	Adjustments for Capital Purposes (note 1)	Net Change for the Pensions Adjustment (note 2)	Other Statutory Differences (note 3)	Other (Non-Statutory) Adjustments (note 4)	Total Adjustments
	£'000	£'000	£'000	£'000	£'000
Planning	0	0	1	0	1
Countryside and policy management	0	0	5	0	5
Corporate services	(80)	53	1	92	66
Adjustments between funding & accounting basis for items within the operating segments	1	720	0	0	721
<b>Net Cost of Services</b>	<b>(79)</b>	<b>773</b>	<b>7</b>	<b>92</b>	<b>793</b>
Other income and expenditure	(1,790)	38	0	(92)	(1,844)
<b>Difference between General Fund (Surplus) / Deficit and Comprehensive Income and Expenditure (Surplus) / Deficit</b>	<b>(1,869)</b>	<b>811</b>	<b>7</b>	<b>0</b>	<b>(1,051)</b>

Note to the Expenditure and Funding Analysis					
2017/18 Comparative Figures	Adjustments for Capital Purposes (note 1)	Net Change for the Pensions Adjustment (note 2)	Other Statutory Differences (note 3)	Other (Non-Statutory) Adjustments (note 4)	Total Adjustments
	£'000	£'000	£'000	£'000	£'000
Planning	0	0	(2)	0	(2)
Countryside and policy management	0	0	(1)	0	(1)
Corporate services	(240)	0	4	65	(171)
Adjustments between funding & accounting basis for items within the operating segments	95	753	0	0	848
<b>Net Cost of Services</b>	<b>(145)</b>	<b>753</b>	<b>1</b>	<b>65</b>	<b>674</b>
Other income and expenditure	(188)	40	0	(65)	(213)
<b>Difference between General Fund (Surplus) / Deficit and Comprehensive Income and Expenditure (Surplus) / Deficit</b>	<b>(333)</b>	<b>793</b>	<b>1</b>	<b>0</b>	<b>461</b>

### Note 1 – Adjustments for Capital Purposes

These adjustments include:

- items charged to services in relation to non-current assets (depreciation and revaluation gains and losses);
- adjustments for grants - revenue grants are adjusted from those receivable in year to those receivable without conditions or for which conditions were satisfied throughout the year.

### Note 2 – Net Change for the Pensions Adjustments

These adjustments relate to the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:

- for services (ie operating segments) this represents the removal of the employer pension contributions made by the Authority as allowed by statute and the replacement with current service costs and past service costs;
- for other income and expenditure this represents the net interest on the defined benefit liability charged to the CIES.

### Note 3 - Other Statutory Differences

This column includes other statutory adjustments between amounts debited / credited to the CIES and amounts payable / receivable to be recognised under statute and includes adjustments to the General Fund surplus / deficit for employees' paid absences.

### Note 4 - Other (Non-Statutory) Adjustments

Other non-statutory adjustments between amounts debited / credited to service segments which need to be adjusted to comply with the presentational requirements in the CIES and includes adjustments for surplus / deficit for interest receivable.

Further detail on these adjustments is provided in the note to the Movement in Reserves Statement.

## 7 Usable Reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement.

## 8 Unusable Reserves

### Capital Adjustment Account (CAA)

The CAA absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The CAA is debited with the cost of acquisition, construction or enhancement as depreciation and revaluation losses are charged to the CIES. The account is credited with the amounts set aside by the Authority as finance for costs of acquisition, construction and enhancement. The following table shows the balances on the CAA at the beginning and end of the financial year and the detailed movements during the financial year:

Capital Adjustment Account		
	2017/18	2018/19
	£'000	£'000
<b>Balance as at 1 April</b>	<b>(1,816)</b>	<b>(2,000)</b>
<b>Adjustments between accounting basis and funding basis under regulations</b>		
Charges for depreciation of non-current assets	117	131
Upward revaluations reversing previous revaluation losses on non-current assets	(240)	(79)
Use of the capital receipts reserve to finance new capital investment	(40)	0
Capital investment charged against the General Fund balance	(21)	(110)
Use of earmarked reserves to finance new capital investment	0	(20)
<b>Total adjustments between accounting basis and funding basis under regulations</b>	<b>(184)</b>	<b>(78)</b>
<b>Balance as at 31 March</b>	<b>(2,000)</b>	<b>(2,078)</b>

### Pensions Reserve

The pensions reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pay any pensions for which it is directly responsible. The debit balance on the pensions reserve therefore shows a shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid. The following table shows the balances on the pensions reserve at the beginning and end of the financial year and the detailed movements during the financial year:

Pensions Reserve		
	2017/18	2018/19
	£'000	£'000
<b>Balance as at 1 April</b>	<b>1,183</b>	<b>1,053</b>
<b>Other comprehensive income and expenditure</b>		
Remeasurements of the net defined benefit liability	(923)	1,015
<b>Total other comprehensive income and expenditure</b>	<b>(923)</b>	<b>1,015</b>
<b>Adjustments between accounting basis and funding basis under regulations</b>		
Reversal of items relating to retirement benefits charged to the surplus / deficit on the provision of services in the CIES	1,588	1,624
Employer's pensions contributions payable	(795)	(813)
<b>Total adjustments between accounting basis and funding basis under regulations</b>	<b>793</b>	<b>811</b>
<b>Balance as at 31 March</b>	<b>1,053</b>	<b>2,879</b>

The reserve is normally at the same level as the pensions liability carried on the top half of the Balance Sheet. Note 21 provides further information.

### Accumulated Absences Account

The accumulated absences account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken during the financial year (eg annual leave entitlement carried forward at 31 March). Statutory arrangements require that the impact on the General Fund balance is neutralised by transfers to / from the accumulated absences account. The Authority previously had an accumulated absences provision which related to the accumulated compensated absences (e.g. annual leave and flexi leave) that are carried forward for use in future periods if the current period's entitlements are not used in full. The entire provision as at 1 April 2018 was utilised in year, however no additional provision was made in 2018/19 due to a change in accounting treatment. Instead of a provision, an accrual was made in accordance with the authority's Accounting Policies, which is still classed as a current liability on the balance sheet and therefore reflected in the table below. The following table shows the balances on the accumulated absences account at the beginning and end of the financial year and the detailed movements during the financial year:

Accumulated Absences Account		
	2017/18	2018/19
	£'000	£'000
<b>Balance as at 1 April</b>	<b>61</b>	<b>62</b>
<b>Adjustments between accounting basis and funding basis under regulations</b>		
Settlement / cancellation of accrual made at the end of the preceding financial year	(61)	(62)
Amounts accrued at the end of the current financial year	62	68
<b>Total adjustments between accounting basis and funding basis under regulations</b>	<b>1</b>	<b>6</b>
<b>Balance as at 31 March</b>	<b>62</b>	<b>68</b>

## 9 Earmarked Reserves

The following table sets out the amounts set aside from the General Fund balance in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund expenditure in 2018/19:

Transfers to / from Earmarked Reserves							
	Balance at 1 April 2017	Transfers To 2017/18	Transfers From 2017/18	Balance at 31 March 2018	Transfers To 2018/19	Transfers From 2018/19	Balance at 31 March 2019
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
<b>Revenue reserves</b>							
Carry forwards reserve	(459)	(588)	459	(588)	(690)	588	(690)
Revenue grants reserve	(195)	(251)	195	(251)	(393)	251	(393)
Planning reserve	(580)	0	0	(580)	(128)	0	(708)
Partnership Management Plan Reserve	0	(329)	0	(329)	(224)	41	(512)
Strategic fund reserve	(555)	(674)	547	(682)	(458)	450	(690)
South Downs Way reserve	(20)	0	0	(20)	0	0	(20)
Volunteer ranger service reserve	(31)	0	2	(29)	0	29	0
Affordable Housing Reserve	0	0	0	0	(85)	0	(85)
Repairs and renewals - vehicles reserve	(34)	0	0	(34)	(8)	20	(22)
SI06 receipts reserve	(969)	(166)	72	(1,063)	(11)	228	(846)
<b>Capital reserves</b>							
South Downs Centre	(2)	0	2	0	0	0	0
Estates management reserve	(591)	(2)	0	(593)	(200)	0	(793)
<b>Total</b>	<b>(3,436)</b>	<b>(2,010)</b>	<b>1,277</b>	<b>(4,169)</b>	<b>(2,197)</b>	<b>1,607</b>	<b>(4,759)</b>

Note: the comparative figures in the table above have been restated from that published in the Statement of Accounts 2017/18 to correct a prior period error. See Note 4 for further information.

The carry forwards reserve holds approved carry forward of budget to meet future specific costs.

The revenue grants reserve holds revenue grants received by the Authority that have no conditions attached for which expenditure has not yet been incurred.

The planning reserve is a long term risk reserve covering potential costs resulting from planning inquiries, changes to future delegation agreements and significant falls in planning income and support for neighbourhood plans.

The partnership management plan reserve is held to fund outcomes indented in the Authority's Partnership Management Plan.

The strategic fund reserve provides funding for specific strategic projects.



The South Downs Way reserve and Volunteer Ranger Service reserve have been funded from reserves held by other local authorities from the South Downs Joint Committee. These reserves will be used to fund expenditure incurred on these areas in the future. The balance of the Volunteer Ranger reserve has been transferred to the South Downs National Park Trust during 2018/19 to undertake work to meet the original purpose of the reserve.

The Affordable Housing Reserve is held to fund actions identified in the Authority's Affordable Housing Strategy.

The repairs and renewals vehicle reserve is used to replace existing vehicles as they come to the end of their useful life.

The S106 receipts reserve holds contributions made to the Authority by developers under a non-statutory agreement. These receipts will be primarily used to develop infrastructure within the Park.

The capital reserves hold resources which are used to fund capital projects as part of the Authority's capital investment programme.

## 10 Property, Plant and Equipment (PPE)

The Authority categorises its PPE into sub categories, namely other land and buildings and vehicles, plant, furniture and equipment. The following table shows the gross carrying amount and the accumulated depreciation at the beginning and end of the financial year and summarises the movement in value over the financial year for each sub category of PPE:

Non-Current Assets			
	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total PPE
2018/19	£'000	£'000	£'000
Gross carrying amount	1,800	506	2,306
Accumulated depreciation	0	(306)	(306)
<b>Net Carrying Amount at 1 April 2018</b>	<b>1,800</b>	<b>200</b>	<b>2,000</b>
<b>Capital Additions</b>			
Additions	0	130	130
<b>Asset Disposals</b>			
Reversal of previous revaluation losses	79	0	79
Depreciation charge	(44)	(87)	(131)
<b>Net Carrying Amount at 31 March 2019</b>	<b>1,835</b>	<b>243</b>	<b>2,078</b>
Gross carrying amount	1,835	621	2,456
Accumulated depreciation	0	(378)	(378)
<b>Net Carrying Amount at 31 March 2019</b>	<b>1,835</b>	<b>243</b>	<b>2,078</b>

Non-Current Assets			
	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total PPE
2017/18 Comparative Figures	£'000	£'000	£'000
Gross carrying amount	1,600	445	2,045
Accumulated depreciation	0	(229)	(229)
<b>Net Carrying Amount at 1 April 2017</b>	<b>1,600</b>	<b>216</b>	<b>1,816</b>
<b>Capital Additions</b>			
Additions	0	61	61
<b>Asset Disposals</b>			
Reversal of previous revaluation losses	240	0	240
Depreciation charge	(40)	(77)	(117)
<b>Net Carrying Amount at 31 March 2018</b>	<b>1,800</b>	<b>200</b>	<b>2,000</b>
Gross carrying amount	1,800	506	2,306
Accumulated depreciation	0	(306)	(306)
<b>Net Carrying Amount at 31 March 2018</b>	<b>1,800</b>	<b>200</b>	<b>2,000</b>

## Valuations

The valuation of other land and buildings (ie the South Downs Centre) is based upon a valuation report issued annually by the Authority's valuers, Savills UK Ltd. The valuation is carried out as at 31 March 2019 in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors (RICS). The Authority requires that all valuers are RICS qualified.

## Componentisation and Useful Lives

During 2018/19, the Authority componentised the South Downs Centre using information provided by Brighton & Hove City Council's quantity surveyors. The building is componentised into five components: main asset building, roof, windows and external doors, mechanical installations and electrical installations. The separate components have individual useful lives: 50 years for the main asset building, 25 years for electrical installations and 20 years for the remaining components.

Asset lives for vehicles, plant, furniture and equipment are set at five years.

## || Capital Investment and Capital Financing

The Authority incurred £0.130m of capital investment in 2018/19 which was fully financed in the reporting period. The table below shows the total amount of capital investment together with the resources that have been used to finance the assets.

Capital Investment and Capital Financing		
	2017/18	2018/19
	£'000	£'000
<b>Capital investment</b>		
Property, plant and equipment	61	130
<b>Total Capital Investment</b>	<b>61</b>	<b>130</b>
<b>Sources of finance</b>		
Capital receipts	(40)	0
Reserves	0	(20)
Revenue contributions	(21)	(110)
<b>Total Financing</b>	<b>(61)</b>	<b>(130)</b>

## 12 Financial Assets and Liabilities – Financial Instruments

The Authority's treasury management function is provided by Brighton & Hove City Council through a service contract.

### Categories of Financial Instruments

The following categories of financial instrument are carried in the Authority's Balance Sheet:

Categories of Financial Instruments		
	Short Term	
	31 March 2018	31 March 2019
	£'000	£'000
<b>Investments</b>		
Amortised Cost	8,473	10,875
<b>Total Investments</b>	<b>8,473</b>	<b>10,875</b>
<b>Debtors</b>		
Amortised Cost	376	1,261
<b>Total Debtors</b>	<b>376</b>	<b>1,261</b>
<b>Creditors</b>		
Financial liabilities at amortised cost	(3,890)	(4,622)
<b>Total Creditors</b>	<b>(3,890)</b>	<b>(4,622)</b>

The above table includes the following investments:

- investments with the Lloyds Bank plc totalling £3.512m (£3.513m 2017/18) of which £1.512m is held as a cash equivalent and £2.000m held as short term investment;
- investments with the Santander (UK) plc totalling £3.517m (£2.008m 2017/18), of which all is held as short term investment;
- an investment in Brighton & Hove City Council of £3.641m held as a cash equivalent (£2.952m 2017/18).

The carrying value of short term investments is reduced by a £0.002m expected credit loss provision to £10.668m, which has been made due to accounting for Financial Instruments under IFRS9 from 1 April 2018.

The Authority's bank account was in credit by £0.207m as at 31 March 2019 (£0.047m in credit as at 31 March 2018) and is included as part of the amortised investments value in the table above.

The Authority does not have any long term financial instruments.

## Reclassification and Re-measurement of Financial Assets as 1 April 2018

This note shows the effect of reclassification of financial assets following the adoption of IFRS 9 Financial Instruments by the Code of Practice on Local Authority Accounting and the re-measurements of carrying amounts then required.

Reclassification of Financial Assets at 1 April 2018			
	Carrying Value at 1 April 2018	New Classifications	
		Amortised Cost	Fair Value through Profit & Loss
	£'000	£'000	£'000
<b>Previous Classifications</b>			
<b>Investments</b>			
Loans and Receivables	8,473	8,473	0
<b>Total Investments</b>	<b>8,473</b>	<b>8,473</b>	<b>0</b>
<b>Debtors</b>			
Financial assets carried at contract amounts	376	376	0
<b>Total Debtors</b>	<b>376</b>	<b>376</b>	<b>0</b>
<b>Reclassification at 1 April 2018</b>	<b>8,849</b>	<b>8,849</b>	<b>0</b>
<b>Re-measured Carrying Values at 1 April 2018</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Impact on CIES</b>			<b>0</b>

All investments were held as loans & receivables, and have been reclassified as held at amortised cost on the basis that all investments are being held as part of a business model to collect contractual cash flows.

## Income, Expense, Gains and Losses

In 2018/19, there was a net gain of £0.087m (£0.060m 2017/18) on loans and receivables which has been charged to the CIES; this includes a fee expense of £0.005m (£0.005m 2017/18) and interest income of £0.092m (£0.065m 2017/18). The interest income has been generated through a combination of external investments and balances invested in Brighton & Hove City Council.

## Fair Value of Financial Assets and Liabilities carried at Amortised Cost

All financial liabilities and financial assets (represented by amortised cost and debtors and creditors) are carried on the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the financial instruments using the following assumptions:

- where a financial instrument has a maturity of less than 12 months the fair value is taken to be the principal outstanding;
- the fair value of creditors is taken to be the invoiced amount;
- the fair value of debtors is taken to be the billed amount.

The fair values calculated are as follows:

## Financial Liabilities

Financial Liabilities				
	31 March 2018		31 March 2019	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£'000	£'000	£'000	£'000
Creditors	(3,890)	(3,890)	(4,622)	(4,622)
<b>Total Financial Liabilities</b>	<b>(3,890)</b>	<b>(3,890)</b>	<b>(4,622)</b>	<b>(4,622)</b>

All financial liabilities are short term at 31 March 2019; therefore the fair value of liabilities is equal to the carrying amount.

## Financial Assets

Financial Assets				
	31 March 2018		31 March 2019	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£'000	£'000	£'000	£'000
Loans and receivables	8,473	8,473	10,668	10,668
Cash at bank	47	47	207	207
<b>Total Investments</b>	<b>8,520</b>	<b>8,520</b>	<b>10,875</b>	<b>10,875</b>
Debtors	376	376	1,261	1,261
<b>Total Financial Assets</b>	<b>8,896</b>	<b>8,896</b>	<b>12,136</b>	<b>12,136</b>

All financial assets are short term at 31 March 2019; therefore the fair value of investments is equal to the carrying amount.

## Nature and extent of risks arising from financial instruments and how the Authority manages those risks

The Authority's activities expose it to a variety of financial risks. The key risks are:

- credit risk – the possibility that other parties might fail to pay amounts due to the Authority;
- liquidity risk – the possibility that the Authority might not have funds available to meet its commitments to make payments;
- refinancing risk – the possibility that the Authority might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms;
- market risk – the possibility that financial loss might arise as a result of changes in such measures as interest rate movements.

### Overall procedures for managing risk

The Authority's overall risk management procedures focus on the unpredictability of the financial markets and implementing restrictions to minimise the losses resulting from this risk. The procedures for risk management are set out through a legal framework in the Local Government Act 2003 and associated regulations. These require the Authority to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act.

Overall these procedures require the Authority to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance and for the following three years, prudential indicators to: limit the Authority's (a) overall borrowing, (b) maximum and minimum exposure to fixed and variable rates,

(c) maximum and minimum exposure regarding the maturity structure of its debt and (d) maximum annual exposure to investments maturing beyond a year;

- by approving an investment strategy for the forthcoming year setting out criteria for both investing and selecting investment counterparties in compliance with Government guidance.

These items are reported within the annual Treasury Management Strategy (TMS), which outlines the detailed approach to managing risk in relation to the Authority's financial instrument exposure. The strategy was approved by the Authority on 28 March 2018 and can be found on the Authority's website, [www.southdowns.gov.uk](http://www.southdowns.gov.uk). Actual performance is also reported annually to members.

The key issues within the strategy were:

- the Authority would not raise borrowing during the financial year and therefore no borrowing limits or prudential indicators in relation to borrowing were set for 2018/19;
- investment would only be made in institutions with good credit quality.

These procedures and strategies are implemented through a management agreement with Brighton & Hove City Council.

### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements set out in the Authority's investment strategy. Additional selection criteria are also applied before an investment is made.

The minimum criteria set out in the investment strategy for investment counterparties were:

- major banks and building societies to have a short term rating that indicates the highest credit quality;
- money market funds to have a rating equal to "AAA" (triple A).

Investment counterparties also included other local authorities and government institutions. All investments were subject to a maximum period dependent upon their credit rating.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with parameters set by the Authority.

The Authority's maximum exposure to credit risk in relation to its investments in financial institutions of £10.670m cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Authority's deposits, but there is no evidence at 31 March 2019 that this was likely to crystallise.

The Authority does not expect any losses from non-performance of any of its counterparties in relation to deposits and bonds.

The Authority maintains strict credit criteria for investment counterparties.

During the financial year, the Authority did not hold collateral as security for any investment.

The Authority does not generally allow credit for its customers; however, an element of the outstanding debtors at the 31 March are past their due date for payment. The following table shows the level of debtors past their due date for payment analysed by age:

Debtors past their due date for Payment		
	31 March 2018	31 March 2019
	£'000	£'000
Less than 3 months	2	37
Between 3 and 6 months	159	7
Between 6 and 12 months	4	10
More than 12 months	3	87
<b>Total</b>	<b>168</b>	<b>141</b>

### Amounts Arising from Expected Credit Losses

The loss allowance for financial assets carried at amortised cost bought forward as at 1 April 2018 was £0.001m, and the loss allowance calculated as at 31 March 2019 was £0.002m. An increase of £0.002m in expected credit loss for financial assets held at amortised cost was therefore recognised in 2018/19.

The Authority's financial assets are all due within 12 months, and no significant increase risk has been assessed. All the expected credit loss on all investments in financial institutions has therefore been calculated on a 12-month expected loss basis, taking account of the credit rating of each investment, the historic default experience for each credit rating and the time to maturity of each investment.

### Credit Risk Exposure

The Authority has the following exposure to credit risk at 31 March 2019:

Credit Risk Exposure		
	Credit Risk Rating	Gross Carrying Amount
		£'000
Central government bodies	A	7,029
Other local authorities	AA	3,641
<b>Total Credit Risk Exposure</b>		<b>10,670</b>

### Collateral

During the Reporting period the council held no collateral as security.

### Liquidity Risk

The Authority has projected that it will have sufficient funds to cover any day to day cash flow need. There is therefore no significant risk that it will be unable to meet its commitments under financial instruments.

The Authority manages its liquidity position through the risk management procedures mentioned above (the setting and approval of prudential indicators and the approval of the treasury and investment strategies), as well as through cash flow management procedures required by the Code of Practice.

### Refinancing and Maturity Risk

The Authority maintains an investment portfolio, with a proportion of the funds available at call. The Authority is not exposed to refinancing and maturity risk as all financial instruments are held for less than one year.

The maturity analysis of the financial assets (excluding debtors) invested in the financial year of £10.875m (£8.473m in 2017/18) is less than one year.

## Market Risk

### Interest rate risk

The Authority is exposed to interest rate movements on its investments. Movements in interest rates have a complex impact on the Authority, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance a rise in interest rates would have the following effects:

- investments at variable rates - the interest income credited to the CIES will rise;
- investments at fixed rates - for long term investments the fair value of the assets will fall.

Changes in interest receivable on variable rate investments are posted to the surplus / deficit on the provision of services and affect the Authority's General Fund balance.

The Authority has a number of strategies for managing interest rate risk. The annual TMS draws together the Authority's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this statement a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. Brighton & Hove City Council's treasury management team monitors market and forecast interest rates within the financial year to adjust exposures appropriately.

The Authority held no borrowing and £3.641m investments subject to variable interest rates at 31 March 2019. A 0.25% rise in interest rates would have the impact of increasing the interest receivable on this investment during 2018/19 by £0.013m. There would be no impact of a 0.25% rise in interest rates on fair value as investments are all for less than one year.

The impact of a 0.25% fall in interest rates would be as above but with the movements being reversed.

### Price risk

The Authority does not invest in equity shares.

### Foreign exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies; therefore, it has no exposure to loss arising from movements in exchange rates.

## 13 Debtors

The following table shows an analysis of the Authority's short term debtors:

Short Term Debtors		
	31 March 2018	31 March 2019
	£'000	£'000
Central government bodies	484	435
Other local authorities	38	29
Other entities and individuals	527	1,187
<b>Total Short Term Debtors</b>	<b>1,049</b>	<b>1,651</b>

*Note: the comparative figures in the table above have been restated from that published in the Statement of Accounts 2017/18 to correct a prior period error. See Note 4 for further information.*

Of the £1.651m in the table above, material items include a £0.916m debtor accrual for Community Infrastructure Levy receipts due to the Authority but for which payment instalment plans have been agreed with the relevant developers.



£1.261m of short term debtors are classed as financial instruments and are included in note 12; those debtors not included are statutory debtors, grant debtors and payments in advance.

## 14 Creditors

The following table shows an analysis of the Authority's short term creditors:

Short Term Creditors		
	31 March 2018	31 March 2019
	£'000	£'000
Central government bodies	(147)	(119)
Other local authorities	(3,285)	(3,900)
Other entities and individuals	(684)	(843)
<b>Total Short Term Creditors</b>	<b>(4,116)</b>	<b>(4,862)</b>

Of the £4.862m total short term creditors, material items include a £0.249m accrual for the provision of planning services from another local authority (see note 27 Agency Services) and a number of S106 liabilities totalling £3.077m.

£4.622m of short term creditors are classed as financial instruments and are included in note 12; those creditors not included are statutory creditors and receipts in advance.

## 15 Provisions

The Authority sets aside amounts as provisions for liabilities of uncertain timing or amount.

The Authority previously had an accumulated absences provision which related to the accumulated compensated absences (e.g. annual leave and flexi leave) that are carried forward for use in future periods if the current period's entitlements are not used in full. The entire previous year's provision was utilised in year however no additional provision was made in 2018/19 due to a change in accounting treatment. Instead an accrual was made in accordance with the authority's Accounting Policies, which is still classed as a current liability on the balance sheet.

The following table shows the level of the Authority's provisions as at 31 March together with the movement during the financial year:

Provisions					
	Balance at 1 April 2018	2018/19			Balance at 31 March 2019
		Additional Provisions Made	Amounts Used	Unused Amounts Reversed	
	£'000	£'000	£'000	£'000	£'000
<b>Short Term Provisions</b>					
Accumulated absences	(62)	0	62	0	0
Other provisions	0	0	0	0	0
<b>Total</b>	<b>(62)</b>	<b>0</b>	<b>62</b>	<b>0</b>	<b>0</b>

## 16 Grant Income and Contributions

The Authority receives grants from central government and contributions for revenue purposes.

### Government Revenue Grants

Grants received from central government can be either ring fenced for a specific purpose or non-ring fenced. The table below shows the government grants received by the Authority and credited to the CIES:

<b>Government Revenue Grants</b>		
	<b>2017/18</b>	<b>2018/19</b>
	<b>£'000</b>	<b>£'000</b>
<b>Non-ring fenced government grants credited to taxation and non-specific grant income</b>		
Department for Environment, Food and Rural Affairs	(10,135)	(10,309)
<b>Total</b>	<b>(10,135)</b>	<b>(10,309)</b>
<b>Ring fenced government grants credited to cost of services</b>		
Natural England	(98)	(97)
Heritage Lottery Fund	(328)	(247)
Rural Payments Agency	(29)	(20)
Department for Communities and Local Government	(175)	(74)
Other government departments	(1)	0
Historic England	(17)	0
<b>Total</b>	<b>(648)</b>	<b>(438)</b>
<b>Total Government Revenue Grants</b>	<b>(10,783)</b>	<b>(10,747)</b>

### **Non-Ring Fenced Grants**

The non-ring fenced government grant received by the Authority from the Department for Environment, Food and Rural Affairs of £10.309m is the National Park grant which can be used by the Authority to finance revenue expenditure on any service.

### **Ring Fenced Government Grants**

The significant ring fenced grants received by the Authority are:

- grants from Natural England totalling £0.097m are used to fund work on the South Downs Way;
- grants from the Heritage Lottery Fund totalling £0.247m are used to fund heathland restoration projects within the Park;
- grants from Rural Payments Agency totalling £0.020m are used for farm cluster projects and heathland restoration within the Park;
- grants from the Department for Communities and Local Government totalling £0.074m are used to support neighbourhood planning, brownfield site register and promote custom self builds.

### **Revenue Contributions**

The table below shows the revenue contributions received by the Authority:

<b>Revenue Contributions</b>		
	<b>2017/18</b>	<b>2018/19</b>
	<b>£'000</b>	<b>£'000</b>
<b>Revenue contributions credited to cost of services</b>		
Contributions from other agencies / external bodies	(128)	(143)
Contributions from other local authorities	(82)	(81)
Other contributions, donations and sponsorship	(9)	(96)
Contributions from developers and stakeholders	(72)	(377)
<b>Total Revenue Contributions</b>	<b>(291)</b>	<b>(697)</b>

Revenue contributions received by the Authority include:

- contributions from other agencies / external bodies include Woodland Trust (£0.027m) to fund forestry work; Southern Water (£0.019m) to protect and improve the quality of groundwater in the Brighton chalk block; Herbrides Ltd (£0.018m) to fund heathlands restoration work; Peak District National Park Authority (£0.018m) to support rural enterprise; National Parks UK (£0.016m) for a shared service project.
- Contributions from other local authorities include East Sussex County Council (£0.035m) contribution to active access within the Park; Horsham District Council (£0.030m) contribution to the Rural West Sussex Partnership.
- Other contributions, donation and sponsorships include South Downs National Park Trust (£0.075m) contributions to various projects such as improvements to the South Downs Way.
- Contributions from developers and stakeholders relates to Section 106 funding towards community development across the Park.

## 17 Leases

### Authority as Lessee – Operating Leases

As lessee, the Authority does not have any finance leases; however, it leases office space and vehicles under operating leases with lease periods of between one and five years. The office space relates to the Authority's area offices and is expected to be leased for the foreseeable future.

Future Minimum Lease Payments under Operating Leases (Lessee)		
	31 March 2018	31 March 2019
	£'000	£'000
Not later than one year	29	39
Later than one year and not later than five years	2	122
<b>Total Future Minimum Lease Payments</b>	<b>31</b>	<b>161</b>

In 2018/19, the Authority made lease payments of £0.048m (£0.031m 2017/18) in respect of these leases; the lease payments were charged to the relevant cost of service in the CIES.

## 18 Related Parties

The Authority has the following material related party transactions:

### Central Government

Central government has significant influence over the general operations of the Authority and provides the statutory framework within which the Authority operates. Central government also provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties. Details of the grants received from government departments in 2018/19 can be found in note 16. Details of the amounts owed to / from central government are included in notes 13 and 14.

### Members

Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2018/19 is shown in note 23. During 2018/19, works and services to the value of £2.901m (£3.814m 2017/18) were commissioned from entities, including local authorities, in which members have declared an interest. Contracts were entered into in full compliance with the Authority's standing orders. Details of the entities that members are involved with are recorded in the Register of Members' Interests which is held by the Authority.

## Officers

Senior officers of the Authority, such as the Chief Executive and other chief officers have the authority and responsibility for planning, directing and controlling the activities of the Authority, including the oversight of these activities.

During 2018/19, Brighton & Hove City Council provided Chief Finance Officer (S151) and other financial services to the Authority on a contractual basis to the value of £0.318m (£0.298m 2017/18). As shown in Note 12, the Authority also had an investment in Brighton & Hove City Council of £3.641m held as a cash equivalent as at 31 March 2019 (£2.952m 31 March 2018) in accordance with the service contract and the Authority's Annual Investment Strategy. Senior officers of Brighton & Hove City Council were in a position to influence financial transactions of the Authority. The financial services contract was secured through a formal tender process for an initial period 1 April 2012 to 31 March 2015 with the option to extend for a further two years; this option was exercised. The contract was retendered in full in Summer 2016 and Brighton & Hove City Council were successful in securing a three year contract to provide financial services and Chief Finance Officer S151 services to the Authority until 2019/20. The contract is independently monitored by the Authority's Head of Business Services.

During 2018/19, Hampshire County Council provided Monitoring Officer services to the Authority on a contractual basis to the value of £0.031m (£0.035 2017/18). The Monitoring Officer contract was secured through a formal tender process and is independently monitored by the Authority's Head of Business Services. Senior officers of Hampshire County Council were not in a position to influence these financial transactions as they were paid in accordance with the agreed contract terms.

## Entities Controlled or Significantly Influenced by the Authority

The South Downs National Park Trust was established by the Authority in April 2017 to raise funds to benefit the National Park. The Trust is governed by an independent board of 8 trustees who oversee its work, two of which are Members of the Authority. Not more than one or one third of the Trustees, whichever is the higher number, shall be members of the Authority. There is currently a Memorandum of Understanding and Grant Agreement in place for the Authority to provide an annual grant to the Trust for the first three years of operations to the value of £0.040m per year. The South Downs National Park Trust made contributions to the Authority of £0.075m during the 2018/19 financial year to fund various project costs. The creditors balance of the Authority as at 31 March 2019 includes £0.083m relating to the South Downs National Park Trust.

## 19 Officers' Remuneration

In 2018/19 senior employee posts (the Chief Executive and the directors who make up the Senior Management Team of the Authority) and other officer posts of the Authority were filled through permanent appointments and interim and agency appointments. The remuneration paid to the Authority's senior employees is detailed in the following tables:

Senior Employee Remuneration - salary between £50,000 and £149,999				
2018/19				
Post Holder Information	Salary (including Fees & Allowances)	Remuneration excluding Pension Contributions	Pension Contributions	Remuneration including Pension Contributions
	£	£	£	£
Chief Executive	107,877	107,877	21,468	129,345
Director of Planning	93,686	93,686	18,643	112,329
Director of Countryside Policy and Management	81,033	81,033	16,125	97,158
<b>Total</b>	<b>282,596</b>	<b>282,596</b>	<b>56,236</b>	<b>338,832</b>

Senior Employee Remuneration - salary between £50,000 and £149,999				
2017/18 Comparative Figures				
Post Holder Information	Salary (including Fees & Allowances)	Remuneration excluding Pension Contributions	Pension Contributions	Remuneration including Pension Contributions
	£	£	£	£
Chief Executive	105,762	105,762	21,047	126,809
Director of Planning	91,849	91,849	18,278	110,127
Director of Countryside Policy and Management	79,444	79,444	15,809	95,253
<b>Total</b>	<b>277,055</b>	<b>277,055</b>	<b>55,134</b>	<b>332,189</b>

## Other Employee Remuneration

The following table provides an analysis of the remuneration paid to other employees receiving more than £50,000 remuneration (excluding employer's pension contributions):

Other Officer Remuneration		
Remuneration Band	2017/18	2018/19
	Number of Employees	Number of Employees
£50,000 - £54,999	8	7
£55,000 - £59,999	0	2
<b>Total</b>	<b>8</b>	<b>9</b>

The following table shows an analysis of the cost of non-senior employees:

Other Staff				
Nature of Employment	2017/18		2018/19	
	Number of Staff	Actual Cost £'000	Number of Staff	Actual Cost £'000
Employed	144	4,657	155	4,258
Interim Staff	6	30	4	30
<b>Total</b>	<b>150</b>	<b>4,687</b>	<b>159</b>	<b>4,288</b>

Note: all costs include expenses and agency fees, interim staff includes all agency staff and consultants.

The figures included in the above table represent the number of staff not full time equivalent (FTE) figures.

## 20 Exit Packages

The Authority did not terminate any contracts of employees during 2018/19.

The following table shows the numbers of exit packages with the total cost per band and total cost of the compulsory and other redundancies:

Exit Packages								
Cost Band	Number of Compulsory Redundancies		Number of Other Departures		Total Number of Exit Packages by Cost Band		Total Cost of Exit Packages in Each Band	
	2017/18	2018/19	2017/18	2018/19	2017/18	2018/19	2017/18	2018/19
							£'000	£'000
£0 - £20,000	0	0	0	0	0	0	0	0
£20,001 - £40,000	0	0	2	0	2	0	68	0
£40,001 - £60,000	0	0	0	0	0	0	0	0
£60,001 - £80,001	0	0	0	0	0	0	0	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>68</b>	<b>0</b>

Note: the costs included in the above table include voluntary redundancy costs, early retirement pension costs and pay in lieu of notice

## 21 Defined Benefit Pension Schemes

The Authority makes contributions towards the cost of post-employment benefits as part of the terms and conditions of employment of its employees. Although these benefits will not actually be payable

until employees retire, the Authority has to disclose the commitment in respect of the future payment of these benefits at the time that the employees earn their future entitlement.

The Authority participates in the Local Government Pension Scheme (LGPS). West Sussex County Council acts as the Scheme Administrator of the West Sussex Pension Fund and is responsible for the management and administration of the Fund in line with the Local Government Pension Scheme Regulations. Within the responsibilities of the Scheme Administrator is the requirement to liaise and communicate with employing authorities that participate in the Fund, ensure adequate record keeping in respect of each member of the Fund, to calculate and pay appropriate benefits to members and to produce the required information to comply with disclosure requirements.

The scheme is a funded defined benefit scheme, meaning that the Authority and employees pay contributions into a Fund, calculated at a level intended to balance the pension liabilities with investment assets.

Hymans Robertson LLP, an independent firm of actuaries, assesses the position of the Authority's Pension Fund.

The calculations and advice given by Hymans Robertson LLP in their actuarial report has been carried out in accordance with the Pensions Technical Actuarial Standard adopted by the Financial Reporting Council, which came into effect on 1 January 2013 (version 2).

### **Basis for Estimating Assets and Liabilities**

The scheme has been estimated by the actuary based on the latest full valuation of the scheme as at 31 March 2016. Liabilities for the scheme have been assessed on an actuarial basis using the projected unit credit method (ie an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc.).

Actuarial assumptions are used by the actuary to calculate the valuation of the scheme. Risks and uncertainties are inherently associated with the assumptions that are adopted. The assumptions are in effect projections of future investment returns and demographic experience many years into the future and there is inevitably a great deal of uncertainty inherent in what constitutes the "best estimate" with such projections as required by IAS 19. The actuary has interpreted "best estimate" to mean that the proposed assumptions are "neutral" and has advised that there is an equal chance of actual experience being better or worse than the assumptions used. The following table shows the principal assumptions used by the actuary as at the 31 March:

<b>Basis for Estimating Assets and Liabilities</b>		
	<b>31 March 2018</b>	<b>31 March 2019</b>
<b>Long term expected rate of return on assets in the scheme</b>		
Equity investments	2.7%	2.5%
Bonds	2.7%	2.5%
Property	2.7%	2.5%
Cash	2.7%	2.5%
<b>Mortality assumptions</b>		
Longevity at 65 for current pensioners:		
• men	23.6 years	23.6 years
• women	25.0 years	25.0 years
Longevity at 65 for future pensioners:		
• men	26.0 years	26.0 years
• women	27.8 years	27.8 years
<b>Financial assumptions</b>		
Rate of inflation	2.3%	2.4%
Rate of increase in salaries	3.0%	3.1%
Rate of increase in pensions	2.3%	2.4%
Rate for discounting scheme liabilities	2.7%	2.7%
Expected total return on assets	2.7%	2.7%
Take up of option to convert annual pension in retirement grant	*	*

\* Pre April 2008 50% and post April 2008 75%

IAS 19 requires the discount rate to be set with reference to the yields on high quality corporate bonds irrespective of the actual investment strategy of the Fund. As such, the figures prepared by the actuary in their actuarial report are unlikely to reflect either the actual eventual cost of providing the benefits or the likely level of contributions to fund the authority's obligations to the Fund. Also, the net liability position may change significantly due to relative changes in the equity and bond markets at the reporting date.

### **Sensitivity to Assumptions**

The estimation of the defined benefit obligation is sensitive to the methods and assumptions used by the actuary:

- the costs of a pension arrangement require estimates regarding future experience. The financial assumptions used by the actuary are largely prescribed at any point and reflect market conditions at the reporting date. Changes in market conditions that result in changes in the net discount rate (essentially the difference between the discount rate and the assumed rates of increase of salaries, deferred pension revaluation or pensions in payment) can have a significant effect on the value of the liabilities reported. In order to quantify the impact of a change in the financial assumptions used, the actuary has calculated and compared the value of the scheme liabilities as at 31 March 2019 on varying bases;
- a reduction in the net discount rate will increase the assessed value of liabilities as a higher value is placed on benefits paid in the future. A rise in the net discount rate will have an opposite effect of similar magnitude;
- there is also uncertainty around life expectancy of the UK population. The value of current and future pension benefits will depend on how long they are assumed to be in payment. To quantify the uncertainty around life expectancy, the actuary has calculated the difference in cost to the



Authority of a one year increase in life expectancy. For sensitivity purposes, this is assumed to be an increase in the cost of benefits of broadly 3 to 5%. In practice the actual cost of a one year increase in life expectancy will depend on the structure of the revised assumption (ie if improvements to survival rates predominately apply at younger or older ages).

The following table shows the sensitivities regarding the principle assumptions that show the increase in percentage terms and monetary values that the changes have on the scheme liabilities.

<b>Change in assumptions at 31 March 2019</b>	<b>Approximate % increase to Employer Liability</b>	<b>Approximate monetary amount £'000</b>
0.5% decrease in real discount rate	15%	3,070
0.5% increase in salary increase rate	3%	640
0.5% Increase in the pension increase rate	12%	2,372

The figures in the above table have been derived based on the membership profile of the Authority as at the date of the most recent actuarial valuation. The approach taken by the actuary in preparing the sensitivity analysis in the table above is consistent with that adopted in the previous reporting period.

### **Transactions relating to Post-Employment Benefits**

The Authority recognises post-employment benefits in the surplus / deficit on the provision of services in the CIES when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Authority is required to make to its General Fund balance is based on the cash payable during the financial year rather than the earned post-employment benefits which are therefore reversed out of the General Fund balance to the pensions reserve and reported in the MiRS. The following transactions have been made in the CIES and MiRS during the financial year in relation to the scheme:

<b>Transactions relating to Post Employment Benefits in respect of the Local Government Pension Scheme</b>		
	<b>2017/18</b>	<b>2018/19</b>
	<b>£'000</b>	<b>£'000</b>
<b>Comprehensive Income and Expenditure Statement (CIES)</b>		
<b>Cost of Services</b>		
<b>Service Cost Comprising:</b>		
Current service cost	1,548	1,533
Past service cost	0	53
<b>Financing and Investment Income and Expenditure</b>		
Net interest expense	40	38
<b>Total Post Employment Benefits charged to the Surplus / Deficit on the Provision of Services</b>	<b>1,588</b>	<b>1,624</b>
<b>Other Post Employment Benefits charged to the CIES</b>		
<b>Remeasurement of the Net Defined Benefit Liability comprising:</b>		
Return on scheme assets (excluding the amount included in the net interest expense)	(396)	(592)
Changes in demographic assumptions	0	0
Changes in financial assumptions	(443)	1,644
Other experience adjustments	0	0
Adjustment re remeasurements of the pension scheme	7	(37)
Adjustment re incorrect actuary's assumptions	(91)	0
<b>Total Post Employment Benefits charged to the CIES</b>	<b>(923)</b>	<b>1,015</b>
<b>Actual amount charged against the General Fund balance for pensions in the financial year</b>		
Employer's contributions payable to the scheme	(795)	(813)
<b>Movement in Reserves Statement</b>		
Reversal of net charges made to the surplus / deficit for the provision of services for post employment benefits	1,588	1,624
<b>Net Adjustment to the Pension Reserve</b>	<b>(130)</b>	<b>1,826</b>

Note: the re-measurements of the scheme in 2018/19 were £1.052m; this is different to the re-measurements recorded in the financial statements of £1.015m due to timing differences upon production of the actuarial report.

## Assets and Liabilities in relation to Post-Employment Benefits

The amount included on the Balance Sheet arising from the Authority's obligation in respect of the scheme is shown in the following table:

<b>Pension Assets and Liabilities recognised in the Balance Sheet</b>		
	<b>2017/18</b>	<b>2018/19</b>
	<b>£'000</b>	<b>£'000</b>
Present value of the scheme liabilities	(16,517)	(20,444)
Fair value of scheme assets	15,464	17,565
<b>Net Liability arising from Defined Benefit Obligation</b>	<b>(1,053)</b>	<b>(2,879)</b>

### Pension Scheme Liabilities

The present value of scheme liabilities shows the underlying commitments that the Authority has in the long run to pay post-employment (retirement) benefits. The total liability of £20.444m has a substantial

impact on the net assets of the Authority as recorded on the Balance Sheet, resulting in a negative overall balance of £2.879m. There are statutory arrangements in place for funding the pension deficit. The Authority is only required to fund the defined benefits when the pensions are actually paid. The actuary will assess the need to increase contributions over the remaining working life of employees (ie before payments fall due) to make good the deficit on the Fund.

The following table shows a reconciliation of the movements in the present value of the scheme liabilities:

Reconciliation of Present Value of the Pension Scheme Liabilities (Defined Benefit Obligation)		
	2017/18	2018/19
	£'000	£'000
<b>Opening Balance at 1 April</b>	<b>(14,916)</b>	<b>(16,517)</b>
Adjustment re incorrect actuary's assumptions	151	0
<b>Opening Balance at 1 April</b>	<b>(14,765)</b>	<b>(16,517)</b>
Current service cost	(1,548)	(1,533)
Interest cost	(422)	(470)
Contributions from scheme participants	(283)	(294)
<b>Remeasurements:</b>		
Changes in financial assumptions	443	(1,644)
Benefits paid	58	67
Past service cost	0	(53)
<b>Balance at 31 March</b>	<b>(16,517)</b>	<b>(20,444)</b>

There has been an increase in the overall scheme liabilities, based on the assumptions made by the actuary at 31 March 2019. The application of assumptions has resulted in an increase of £3.927m relating to financial assumptions. The following table shows the scheme liabilities in respect of active members, deferred members and pensioner members:

Scheme Liabilities in respect of Active, Deferred and Pensioner Members				
	Liability Split	Liability Split		Weighted Average Duration
	£'000	%		Years
<b>2018/19</b>				
Active members	17,055	83.4%		28.3
Deferred members	2,328	11.4%		29.0
Pensioner members	1,061	5.2%		15.1
<b>Total</b>	<b>20,444</b>	<b>100.0%</b>		<b>27.3</b>
<b>2017/18 Comparative Figures</b>				
Active members	13,463	81.5%		28.3
Deferred members	2,079	12.6%		29.0
Pensioner members	975	5.9%		15.1
<b>Total</b>	<b>16,517</b>	<b>100.0%</b>		<b>27.3</b>

Note: the figures in the above tables are for the funded liabilities only and do not include any unfunded pensioner liabilities. The weighted average durations are as at the previous formal valuation as at 31 March 2016.

## Pension Scheme Assets

During 2018/19, there has been an increase in the return on the scheme assets by £2.101m. The following table shows a reconciliation of the movements in the fair value of the scheme assets:

Reconciliation of the Movements in the Fair Value of the Pension Scheme Assets		
	2017/18	2018/19
	£'000	£'000
Opening Balance at 1 April	13,733	15,464
Adjustment re incorrect actuary's assumptions	(60)	0
Opening Balance at 1 April	13,673	15,464
Interest income	382	432
<b>Remeasurements:</b>		
Return on scheme assets (excluding the amount included in the net interest expense)	396	592
Contributions from employer	788	850
Contributions from employees	283	294
Benefits paid	(58)	(67)
Balance at 31 March	15,464	17,565

The scheme assets are broken down into categories that accurately reflect the risks that are faced by the scheme, splitting the assets into two types, those that have a quoted market price in an active market and those that do not. The pension scheme assets comprised:

Proportion of the Fair Value of the Scheme Assets by Category								
	2017/18				2018/19			
	Quoted Prices in Active Markets	Quoted Prices not in Active Markets	Total	% of Total Assets	Quoted Prices in Active Markets	Quoted Prices not in Active Markets	Total	% of Total Assets
	£'000	£'000	£'000	%	£'000	£'000	£'000	%
<b>Equity Securities</b>								
Consumer	2,200.0	0.0	2,200.0	14%	1,711.0	0.0	1,711.0	10%
Manufacturing	1,413.4	0.0	1,413.4	9%	1,009.5	0.0	1,009.5	6%
Energy and utilities	746.8	0.0	746.8	5%	534.7	0.0	534.7	3%
Financial institutions	2,518.6	0.0	2,518.6	16%	2,107.4	0.0	2,107.4	12%
Health and care	1,071.5	0.0	1,071.5	7%	845.4	0.0	845.4	5%
Information technology	2,113.2	0.0	2,113.2	14%	1,137.4	0.0	1,137.4	6%
Other	712.5	0.0	712.5	5%	1,003.6	0.0	1,003.6	6%
<b>Total</b>	<b>10,776.0</b>	<b>0.0</b>	<b>10,776.0</b>	<b>70%</b>	<b>8,349.0</b>	<b>0.0</b>	<b>8,349.0</b>	<b>48%</b>
<b>Debt Securities</b>								
UK government	286.7	0.0	286.7	2%	498.4	0.0	498.4	3%
<b>Total</b>	<b>286.7</b>	<b>0.0</b>	<b>286.7</b>	<b>2%</b>	<b>498.4</b>	<b>0.0</b>	<b>498.4</b>	<b>3%</b>
<b>Real Estate</b>								
UK property	1,219.5	0.0	1,219.5	8%	0.0	1,635.3	1,635.3	9%
Overseas property	0.0	0.0	0.0	0%	0.0	0.0	0.0	0%
<b>Total</b>	<b>1,219.5</b>	<b>0.0</b>	<b>1,219.5</b>	<b>8%</b>	<b>0.0</b>	<b>1,635.3</b>	<b>1,635.3</b>	<b>9%</b>
<b>Investment Funds and Unit Trusts</b>								
Bonds	1,937.7	0.0	1,937.7	13%	5,922.7	0.0	5,922.7	34%
Other	181.3	0.0	181.3	1%	187.4	0.0	187.4	1%
<b>Total</b>	<b>2,119.0</b>	<b>0.0</b>	<b>2,119.0</b>	<b>14%</b>	<b>6,110.1</b>	<b>0.0</b>	<b>6,110.1</b>	<b>35%</b>
Private Equity	664.8	0.0	664.8	4%	0.0	488.0	488.0	3%
Cash and cash equivalents	398.0	0.0	398.0	2%	484.2	0.0	484.2	2%
<b>Total Assets</b>	<b>15,464.0</b>	<b>0.0</b>	<b>15,464.0</b>	<b>100%</b>	<b>15,441.7</b>	<b>2,123.3</b>	<b>17,565.0</b>	<b>100%</b>

## Asset and Liability Matching (ALM) Strategy

The primary objective of investment policy is the maximisation of the Fund's long term return, consistent with the degree of risk appropriate for a pension fund, in order to minimise the level of employer contributions to the Fund.

The Fund's customised benchmark (which comprises equities, bonds, private equity and property) was determined by setting an asset allocation appropriate for the Fund's liabilities, based on an asset / liability study carried out by the actuary. The asset / liability study considers the risk tolerance of the Authority (ie the extent to which it is prepared to take on a higher level of risk in pursuit of higher returns) in determining the customised benchmark. An investment strategy of lowest risk, but not necessarily the most cost effective in the long term, would be 100% investment in index linked government bonds. However, the Fund maintains significant exposure to equities in pursuit of potentially higher returns in the longer term than from index linked bonds, consistent with its relatively immature liabilities and strength of employers' covenants. Asset / liability studies are carried out after the triennial actuarial valuations.

Risk is also constrained by diversification of managers and assets, scrutiny of monitoring of performance, asset allocation and risk and investment restrictions within the Investment Manager Agreements. The fund managers are required to implement appropriate risk management measures and to operate in such a way that the probability of undershooting the performance target is kept within acceptable limits.

Performance for all mandates is calculated by an independent performance measurement company and is reported to the Pensions Panel quarterly. An extensive review of Fund performance is conducted each July.

## Impact on the Authority's Cash Flows

The Fund strives to maintain reasonably stable employer contribution rates where appropriate and possible.

The overall funding position for the Pension Fund is monitored each quarter. The next triennial valuation is due to start on 31 March 2019, and complete by 31 March 2020.

The 2016 actuarial valuation takes into account changes to the benefit structure following the introduction of LGPS 2014 as well as employer experience since the last valuation, changes to the actuary's assumptions and changes to asset values.

The contributions paid by the Authority are set by the Fund actuary at each triennial actuarial valuation (the most recent being as at 31 March 2016), or at any other time as instructed to do so by the administering authority. The contributions payable over the period to 31 March 2020 are set out in the Rate and Adjustments certificate. The actuary has estimated the employer's contributions for the period to 31 March 2020 will be approximately £0.809m.

The following table shows an analysis of the projected amount to be charged to the CIES for the financial year to 31 March 2020:

Projected Defined Benefit Cost for the Period Ended 31 March 2020				
	Assets	Liabilities		Net Liability
	£'000	£'000		£'000
Projected current service cost	0	(1,723)		(1,723)
<b>Total Service Cost</b>	<b>0</b>	<b>(1,723)</b>		<b>(1,723)</b>
Interest income on scheme assets	452	0		452
Interest cost on scheme liabilities	0	(535)		(535)
<b>Total Net Interest Cost</b>	<b>452</b>	<b>(535)</b>		<b>(83)</b>
<b>Total Charge to CIES</b>	<b>452</b>	<b>(2,258)</b>		<b>(1,806)</b>

The weighted average duration (ie the weighted average time until payment of all expected future discounted cash flows, determined based on membership and the financial and demographic assumptions as at the most recent actuarial valuation) of the defined benefit obligation for scheme members is 27.3 years.

## Potential Future Liabilities

In 2015 the Government introduced reforms to public sector pensions, meaning most public sector workers were moved into new pension schemes in 2015. In December 2018, the Court of Appeal ruled that the 'transitional protection' offered to some members of the judges and fire fighters' schemes as part of the reforms amounted to unlawful discrimination. The Government sought permission to appeal from the Supreme Court, however this was not granted. The Government is considering the impact of the Court of Appeal decision including any impact on other public service schemes including the civil service pension schemes

Quantifying the impact of the outcome for employer pension liabilities is very difficult because it will depend on members' future salary increases, length of service and retirement age. Salary increases in particular can vary significantly from year to year and from member to member depending on factors such as budget restraint, job performance and career progression. The Fund's actuary has estimated that the impact on the Authority's pension liability would be immaterial should the judgement be upheld, however, the value of any potential obligation at an individual authority level cannot be reliably

estimated at this time. Should an obligation arise, any increase in current or past service costs is likely to result in an unavoidable upward pressure on employer contributions in the future.

## 22 Contingent Liabilities and Contingent Assets

### Contingent Liabilities

**Pensions:** The Authority is unable to estimate with any reliability the impact of a Court of Appeal decision relating to reforms to public sector pensions. More information is provided at Note 21. Should an obligation to the Authority arise, any increase in current or past service costs is likely to result in an unavoidable upward pressure on employer contributions in the future.

### Contingent Assets

There are no contingent assets.

## 23 Members' Allowances and Expenses

During 2018/19, the Authority paid £0.097m (£0.095m 2017/18) of allowances to members; in addition members claimed £0.015m (£0.012m 2017/18) in expenses which were reimbursed by the Authority. Details of allowances and expenses paid in 2018/19 are published on the Authority's website.

## 24 External Audit Costs

In 2018/19, the Authority made payments of £0.011m (£0.014m 2017/18) to the external auditor in respect of the audit of the financial statements.

## 25 Inventories

The following table shows the total carrying amount of inventories at the beginning and end of the financial year and the movement during the financial year:

Analysis of Movement in Inventories				
	Balance at 31 March 2018	Purchases	Recognised as an Expense	Balance at 31 March 2019
	£'000	£'000	£'000	£'000
Inventories held for sale / distribution in the ordinary course of operations	8	10	(9)	9
<b>Total</b>	<b>8</b>	<b>10</b>	<b>(9)</b>	<b>9</b>

## 26 Publicity

Under Section 5 of the Local Government Act 1986, a national park authority is required to keep a separate account of its expenditure on publicity. Publicity is defined in the Act as "any communication, in whatever form, addressed to the public at large or to a section of the public". The following table shows the expenditure on publicity:

Publicity		
	2017/18	2018/19
	£	£
Recruitment advertising	30,278	23,115
Public relations	203,509	211,177
Other publicity and marketing	31,816	36,557
<b>Total</b>	<b>265,603</b>	<b>270,849</b>

The cost of publicity has increased by £0.005m from 2017/18.

## 27 Agency Services

The Authority has the following significant agency arrangements:

### **Value Added Tax (VAT)**

The Authority acts as an agent of Her Majesty's Revenue and Customs (HMRC) for the collection of VAT. The Authority has included a net debtor in its Balance Sheet of £0.142m (£1.174m 2017/18) for the amount due from HMRC at the end of the financial year.

### **Payroll Taxes and National Insurance**

The Authority acts as an agent of HMRC for the collection of income tax and national insurance on behalf of employees. The Authority has included a net creditor in its Balance Sheet of £0.116m (£0.130m 2017/18) for the amount due to HMRC at the end of the financial year.

### **Planning Service**

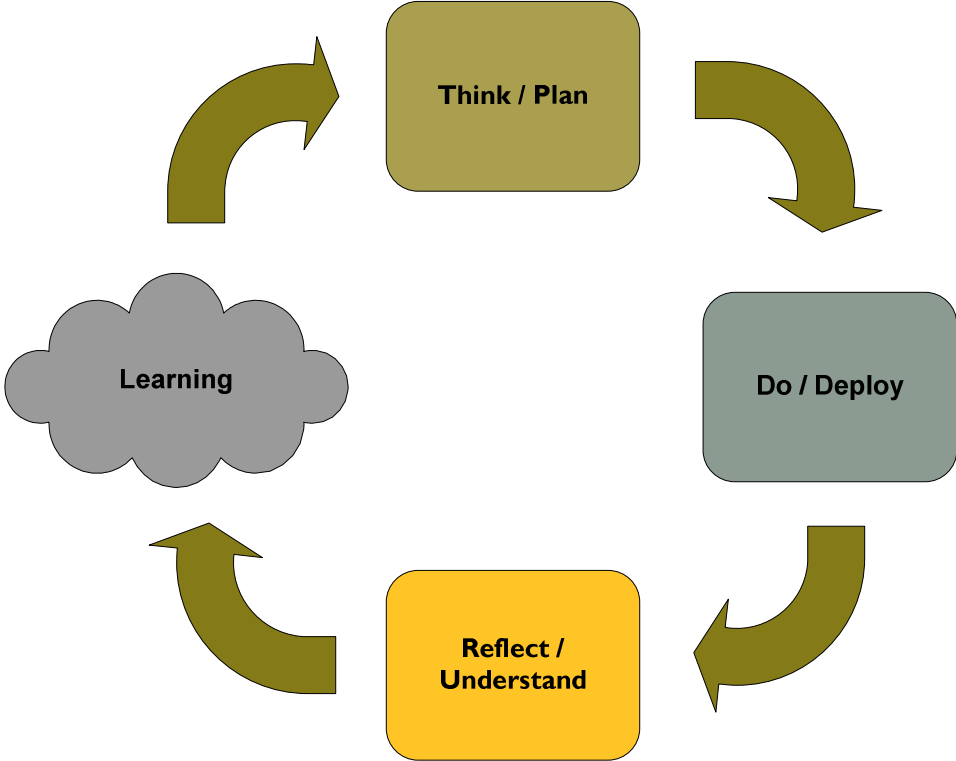
There are 15 local authorities whose boundaries fall within the Park. During 2018/19, 5 of these local authorities provided the majority of the planning service on behalf of the Authority under a legal agreement signed between each local authority and the Park. The remaining ten local authorities continue to opt out of this arrangement and applications within these boundaries were dealt with by the Authority. The net payment to these 5 local authorities in 2018/19 amounted to £1.582m which included £0.738m income received in relation to application fees.

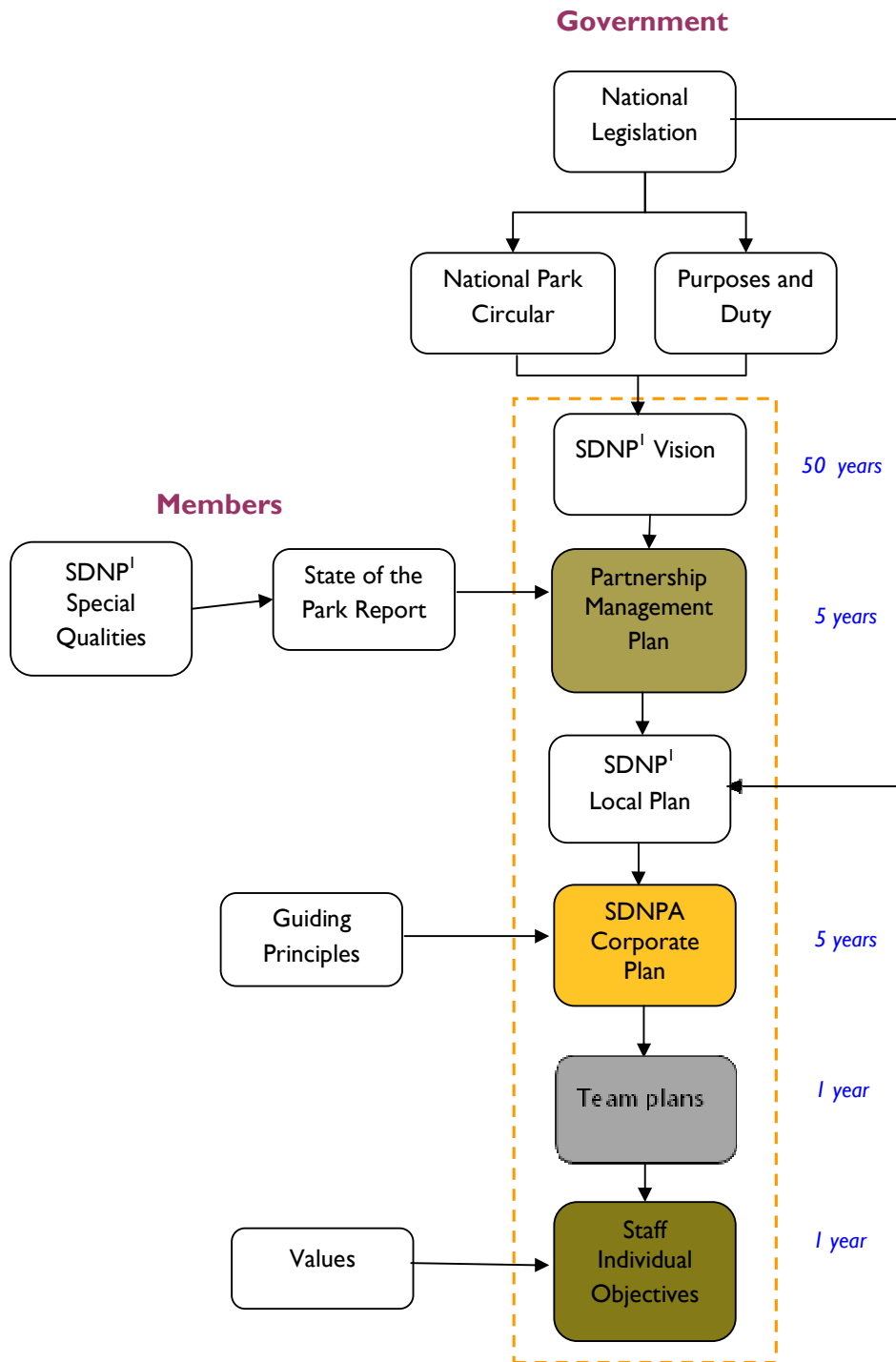


# Appendix I- Performance Indicators

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## Performance Framework





<sup>1</sup> South Downs National Park

SDNP Vision

The vision was agreed jointly with Partners and provides a high level set of aspirations for the National Park. The South Downs National Park Authority (SDNPA) is one of many organisations working to achieve the 50 year vision.

Partnership Management Plan

The Partnership Management Plan (PMP) is a shared strategy, owned jointly by the National Park Authority and Partners, setting out objectives, outcomes and policies across the National Park delivered jointly. The Partnership Management Plan is reviewed every year, following a review of the State of the National Park Report.

SDNP Local Plan

The Single Local Plan is informed by the South Downs National Park (SDNP) Vision and the Partnership Management Plan. It is developed in partnership but is owned by the National Park Authority.

SDNPA Corporate Plan

The Corporate Plan is shaped by the Partnership Management Plan and the Single Local Plan. It is wholly owned and monitored by the National Park Authority and sets out what the SDNPA will do to deliver the objectives and outcomes in the Partnership Management Plan. The Corporate Plan is a five year rolling plan reviewed and revised annually.

Team Plans

The Team plans set out on an annual basis how each part of the organisation will deliver the higher level objectives set out in the Corporate Plan. They are reviewed every year.

Staff Individual Objectives

Each individual member of staff has personal objectives which are clearly related to Operational and Corporate Plans; they are reviewed formally twice a year and should be reviewed regularly between formal meetings.



The dotted line represents the main elements of our Performance Framework and shows the 'golden thread' linking personal objectives for each individual directly to the strategic plans for the SDNPA and the National Park.

## The Authority's Key Performance Indicators (KPIs)

### Objective 1: A thriving, living landscape

We will work to ensure that cultural heritage, natural beauty and wildlife is conserved and enhanced through everything we and our partners do. We will achieve this by being a focus for specialist expertise and advice, and by developing knowledge, policy, projects and partnerships, supported by advocacy and interdepartmental working.

	Measure	Frequency
<b>CPI 1.1</b>	% ha chalk grassland restored or created	Annually
<b>CP 1.2</b>	% of chalk grassland in good or improving condition	Annually
<b>CP 1.3</b>	% ha heathland restored or created	Annually
<b>CP 1.4</b>	% heathland in good or improving condition	Annually
<b>CP 1.5</b>	% of woodland in management	Annually
<b>CP 1.6</b>	As a result of Historic England prioritisation agree an action plan for implementing recommendations regarding Scheduled Ancient Monuments (SAMs)	Annually
<b>CP 1.7</b>	Number of Scheduled Ancient Monuments (SAMs) that have been taken off the 'vulnerable' or 'at risk' register'	Annually

### Objective 2: People connected with places

We will promote opportunities for awareness, learning and engagement, seek to ensure quality access management and accessibility and support the development of sustainable tourism.

	Measure	Frequency
<b>CP 2.1</b>	Relevant planning and other permissions for Centurion Way in place	Annually
<b>CP 2.2</b>	% aware of SDNP in YouGov poll	Annually
<b>CP 2.3</b>	Number of agreed prioritised Access Land sites where furniture has been repaired or replaced according to the annual maintenance programme	Annually
<b>CP 2.4</b>	Total number of volunteer days undertaken by the South Downs Volunteer Ranger service	Annually

### Objective 3: Towards a sustainable future

We will provide information and support to help communities better understand their environment and the impact of their action on it and make sure they are engaged in the design and development of their local surroundings. We will support the growth of sustainable local businesses.

	Measure	Frequency
<b>CP 3.1</b>	At least one hub or gateway delivered during 2018-19	Annually
<b>CP 3.2</b>	Ten tourism sector businesses undergone intensive Discover England training programme	Annually
<b>CP 3.3</b>	Deliver £1m worth of projects in accordance with the priorities in the SDNPA IBP by 2021	Annually

**Objective 4: An efficient and effective organisation that supports partnership working**

We will manage our own resources to deliver high levels of customer services and value for money. We will seek to reduce the environmental impact of our activities. We will support and develop staff, Members and volunteers to enable them to perform effectively.

	<b>Measure</b>	<b>Frequency</b>
<b>CP 4.1</b>	PMP delivery plan agreed and published by April 2019	Annually
<b>CP 4.2</b>	References to the SDNP PMP in strategic plans of other organisations	Annually
<b>CP 4.3</b>	% major applications determined within 13 weeks	Annually
<b>CP 4.4</b>	% minor applications determined within 8 weeks	Annually
<b>CP 4.5</b>	% other applications determined within 8 weeks	Annually
<b>CP 4.6</b>	% customers satisfied with the planning service	Annually
<b>CP 4.7</b>	% SDNPA-led projects delivered to programme	Quarterly

**Joint National Park indicators**

These indicators are collected annually by all National Parks but have a range of reporting dates as indicated.

**Conservation of Cultural Heritage**

- PI CH 2 Total no. of Listed Buildings 'at risk' conserved during the last three years  
 PI CH 3 Total no. of scheduled monuments 'at high or medium risk' conserved during the last three years

**Conservation of Natural Environment**

- PI NE1 % of SSSI Land in favourable condition in:  
 a) NPA Management  
 b) the National Park as a whole  
 % of SSSI Land in 'unfavourable but recovering' condition in:  
 c) NPA Management  
 d) the National Park as a whole  
 PI NE2 % length of water courses with:  
 a) "high" or "good" ecological status  
 b) "moderate" ecological status

**Corporate & Democratic**

- PI CD3 % change in greenhouse gas emissions from National Park Authority operation

**Development Management**

- PI DC 0 % all planning applications determined which have been approved  
 PI DC 1 % of planning applications by type dealt with in a timely manner:  
 a) major applications determined within 13 weeks  
 b) minor applications determined within 8 weeks  
 c) other applications determined within 8 weeks  
 PI DC 2 % of planning applicants satisfied with the quality of service received

**Promoting Understanding - Case study to be provided****Recreation Management**

- PI RM 1 % of the total length of footpaths and other rights of way that were easy to use by the general public (even though they may not follow the exact definitive line).

PI RM 3

Volunteer Days

- a) Total No. of volunteer days organised or supported by the NPA
- b) Value of volunteer days organised or supported by the NPA
- c) No. of those days attended by 'under represented' groups



**Accounting Policies  
2018/19**

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# Accounting Policies

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## 1. General

The Statement of Accounts (ie financial statements) summarises the Authority's transactions for the reported financial year and its position at the end of the financial year. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which require the accounts to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom (the Code) supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the financial statements is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

## 2. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Such errors include the effects of mathematical mistakes, mistakes in applying accounting policies, oversights or misinterpretations of facts and fraud.

Changes in accounting estimates are accounted for prospectively (ie in the current and future financial years affected by the change) and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## 3. Accounting Concepts

The Code specifies many of the accounting policies and estimation techniques to be adopted for material items within the financial statements. In preparing information for the financial statements, the Authority has regard to the underlying assumptions and qualitative characteristics:

- **Relevance** – the financial statements are prepared with the objective of providing information about the Authority's financial performance and position that is useful for assessing the stewardship public funds and for making financial decisions;
- **Materiality** – the concept of materiality has been utilised in preparing the financial statements (ie if omitting or misstating information would affect the interpretation of the financial statements and influence decisions that users make);
- **Faithful Representation** – the financial information included in the financial statements is complete within the boundaries of materiality, free from material error and free from deliberate or systematic bias;
- **Comparability** – the financial statements are prepared in accordance with the requirements of the Code which establishes proper practice in relation to consistent financial reporting and aids comparability with other national park authorities;
- **Verifiability** – the financial information included in the financial statements faithfully represents the financial position, performance and cash flows of the Authority. The Authority includes explanations and disclosures of the judgements, assumptions, methodology and other factors and circumstances in preparing its financial statements;

- **Timeliness** – the information included in the financial statements is available to decision makers in time to be capable of influencing their decisions;
- **Understandability** – the financial statements are based on accounting concepts and terminology which require reasonable knowledge of accounting and local government. Every effort has been made to ensure that the financial information included in the financial statements is presented clearly and concisely and notes and commentaries are provided that explain and interpret the key elements of the financial statements for the user;
- **Going Concern** – the financial statements are prepared on the assumption that the functions of the Authority will continue in operational existence for the foreseeable future. As National Park Authorities cannot be created or dissolved without statutory prescription, the Authority must prepare its financial statements on a going concern basis.

#### 4. Grants and Contributions

Whether paid on account, by instalments or in arrears, grants and contributions are recognised as due to the Authority when there is reasonable assurance that the Authority will comply with the conditions attached to the payments and the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the CIES until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or condition are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Revenue grants or contributions received for which conditions have not been satisfied are carried on the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service (in respect of attributable revenue grants and contributions) or taxation and non-specific grant income and expenditure (in respect of non-ring fenced revenue grants) within the CIES. Revenue grants or contributions with no conditions attached are recognised as income within the CIES at the point of receipt.

#### 5. Revenue Recognition

Revenue is measured at the fair value of the consideration received or receivable.

Activity is accounted for in the financial year that it takes place, not simply when cash payments are made or received. In particular:

Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract;

revenue from the sale of goods is recognised when the amount of revenue can be measured reliably, the significant risks and rewards of ownership are transferred to the purchaser and it is probable that the economic benefits or service potential associated with the transaction will flow to the Authority;

revenue from the provision of services is recognised when the Authority can measure the amount of revenue reliably, it is probable that the economic benefits or service potential associated with the transaction will flow to the Authority and the stage of completion of the service can be measured;

supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet;

expenses in relation to services received are recorded as expenditure when the services are received rather than when payments are made;

interest receivable on investments is accounted for retrospectively as income and expenditure on the basis of the effective interest rate (ie the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability) for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

## **6. Charges to Revenue for Property, Plant and Equipment (PPE)**

Services and support services are debited with the following amounts to record the cost of holding non-current assets during the financial year:

depreciation attributable to the assets used by the relevant service;

revaluation losses on assets used by the service where there are no accumulated gains in the revaluation reserve against which losses can be written off.

The Authority is not required to raise funds to fund depreciation and revaluation losses, therefore the charges are transferred from the General Fund balance to the CAA through the MiRS.

## **7. Value Added Tax (VAT)**

The CIES excludes amounts relating to VAT and VAT payable is included as an expense only to the extent that it is not receivable from Her Majesty's Revenue and Customs (HMRC). VAT receivable is excluded from income within the CIES.

The net amount due to / from HMRC in respect of VAT is included as a creditor / debtor on the Balance Sheet.

## **8. Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on demand.

The Authority defines cash equivalents as highly liquid investments which are no longer than three months and represent the investment of cash surpluses lent to cover cash shortages. They are readily convertible to known amounts of cash with insignificant risk of change in value.

In terms of cash flow and treasury management, the Authority collectively manages its cash equivalents and cash on the Balance Sheet. The Authority uses the indirect method to present its revenue activities cash flows, whereby the surplus / deficit on the provision of services is adjusted for the effects of transactions of a non-cash nature, any deferrals or accruals of past or future operating cash receipts or payments, and items of revenue or expense associated with investing cash flows.

## **9. Inventories**

Inventories are measured at the lower of cost and net realisable value. The cost of inventories is attributed to identified items of inventory. Where this is not possible, the Authority assigns the cost of inventories using the first in, first out (FIFO).

When inventories are sold or distributed, the carrying amount of those inventories is recognised as an expense in the year in which the related revenue is recognised.

## **10. Employee Benefits**

### **Benefits Payable during Employment**

Short term employee benefits are those due to be settled within 12 months of the end of the financial year. They include such benefits as wages and salaries, paid annual leave and paid sick leave and non-monetary benefits for current employees. They are recognised as an expense for services in the financial year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave) earned by the employees but not taken before the end of the financial year which employees can carry forward into the next financial year in which the employee takes the benefit. The accrual is charged to services within the CIES but then reversed out through the MiRS to the accumulated absences account so that holiday entitlements are charged to revenue in the financial year in which the leave absence occurs.

## **Termination Benefits**

When the Authority is demonstrably committed to the termination of the employment of an employee or making an offer to encourage voluntary redundancy, the costs of termination benefits are charged on an accruals basis to the respective service within the CIES, this is at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the financial year, not the amount calculated according to the relevant accounting standards. In the MiRS, transfers are required to and from the pensions reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the end of the financial year.

## **Post Employment Benefits**

Employees of the Authority are entitled to become members of the Local Government Pension Scheme, administered by West Sussex County Council, according to the terms of their employment. The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

## **The Local Government Pension Scheme**

The Local Government Pension Scheme is accounted for as a defined benefit scheme.

The liabilities of the pension scheme attributable to the Authority are included on the Balance Sheet on an actuarial basis. The basis of calculation is the projected unit method (ie an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc and projections of earnings for current employees).

Liabilities are discounted to their present value, using a discount rate (determined in reference to market yields at the 31 March of high quality bonds).

The assets of the pension scheme attributable to the Authority are included on the Balance Sheet at their fair value:

- quoted securities – current bid price;
- unquoted securities – professional estimate;
- unitised securities – current bid price;
- property – market value.

The change in the net pension liability of the Authority is analysed into the following components: service cost comprising:

current service cost – the increase in liabilities as a result of years of service earned in the current financial year – this cost is allocated within the CIES to the services for which the employees worked;

past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier financial years – this cost is debited to non-distributed costs within the CIES;

net interest on the net defined benefit liability (ie net interest expense for the Authority) – the change during the financial year in the net defined benefit liability that arises from the passage of time calculated by multiplying the net defined benefit liability by the discount rate, both as determined at the start of the financial year taking into account any changes in the net defined benefit liability during the financial year as a result of contribution and benefit payments – this is charged to financing and investment income and expenditure within the CIES;

remeasurements comprising:

the return on plan assets – excluding amounts included in net interest on the net defined benefit liability – these are charged to other comprehensive income and expenditure within the CIES and to the pensions reserve;

actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated

their assumptions – these are charged to other comprehensive income and expenditure within the CIES and to the pensions reserve;

contributions paid to the pension scheme – cash paid as employer’s contributions to the scheme in settlement of liabilities – these are charged to services within the CIES.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension scheme or directly to pensioners in the financial year, not the amount calculated according to the relevant accounting standards. Transfers are made through the MiRS to and from the pensions reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension scheme and pensioners and any such amounts payable but unpaid the end of the financial year. The negative balance that arises on the pensions reserve thereby measures the beneficial impact to the General Fund balance of being required to account for retirement benefits on the basis of cash flows rather than as benefits earned by employees.

### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any employee are accrued during the financial year of the decision to make the award and accounted for using the same accounting policies as are applied to the Local Government Pension Scheme.

## **11. Financial Assets and Liabilities– Financial Instruments**

### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost.

### **Financial Assets**

Financial Assets are classified based on a classification and measurement approach which reflects the business model for holding the financial assets and their cash flow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI).

The authority's business model is to hold investments to collect contractual cashflows. Financial assets are therefore classified as amortised cost.

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost.

Annual credits for interest receivable are credited to financing and investment income and expenditure within the CIES and are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument; for most of the loans that the Authority has made, this means that the amount presented on the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the loan agreement in the financial year. Any gains / losses that arise on derecognition of the asset are credited / debited to financing and investment income and expenditure within the CIES.

### **Expected Credit Loss Model**

The authority recognises expected credit losses on all its financial assets held at amortised cost on either a 12 month or lifetime basis. Only lifetime losses are recognised for trade receivables (debtors) held by the Authority.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has significantly increased since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not significantly increased, or remains low, losses are assessed on the basis of 12-month expected losses.

## **12. Provisions**

Provisions are made where an event has taken place whereby the Authority has a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential to settle the obligation and a reliable estimate can be made of the amount of the obligation. For example, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service within the CIES in the year that the Authority becomes aware of the obligation, and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried on the Balance Sheet. Estimated settlements are reviewed at the year end. Where it becomes less than probable that a transfer of economic benefits will now be required or a lower settlement than anticipated is made, the provision is reversed and credited back to the relevant service within the CIES.

## **13. Reserves**

The Authority sets aside specific amounts as reserves for future policy purposes or to cover general contingencies and cash flow management.

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service within the CIES. The reserve is then transferred back to the General Fund balance in the MiRS so that there is no net charge against the General Fund for the expenditure.

The category of unusable reserves includes those reserves which are kept to manage the accounting processes for non-current assets, financial instruments, and retirement and employee benefits and do not represent usable resources for the Authority; these reserves are covered in the relevant accounting policies and explained in the relevant notes.

The Authority carries out an annual review of the reserves to ensure they are still required and are set at the appropriate level.

## **14. Overheads and Support Services**

The costs of central and departmental overheads (ie management and administration costs) and support services are charged to those services that benefit from the supply or service in accordance with the Authority's arrangements for accountability and financial performance.

## **15. Property, Plant and Equipment (PPE)**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as PPE.

### **Recognition**

Expenditure on the acquisition, creation or enhancement of PPE is capitalised on an accruals basis provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver economic benefits or service potential (ie repairs and maintenance) is charged as an expense to the relevant cost of service within the CIES as it is incurred.

The Authority has a de minimis level of £5,000 for land and buildings and vehicles, plant and equipment; items of expenditure below this de minimis level are charged to the relevant cost of services within the CIES in the year it is incurred. The Authority has no de minimis level for enhancement expenditure and therefore all enhancement expenditure is capitalised.

### **Measurement**

PPE assets are initially measurement at cost comprising purchase price, any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the

manner intended by the Authority, and the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The costs of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (ie it will not lead to a variation in the cash flows of the Authority).

Assets are then carried on the Balance Sheet using the following measurement bases:

non-property assets that have short useful lives or low values (or both) (ie vehicles, plant and equipment) – depreciated historical cost is used as a proxy for current value;

land and building assets – current value determined as the amount that would be paid for the asset in its existing use (existing use value – EUV)

Assets included on the Balance Sheet at current value are revalued annually by the Authority. The Authority's land and building asset became operational in 2014/15 at which time it was revalued incurring a decrease in revaluation. As there is no historic revaluation gains a revaluation reserve has not been created and therefore decreases in valuations are charged to the CIES against the relevant service as a revaluation loss. Revaluation losses are not permitted by statutory arrangements to have an impact on the General Fund balance therefore they are reversed out of the General Fund balance in the MiRS and posted to the CAA.

At the end of each financial year, assets are assessed as to whether there is any indication that an asset may be impaired.

### **Depreciation**

Depreciation is applied to all PPE assets, except for assets without a determinable finite useful life (ie freehold land).

The depreciation charge is based on the depreciable amount allocated over the useful life of the asset, using a straight line allocation method and is charged to the relevant service(s) within the CIES.

General Fund depreciation charges are not permitted by statutory arrangements to have an impact on the General Fund balance therefore they are reversed out of the General Fund balance in the MiRS and posted to the CAA.

The Authority does not charge depreciation in the year of acquisition but does charge a full year's depreciation in the year of disposal.

### **Disposals**

When an asset is disposed of or decommissioned, the carrying amount of the asset on the Balance Sheet is written off to other operating expenditure in the CIES as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the CIES also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal).

Capital receipts are required to be credited to the capital receipts reserve, and can then only be used for new capital investment. Receipts are credited to the CIES and subsequently transferred to the capital receipts reserve from the General Fund balance in the MiRS.

The written off value of disposals is not a charge against the General Fund balance, as the cost of PPE is fully provided for under separate arrangements for capital financing. Amounts are transferred to the CAA from the General Fund balance in the MiRS.

### **Asset Componentisation**

The Authority only considers assets for componentisation in the financial year the assets are valued and / or in the year following capital investment being incurred on the asset. As the Authority does not depreciate assets in the year of acquisition, capital additions are not considered for componentisation until the following financial year.

Componentisation is only applied to building elements of assets categorised as PPE and that are subject to depreciation. Vehicles, plant and equipment assets are not componentised as they do not have separately identifiable components of significant value or a significant difference in asset life.

## **16. Leases**

The Authority classifies leases as either finance leases or operating leases based on the extent to which risks and rewards incidental to ownership of a leased asset lie with the lessor or the lessee. A lease is

classified as a finance lease where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the asset from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. When the land has an indefinite economic life, the land element is normally classified as an operating lease unless title is expected to pass to the lessee by the end of the lease term.

When accounting for a lease of land and buildings, the minimum lease payments are allocated between the land and the buildings elements in proportion to their relative fair values. Where the amount that would initially be recognised for the land element is immaterial, the land and buildings are treated as a single unit for lease classification.

The Authority only has leases, as lessee, which have been classified as operating leases.

### **Lessee Operating Leases**

Rentals paid under operating leases are charged to the CIES as an expense of the services benefiting from use of the leased asset. Charges are made on a straight line basis over the life of the lease; even if this does not match the pattern of payments (eg there is a rent free period at the commencement of the lease).

## **17. Events after the Reporting Period**

Events after the end of the financial year are those events, both favourable and unfavourable, that occur between the end of the financial year and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

Adjusting events - those that provide evidence of conditions that existed at the end of the financial year. In this instance, the Statement of Accounts is adjusted to reflect such events;

Non-adjusting events - those that are indicative of conditions that arose after the financial year end. In this instance, the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.





**Independent Auditor's Report  
2018/19**

# Independent Auditor's Report to the Members of the South Downs National Park Authority

## Report on the Audit of the Financial Statements

### Opinion

We have audited the financial statements of South Downs National Park Authority (the 'Authority') for the year ended 31 March 2019 which comprise the Comprehensive Income and Expenditure Statement, Notes to the Comprehensive Income and Expenditure Statement, the Movement in Reserves Statement, the Balance Sheet, the Cash Flow Statement and notes to the financial statements, including the Accounting Policies 2018/19 but excluding Appendix I – Performance Indicators. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2018/19.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2019 and of its expenditure and income for the year then ended;
- have been prepared properly in accordance with the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2018/19; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

### Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Chief Finance Officer's use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Chief Finance Officer has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Authority's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

### Other information

The Chief Finance Officer is responsible for the other information. The other information comprises the information included in the Statement of Accounts, the Narrative Report and the Annual Governance Statement, other than the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge of the Authority obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

### **Other information we are required to report on by exception under the Code of Audit Practice**

Under the Code of Audit Practice published by the National Audit Office on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Governance Statement does not comply with the 'Delivering Good Governance in Local Government: Framework (2016)' published by CIPFA and SOLACE or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual Governance Statement addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

### **Opinion on other matter required by the Code of Audit Practice**

In our opinion, based on the work undertaken in the course of the audit of the financial statements and our knowledge of the Authority gained through our work in relation to the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources, the other information published together with the financial statements in the Statement of Accounts, the Narrative Report and the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements.

### **Matters on which we are required to report by exception**

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters.

## **Responsibilities of the Authority, the Chief Financial Officer and Those Charged with Governance for the financial statements**

As explained more fully in the Statement of Responsibilities, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Chief Finance Officer. The Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2018/19, for being satisfied that they give a true and fair view, and for such internal control as the Chief Finance Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Chief Finance Officer is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Authority will no longer be provided.

The Policy and Resources Committee is Those Charged with Governance. Those charged with governance are responsible for overseeing the Authority's financial reporting process.

### **Auditor's responsibilities for the audit of the financial statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of our auditor's report.

## **Report on other legal and regulatory requirements - Conclusion on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources**

### **Conclusion**

On the basis of our work, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, we are satisfied that the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2019.

### **Responsibilities of the Authority**

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

## **Auditor's responsibilities for the review of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources**

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, as to whether in all significant respects the Authority had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2019.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to be satisfied that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

## **Report on other legal and regulatory requirements – Certificate**

We certify that we have completed the audit of the financial statements of South Downs National Park Authority in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.

## **Use of our report**

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

*Darren Wells*

**Darren Wells**  
for and on behalf of **Grant Thornton UK LLP, Local Auditor**  
2nd Floor  
St Johns House  
Crawley  
RH10 1HS

**31 July 2019**



**Glossary of Terms  
2018/19**

# Glossary

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**Accounting Policies** are the specific principles, bases, conventions, rules and practices applied by the Authority in preparing and presenting its financial statements.

The **Accruals Basis** is the recognition of items as assets, liabilities, income and expenses when they satisfy the definitions and recognition criteria. The accruals basis of accounting requires the non-cash effects of transactions to be reflected in the financial statements for the financial year in which those effects are experienced and not necessarily in the period in which any cash is received or paid.

The **Accumulated Absences Account** absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the financial year (eg annual leave entitlement carried forward at 31 March). Statutory arrangements require that the impact on the General Fund balance is neutralised by transfers to or from the accumulated absences account.

**Actuarial Gains and Losses (Pensions)** are changes in the present value of the defined benefit obligation resulting from:

- experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred);
- the effects of changes in actuarial assumptions.

The **Amortised Cost of a Financial Asset or Financial Liability** is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method (ie a method of calculating the amortised cost of a financial asset or a financial liability and of allocating the interest income or interest expense over the relevant period) of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectability.

An **Asset** is a resource controlled by the Authority as a result of past events and from which future economic or service potential is expected to flow to the Authority.

An **Audit of Financial Statements** is an examination by an independent expert of the Authority's financial affairs to check that the relevant legal obligations and codes of practice have been followed.

The **Balance Sheet** shows the value of the assets and liabilities recognised by the Authority as at the 31 March.

**Benefits Payable during Employment** covers:

- short term employee benefits, such as wages and salaries, paid annual leave and paid sick leave, and non-monetary benefits for current employees;
- benefits earned by current employees but payable 12 months or more after the end of the financial year, such as long service leave or jubilee payments and long term disability benefits.

A **Budget** expresses the Authority's service delivery plans and capital investment programmes in monetary terms.

The **Capital Adjustment Account (CAA)** absorbs the timing differences arising from the different arrangements for accounting for the consumption of PPE and for financing the acquisition, construction or enhancement of those assets under statutory provisions.

**Capital Investment** is expenditure on the acquisition of an asset that will be used to provide services beyond the financial year or expenditure which adds to and not merely maintains the value of existing PPE.

The **Capital Investment Programme** is a financial summary of the capital projects that the Authority intends to carry out over a specified period of time.

A **Capital Receipt** is the proceeds from the sale of an asset.

The **Capital Receipts Reserve** holds the proceeds from the disposal of non-current assets, which are restricted by statute from being used other than to fund new capital investment to be set aside to finance historical capital investment.

**Capital Reserves** represent resources earmarked to fund capital schemes as part of the Authority's capital investment strategy.

The **Carrying Amount** is the amount at which an asset is recognised on the Balance Sheet after deducting any accumulated depreciation.

**Cash** comprises cash in hand and demand deposits.

**Cash Equivalents** are short term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

**Cash Flows** are the inflows and outflows of cash and cash equivalents.

The **Cash Flow Statement** shows the changes in cash and cash equivalents of the Authority during the financial year.

The **Comprehensive Income and Expenditure Statement (CIES)** shows the accounting cost in the financial year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from the National Park Grant.

**Cost** is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of acquisition or construction.

**Creditors** are financial liabilities arising from the contractual obligation to pay cash in the future for goods or services or other benefits that have been received or supplied and have been invoiced or formally agreed with the supplier.

A **Current Asset** is an asset that is intended to be sold within the normal operating cycle; the asset is held primarily for the purpose of trading or the Authority expects to realise the asset within 12 months after the reporting date.

A **Current Liability** is an amount which will become payable or could be called in within the next financial year.

**Current Service Cost (Pensions)** is the increase in the present value of a defined benefit obligation resulting from employee service in the current period.

**Current Value** is the amount that reflects the economic environment prevailing for the service or function the asset is supporting.

**Debtors** are financial assets not traded in an active market with fixed or determinable payments that are contractual rights to receive cash or cash equivalents.

A **Defined Benefit Scheme (Pensions)** is a pension scheme where the benefits to employees are based on their salaries, and where employers' contributions have to be adjusted to match estimates of future liabilities.

**Depreciation** is a method of allocating the cost of a tangible asset over its useful life.

**Employee Benefits** are all forms of consideration given by the Authority in exchange for service rendered by employees.



**Employee Expenses** include total salaries, employers' national insurance contributions, employers' pension contributions and indirect employee expenses including redundancy costs and pension accounting adjustments.

**Estimation Techniques** are the methods adopted to arrive at estimated monetary amounts, corresponding to the measurement bases selected, for assets, liabilities, gains, losses and changes to reserves.

**Events after the Reporting Period** are those events, both favourable and unfavourable, that occur between the end of the financial year and the date when the financial statements are authorised for issue.

The **Expenditure and Funding Analysis (EFA)** shows how the available funding (ie the National Park Grant) has been used in providing services in comparison with those resources consumed or in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the service directorates.

**Exit Packages** are departure costs paid to former employees who negotiate a package as part of their terms of leaving the Authority.

**Expenses** are decreases in economic benefits or service potential during the financial year in the form of outflows or consumption of assets or increases of liabilities that result in decreases in reserves.

**Fair Value** is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

**Fees, Charges and Other Service Income** include contributions received from other local authorities and other bodies.

A **Financial Asset** is any asset that is:

- cash;
- an equity instrument of another entity;
- a contractual right to receive cash or another financial asset from another entity, or to exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the Authority.

A **Financial Liability** is any liability that is a contractual obligation to deliver cash or another financial asset to another entity, or to exchange financial assets or financial liabilities with another entity under conditions that are potentially unfavourable to the Authority.

A **Financial Instrument** is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity and includes trade payables and other payables, bank deposits, trade receivables and loans receivable.

**Financing Activities** are activities that result in changes in the size and composition of the principal received from or repaid to external providers of finance.

The **General Fund** is the statutory fund into which all the receipts of the Authority are required to be paid and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise.

The **General Fund Balance** shows the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the end of the financial year.

**Going Concern** defines that the functions of the Authority will continue in operational existence for the foreseeable future.

**Government Grants** are grants made by the Government towards either revenue or capital investment to support the cost of the provision of the Authority's services.

**Grants and Contributions** are assistance in the form of transfers of resources to an Authority in return for past or future compliance with certain conditions relating to the operation of activities.

**Historical Cost** is the carrying amount of an asset at the date of acquisition and adjusted for subsequent depreciation.

**Income** is the gross inflow of economic benefits or service potential when those inflows or enhancements of assets or decreases of liabilities result in an increase in reserves.

The **Interest Cost (Pensions)** is the expected increase in the present value of the scheme liabilities because the benefits are one period closer to settlement.

**Interest Income (Pensions)** is a component of the return on plan assets, and is determined by multiplying the fair value of the plan assets by the discount rate.

**International Accounting Standards (IAS)** are standards for the preparation and presentation of financial statements.

**International Financial Reporting Standards (IFRS)** advise the accounting treatment and disclosure requirements of transactions so that the Authority's accounts present fairly the financial position of the Authority.

**Inventories** are assets:

- in the form of materials or supplies to be consumed in the production process;
- in the form of materials or supplies to be consumed or distributed in the rendering of services;
- held for sale or distribution in the ordinary course of operations; or
- in the process of production for sale or distribution.

**Investing Activities** are activities relating to the acquisition and disposal of PPE and other investments not included in cash equivalents.

A **Lease** is an agreement whereby the lessor conveys to the lessee in return for a payment or series of payments the right to use an asset for an agreed period of time.

A **Liability** is a present obligation of the Authority arising from past events, the settlement of which is expected to result in an outflow from the Authority of resources embodying economic benefits or service potential.

**Loans and Receivables** are financial assets with fixed or determinable payments that are not quoted in an active market, other than:

- those that the entity intends to sell immediately or in the near term (held for trading); or
- those for which the holder may not recover substantially all of its initial investment, other than because of credit deterioration (available for sale).

**Materiality** - omissions or misstatements of items are material if they could, individually or collectively, influence the decisions or assessments of users made on the basis of the financial statements. Materiality depends on the nature or size of the omission or misstatement judged in the surrounding circumstances. The nature or size of the item, or a combination of both, could be the determining factor.

The **Movement in Reserves Statement (MiRS)** shows the movement during the financial year on the different reserves held by the Authority, analysed into usable reserves and unusable reserves.

The **Net Defined Benefit Liability (Obligation) (Pensions)** is the deficit, adjusted for any effect of limiting a net defined benefit asset to the asset ceiling.

The **Net Interest on the Net Defined Benefit Liability (Pensions)** is the change during the period in the net defined liability that arises from the passage of time.

The **Net Realisable Value** is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

**Non-Ring Fenced Government Grants** are revenue grants distributed by central government that do not relate to the performance of a specific service. The Authority is free to use all of its non-ring fenced funding as it sees fit to support the delivery of local, regional and national priorities in the Park's area.

An **Operating Lease** is a type of lease, eg computer equipment, office equipment, furniture etc. where the balance of risks and rewards of holding the asset remains with the lessor.

**Operating Activities** are the activities of the Authority that are not investing or financing activities.

**Other Comprehensive Income and Expenditure** comprises items of expense and income (including reclassification adjustments) that are not recognised in the surplus / deficit on the provision of services as required or permitted by the Code. Examples include changes in the remeasurement of the net defined benefit pension liability on a defined benefit scheme.

**Other Service Expenses** include:

- premises expenses including all running costs, expenditure on goods, services and contractors directly related to property;
- transport expenses including all costs connected with the provision, hire or use of transport;
- supplies and services covering all direct supplies and services expenditure incurred;
- third party payments including, for example, payments to third party providers of local authority services and other bodies;
- support service charges including the recharge of management and administration costs and support service costs (eg financial services, human resources, legal services and property services) to front line services and internal recharges between services.

**Past Service Cost (Pensions)** is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting from a scheme amendment (the introduction of, or withdrawal of, or changes to, a defined benefit scheme) or a curtailment (a significant reduction by the Authority in the number of employees covered by a scheme).

The **Pension Reserve** is a specific accounting mechanism used to reconcile the payments made for the year to various statutory pension schemes in accordance with those schemes' requirements and the net charge in the Authority's recognised liability under IAS 19 "*Employee Benefits*", for the same period.

**Post Employment Benefits** are employee benefits (other than termination benefits and short term employee benefits) that are payable after the completion of employment.

The **Present Value of a Defined Benefit Liability (Pensions)** is the present value, without deducting any scheme assets, of expected future payments required to settle the liability resulting from employee service in the current and prior periods.

**Property, Plant and Equipment (PPE)** are tangible assets (ie assets with physical substance) that are held for use in the production or supply of goods and services, for rental to others,

or for administrative purposes, and which are expected to be used during more than one financial year.

A **Provision** is a liability of uncertain timing or amount. The Authority recognises a provision where an event has taken place that gives the Authority a present obligation (legal or constructive) that requires settlement by either a transfer of economic benefits or service potential to settle the obligation, and a reliable estimate can be made of the amount of the obligation.

A **Qualified Valuer** is a person conducting the valuations who holds a recognised and relevant professional qualification and having sufficient current local and national knowledge of the particular market, and the skills and understanding to undertake the valuation competently.

**Related Party** - parties are considered to be related if one party has the ability to control the other party or exercise significant influence over the other party in making financial and operating decisions or if the related party entity and another entity are subject to common control.

A **Related Party Transaction** is a transfer of resources or obligations between related parties, regardless of whether a price is charged.

**Reserves** are the residual interest in the assets of the Authority after deducting all its liabilities.

The **Residual Value** is the estimated amount that the Authority would currently obtain from the disposal of an asset, after deducting the estimated costs of disposal, if the asset was already of the age and in the condition expected at the end of its useful life.

**Revenue** is the gross inflow of economic benefits or service potential during the financial year when those inflows result in an increase in the Authority's net assets.

**Revenue Expenditure** is the day to day running costs relating to the financial year irrespective of whether or not the amounts due have been paid. Examples are salaries, wages, materials, supplies and services.

**Ring Fenced Government Grants** are revenue grants distributed by central government that relate to a specific service.

A **Scheme Amendment (Pensions)** occurs when the Authority introduces, or withdraws a defined benefit scheme or changes the benefits payable under an existing defined benefit scheme.

**Scheme Assets (Pensions)** comprise assets held by a long term employee benefit scheme.

**Scheme Liabilities (Pensions)** comprise liabilities in relation to a long term employee benefit scheme.

**Short Term Paid Absences** are periods during which an employee does not provide services to the Authority, but benefits continue to be paid.

**Short Term Employee Benefits** are employee benefits (other than termination benefits) that fall due wholly within 12 months after the end of the period in which the employees render the related service.

The **Surplus or Deficit on the Provision of Services** is the total of income less expenses, excluding the components of other comprehensive income and expenditure.

A **Tangible Asset** is an asset that has a physical form.

**Termination Benefits** are employee benefits provided in exchange for the termination of an employee's employment as a result of either the Authority's decision to terminate an employee's employment before the normal retirement date, or the Authority's decision to accept an offer of benefits in exchange for the termination of employment.

**Total Comprehensive Income and Expenditure** comprises all components of surplus / deficit on the provision of services and of other comprehensive income and expenditure.

**Unusable Reserves** are those reserves that the Authority is not able to use to provide services and includes reserves that hold unrealised gains and losses where amounts would only become available to provide services if the assets are sold and reserves that hold timing differences shown in the MiRS as adjustments between accounting basis and funding basis under regulations.

**Usable Reserves** are those reserves that may be used to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use.

The **Useful Life** is the period which an asset is expected to be available for use by the Authority.

**Value Added Tax (VAT)** is an indirect tax levied on most business transactions and on many goods and some services.





**South Downs Centre, North Street, Midhurst, West Sussex GU29 9DH**

**T: 0300 303 1053 E: [info@southdowns.gov.uk](mailto:info@southdowns.gov.uk) [www.southdowns.gov.uk](http://www.southdowns.gov.uk)**

**South Downs National Park Authority**

**Statement of Accounts 2017/18**

***A copy of this document can be found on the Authority's website [www.southdowns.gov.uk](http://www.southdowns.gov.uk)***