Agenda Item 12 Report PR19/20-23 Appendix 2



PEOPLE AND NATURE NETWORK

GREEN INFRASTRUCTURE IN THE SOUTH DOWNS NATIONAL PARK AND WIDER SOUTH EAST



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- South Downs National Park Authority;
- East Sussex, West Sussex, Hampshire and Surrey County Councils and Brighton and Hove unitary authority;
- Wealden, East Hampshire, Mid Sussex, Adur and Worthing representing local authorities;
- Environment Agency, Natural England, Historic England, Forestry Commission, Woodland Trust;
- Country Land and Business Association, National Farmers Union;
- Brighton and Lewes Downs Biosphere, Arun and Rother Rivers Trust.

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A BRIEF HISTORY

During the preparation of the South Downs Local Plan, stakeholders were asked whether the SDNP should develop a partnership approach to green infrastructure planning. The positive response was overwhelming with 80 per cent of respondents supporting this approach.

In October 2014, the South Downs National Park Authority began the process of developing a Green Infrastructure Framework for the South Downs National Park and wider sub-regional area with its partners. This has since been developed as a People and Nature Network (PANN) and now includes the other members of the South East and East Protected Landscape group (SEEPL)– Chichester Harbour AONB, High Weald AONB, Surrey Hills AONB, Kent Downs AONB, Cotswold Hills AONB, Chiltern Hills AONB, North Wessex Downs AONB, Isle of Wight AONB and the New Forest National Park.

WORKING IN PARTNERSHIP

The protected landscapes of the south east are increasingly the green oasis of the sub region. The PANN seeks to achieve coordinated and strategically planned provision for Green Infrastructure and natural ecosystem services for communities and nature throughout the entire region within and beyond the boundaries of the protected areas.

Working with a range of local authority, community, charitable and business partners, we want to establish a sub regional network for people and nature which delivers benefits not only to the environment but also to the development of better places in which to live, work and invest. We want to ensure that planning for nature and people follows key principles which protect and enhance natural services, habitats, climate change adaptation, landscape connectivity, social inclusion and equality and economic prosperity.

This document is an introduction to how this coordinated and cross- sectoral approach to environmental master planning and regeneration has been developed within the original study area in 2014.

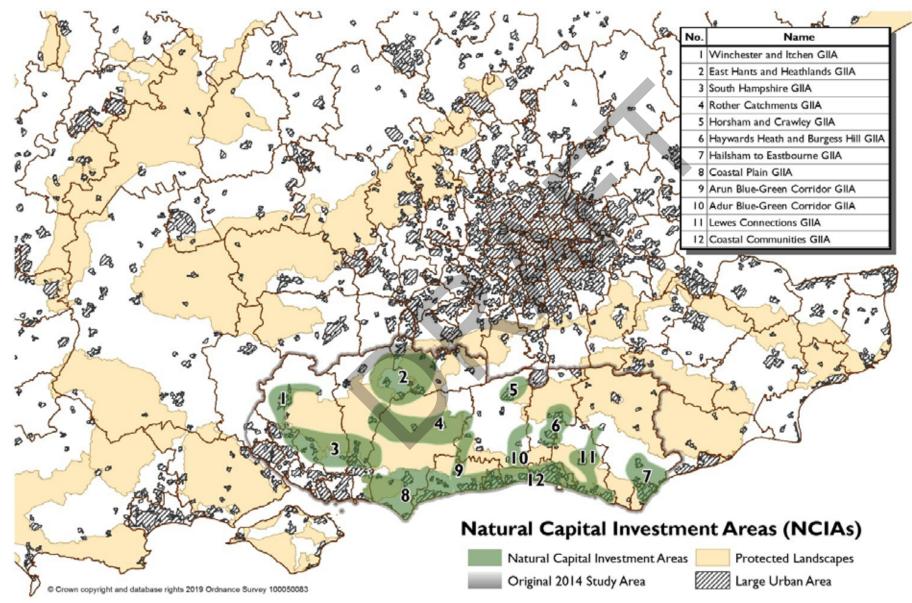
1. INTRODUCTION TO THE PEOPLE AND NATURE NETWORK

1.1 This document called the People and Nature Network (PANN) sets out how a wide range of partners can work together to plan positively for nature and natural services within and surrounding the protected landscapes of the south east. This is in recognition that nature, and the provision of natural ecosystem services do not follow administrative boundaries. Figure 1 is a map of the PANN area **1.2** We have analyzed a wide range of evidence to develop a series of key priorities and principles for the 1st phase of the PANN area. From these high level principles more detailed and localized strategies, plans, projects, and their delivery can be developed in the future. In this way partners across the region will work together to achieve the shared aims of the Network partnership.

1.3 The research has also found that there are hotspots in the study area where a number of issues coalesce to inhibit nature and natural processes. We have called these areas 'Natural Capital Investment Areas' (NCIAs). The first 12 NCIAs are shown on figure 1. Each of these areas has a unique set of environmental challenges and there is no prescribed methodology for how to address these. Each NCIA requires a bespoke approach. Over time as the research and evidence is extended it is likely that further NCIAs will be identified.



FIGURE 1: NATURAL CAPITAL INVESTMENT AREAS (NCIAS)



1. INTRODUCTION TO THE PEOPLE AND NATURE NETWORK

AIM OF THE FRAMEWORK

To protect, enhance and create a network of green and blue spaces which sustainably meet the needs of local communities, support natural ecosystem services and respects the special qualities of protected landscapes by proposing the strategic principles for planning, delivery and management of natural capital assets in the area.

OBJECTIVES OF THE FRAMEWORK

- Use natural assets to support health and wellbeing of people and businesses in the Network area;
- Identify and realise the economic benefits through planning green infrastructure in the framework area;
- Protect and enhance biodiversity and improve habitat connectivity to maintain and improve the health of the environment;
- Protect and enhance the beauty of the landscape in the Network area
- Improve resilience to the effects of climate change;
- Improve the sustainability of communities across the network area
- Create opportunities for enjoyment, understanding and learning about the natural environment

- Use green infrastructure to support the delivery of ecosystem services;
- Integrate cultural heritage into the network
- Improve access opportunities to natural greenspace in the network area for all sectors of society;
- Identify and prioritise opportunities to enhance and deliver optimum benefits from masterplanning for nature
- Encourage the enhancement and delivery of strategic green infrastructure through contributions from new development;
- Plan, deliver and manage natural capital assets to re-naturalise river catchments and other landscapes where possible.

THE NETWORK AREA

1.4 The extent of the initial network study area is shown on plan in figure 2. There is potential to extend area to achieve a larger regional network of all the protected landscapes in the south east if this is widely supported. This is shown in figure 1.

1.5 The Network is intended to be a catalyst for coordinated action, building upon existing partnership working and bringing new and existing partners together around a shared agenda.

1.6 This is a collaborative document, developed with the input and advice of many partner organisations and an original Technical Working Group (listed on inside cover). It brings together the existing strategies and plans of partners and places these alongside additional evidence to add depth to the understanding of the region. This has enabled the identification of key evidence sources, areas of significant environmental concern (THE NCIAs) and also where further study could embed the approach at a regional scale.



2. TAKING THE LEAD FROM NATURE

2.1 The natural services we get from nature such as clean air, clean water, healthy soils, pollination, biodiversity, food and recreation are vital to our survival. Many land use decisions and policies have an impact on the natural provision of these services and this is being increasingly taken into account in decision making. Ensuring that these natural systems can function and have the capacity needed is increasingly being evaluated through mapping (Geographical information services – GIS) and through financial accounting – Natural Capital Accounts. All of these processes involve an assessment of the underlying natural asset and the value of the services that it inherently provides.

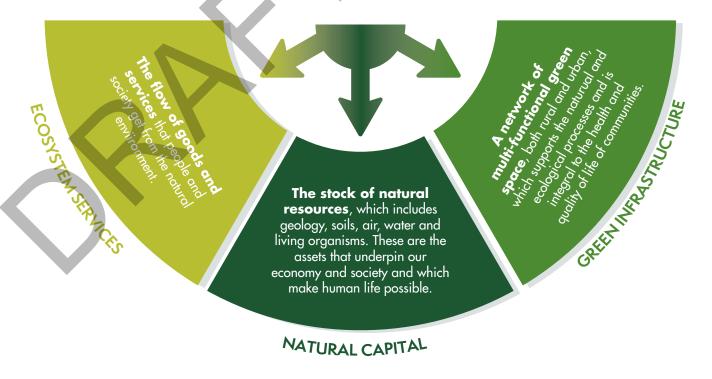
2.2 Figure 2 shows the relationship between Natural Capital, Ecosystem services and Green infrastructure and explained how they are used when making land use decisions

2.3 The government's 25 yr Environment Plan¹ was published in 2018 and sets out how the use of **natural capital accounting** will be used as a gold standard decision making tool in the UK in the future.

2.4 Healthy **Ecosystem services** are described in the plan as essential to good economic growth

and productivity whilst **green infrastructure** is seen as a key delivery mechanism for issues such as flood mitigation; improving health and well being and air quality, reducing the impacts of climate change, extending habitat networks and providing space for nature.

FIGURE 2: RELATIONSHIP BETWEEN NATURAL CAPITAL, ECOSYSTEM SERVICES AND GREEN INFRASTRUCTURE



https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/693158/25-year-environment-plan.pdf

3. WHY TAKE A REGIONAL APPROACH ?

3.1 The network builds on all of the existing environmental work by partners and provides the following additional benefits;

- Providing a common agenda for action and a supporting evidence base.
- Ensuring strategic issues are considered at their appropriate scale.
- Promote the consistent and joined-up management of larger scale natural capital assets which cross administrative boundaries.
- Support and guide partnership working and providing a platform for bringing partners together.
- Provide a common framework to attract and guide investment in natural capital.
- Plan for Biodiversity at a landscape scale across local authority boundaries and identifying and mapping ecological networks in accordance with the NPPF paras114/117 and the DEFRA 25 yr Environment plan.
- Robust and compelling evidence at the subregional scale is more likely to access funding sources which may not be available at a more local level.

- Demonstrating a working Duty to Cooperate (Localism Act 2011) collaboration where climate change, biodiversity, flood risk management and ecological networks are better planned at a strategic level.
- Demonstrating the Duty of Regard² towards the purposes and Special Qualities of the
- Protected landscapes³ by Local Authorities and statutory undertakers whilst carrying out their statutory duties.

The pressure for new housing in the Network area one of the key drivers for the development of this regional approach to Nature. Known developments which are proposed of over 100 houses are shown in figure 3.



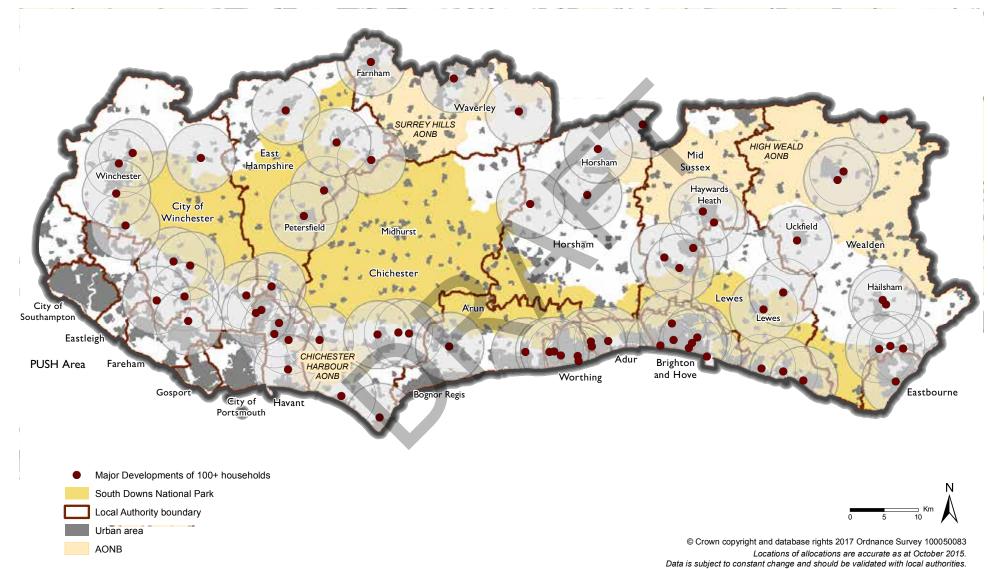
- 2 Section 62 of the Environment Act 1995
- 3 www.southdowns.gov.uk/discover/why-are-we-a-national-park/sdnp-special-qualities

MAP OF PLANNED DEVELOPMENTS IN THE NETWORK AREA

3.2 This plan scale is helpful in showing how development is proposed around and on the edges of the designated landscapes and the current pressures for building land. It shows clearly how important it is that we plan for these areas of designated land to be connected for nature to move around the landscape and and for natural ecosystem services to function across the region. It is also important to ensure that access to nature and the health and well being benefits it provides is secured for all communities.



FIGURE 3: MAP OF PLANNED DEVELOPMENTS IN THE NETWORK AREA?



4. SUPPORTING THE ECONOMY

4.1 Planning for nature in relation to economic prosperity is becoming increasingly well understood and relates to the 3 pillars which underpin sustainable development in the NPPF⁴ – Society, Economy and Environment. Whilst nature is valued in its own right, the economic value of nature is also increasingly being considered in many land use decisions through the use of natural capital valuation tools which monetizes the services and functions that nature provides – eg pollination is valued at £690m pa in the UK5.

4.2 The economic benefits of a healthy natural environment are now well evidenced⁶ through for example:

- Increased inward investment in companies located in areas with a high quality environment and increased visitor spending;
- Pollination services to agriculture valued at £690m in the UK
- Increased carbon sequestration by trees, woodland, soils & vegetation in general;.

- Environmental cost savings through 'green' versus 'grey' engineering solutions coupled with embedded amenity benefits, eg rain gardens, green roofs, air purification, soils ;
- Reducing the financial cost of health and social care through the health and well-being benefits of a high quality outdoor environment and natural spaces;
- Upsurge in interest in local food production in urban areas;
- Increased employment and retention of the workforce, a high quality environment and planning for nature creates new employment opportunities and also contributes to factors in retaining staff.

4.3 Partnership working, shared objectives, pooling knowledge, securing resources and advocacy will be the keys to success for the Framework and its ambitions







- 4 The National Planning Policy Framework (NPPF) notes that to achieve sustainable development, economic, social and environmental gains should be sought jointly (para 8) and, in pursuit of this, that net gains for nature should be achieved (para 9).
- 5 www.reading.ac.uk/web/files/food-security/cfs_case_studies_-_sustainable_pollination_services.pdf
- 6 eg in Natural England's work 'MEBIE 2'.

5. KEY FINDINGS FROM THE RESEARCH

5.1 Evaluating the evidence from the Network area revealed a number of key issues from which the Strategic Principles were drawn (see page 14). These findings strongly reconfirm the need for the partnership to continue to work together and to build on the approach developed to date.;

THE PROTECTED LANDSCAPES AS A FOCUS

5.2 The protected landscapes across the region, geographically, form the focus points of the network area. These special landscapes provide many benefits to the sub-region, both for its residents and for surrounding communities; for recreation, biodiversity, farming and heritage amongst others, as captured in their Special Qualities. The designated landscapes want to creates a new dynamic for the network area. This is a positive force for change;rather than a driver for fragmentation. With strong partnership working, the designated landscapes could serve to bring partners together to provide benefits for all of them.

AN AREA OF INTER-RELATED

5.3 The Network area has a range of issues which are often inter-related to other areas. Exert pressure in one area and the effect can manifest itself in another. Lack of recreational greenspace in one area, for example, can result in more pressure on greenspaces in other areas, perhaps with unforeseen consequences such as pressure on sensitive locations; erosion of landscape quality; increased use of motor transport; alternatively – increased financial costs to the health service where the benefits of the natural environment cannot be accessed by sectors of the community.

5.4 It is in the interests of all partners to work together on these issues to understand them better and plan measures to address them. The protected landscapes work to manage and adapt to the increased pressures placed on them by a growing population and to protect their Special Qualities. The areas outside the designated landscapes must also accommodate market growth while building vibrant, healthy and sustainable communities. Working to deliver these in tandem will bring benefits to all partners, to the landscapes and

natural assets across the network area and, importantly, all residents.

THE NEED TO PLAN FOR CONNECTIVITY

5.5 The need to make links for water, nature and people is a common thread running through all green infrastructure planning: Joining up fragmented areas of habitat, for example to improve biodiversity and support landscape resilience; Addressing gaps in the access network; Working across landscapes and not local authority boundaries, necessitating cross-boundary and cross-sectoral working for mutual benefit; Planning for the water environment at river catchment scale and identifying a range of multi-functional benefits including improvements to water quality and riverside landscapes.

DEFICITS IN NATURAL GREENSPACE

5.6 Based on the review of standards⁷, greenspace provision is insufficient for identified need in many places, particularly outside the protected landscapes. Many local authorities are

7 For example for Accessible Natural Greenspace, LUC, May 2008. Understanding the relevance and application of the Access to Natural Green Space Standard, Also refer to appropriate LA Local Space Standards (see page XX of the Evidence and Actions Report).

5. KEY FINDINGS FROM THE RESEARCH

facing increasing pressures on their ability to both retain and manage their greenspace sites.

SOCIAL EQUALITY

5.7 There is a link between communities in poor health, high levels of social or economic deprivation and lack of high quality greenspace and natural environment. This is the situation for a number of places in the network area where significant levels of growth are planned, bringing the pressures of development and its associated infrastructure, pollution and noise. Unless the issues affecting the communities in these places are addressed, including raising the standard and provision of greenspace and green infrastructure, the effect of new development will be to make the situation worse for these communities.

BUILDING RESILIENCE

5.8 Natural capital planning at the network scale is needed to identify areas under pressure and the actions needed to build resilience to climate change, urbanisation, recreation demands, higher populations and intensification of agriculture creating pressure on biodiversity.

URBAN EDGE PRESSURES

5.9 Across the Network area, there are examples of urban-edge landscapes, including recreation pressure causing car parking, erosion of settlement character and urban sprawl, loss of tranquillity, anti-social behavior, increases in traffic movements and human activity. Changes in the farmed landscape including fragmentation of landholdings, piecemeal development at the urban edge, loss of settlement character due to urban expansion and loss of biodiversity and a long term connection with nature. Barriers to using natural spaces including major roads and railways encourages more car use.

WORKING TOGETHER

5.10 Working across boundaries will enable the pooling and sharing of knowledge and joint approaches to securing resources. It will enable combined advocacy to raise the profile of the significance and value of nature and natural capital so that this is fully recognised and appreciated by decision-makers and champions at the highest level. Continue to work with existing partnerships where they already exist.

6. THE PEOPLE AND NATURE NETWORK



6.1 The Network principles are not prescriptive but they can be used as a common thread by all of the partners in the most appropriate way for their local area. The following table identifies the high level principles for the Network, the full set is included in Volume 2 Evidence Report.



MAKE STRONG CONNECTIONS

6.2 The need for better connections crosses many areas- biodiversity networks and sustainable transport, as well as planning and delivering green infrastructure across boundaries and across sectors.



prosperity of the area.

A NATURAL & CULTURAL CANVAS

The well-being of the area fundamentally relies on the quality of the landscape, its ecosystems and the services they provide. The natural landscape and cultural heritage should be strengthened and celebrated, providing distinctive settings for its cities, towns and villages and underpinning the future

SUPPORT SUSTAINABLE AND HEALTHY COMMUNITIES

6.3 The health and well-being of people living in the network area is linked to the quality of their environment. People need access to nature and the benefits of a healthy functioning environment. New development must build communities, not just housing. This is vital for the health of the towns and villages and contributes to the economic prosperity of the area.



BECOME FIT FOR THE FUTURE

6.4 The Framework area needs to build resilience to help it adapt

to change. Housing growth and transport will continue to make demands on the landscape and natural resources, particularly water. Climate change will create pressures and challenges which will require adaptation. Economic forces will test farming and forestry. The management of these complex challenges requires forward planning into the medium and long term horizons.



BETTER THROUGH WORKING TOGETHER

6.5 Partnership working, shared objectives, pooling knowledge,

securing resources and advocacy will be the keys to success for the Framework and its ambitions

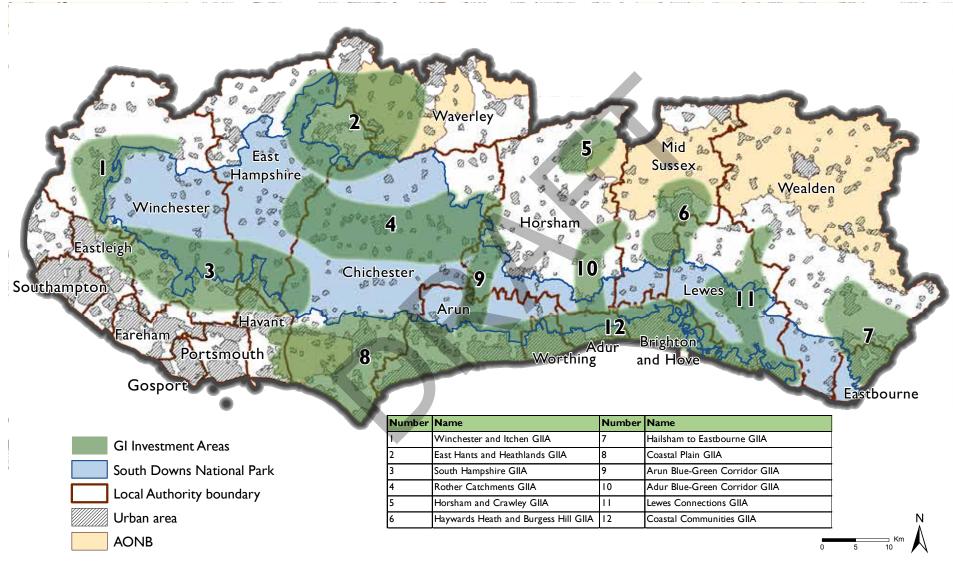
6. THE PEOPLE AND NATURE NETWORK

SPECIFIC PLACES FOR NATURAL CAPITAL INVESTMENT

6.6 The Natural Capital Investment Areas (NCIAs) (see figure) have emerged from the assessment and evaluation process where the coalescence of a number of ecosystem issues indicated the need for more targeted, strategic and crosscutting interventions – they are regional environmental 'hotspots'. Each of the NCIAs, are unique in their particular set of issues, needs and opportunities. In response to their uniqueness there is no prescribed methodology for progressing them. The various partners will work together to make these bespoke judgements. Sometimes work in the NCIA will be triggered by an outside force – eg national infrastructure project, or large growth development for example.

6.7 As the NCIAs have been developed from a sub-regional scale review, they provide the opportunity for further local level planning. In many of the NCIAs there are organisations and projects already operating and policies in place. There will be scope for more joined-up approaches to deal with cross-sectoral and cross-boundary issues and the principle of partnership working to bring single aspect projects together as a holistic approach. The table on pages XX and XX of this report briefly describes each of the NCIA. A SWOT analysis was undertaken for each of these NCIAs. These are included in the Evidence and Actions Report (pg XX).

FIGURE 5: STRATEGIC GREEN INFRASTRUCTURE INVESTMENT AREAS (GIIAS)



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6. THE PEOPLE AND NATURE NETWORK

1. Winchester and Itchen	2. East Hants and Heathlands	3. South Hampshire	4. Rother Catchment
This NCIA follows the River Itchen from south of Winchester city and in an arc to the north. The Itchen also forms one of the Framework's Blue-Green Corridors, linking villages to the north, through Winchester City and to the south to Eastleigh/ Southampton. Winchester lies on the edge of the South Downs National Park and is an important interface area with the National Park.	This NCIA lies includes several heathland sites, many of international importance, and in several administrative boundaries (National Park, East Hampshire and Waverley District Councils, Surrey, Hampshire and West Sussex County Councils and Surrey Hills AONB). Several European sites are recognised as being sensitive to recreation, for which mitigation measures are required, but many more have been highlighted as sensitive by land managers, for which mitigation of impacts is very challenging.	This NCIA lies across the northern PUSH area and the southern part of Winchester and East Hampshire districts. Alongside a large existing population, significant new housing is planned. The PUSH Green Infrastructure partners have plans and policy in place to provide green infrastructure within PUSH. The southern area of the framework abuts this initiative and needs to respond to ensure that a continuous approach to nature, water and people is developed	This NCIA follows the wider catchment of the River Rother from Liss, through Petersfield and Midhurst, to join the River Arun at Pulborough Brooks. This GIIA is wholly within the National Park and crosses a number of local authority boundaries; East Hampshire, Chichester and Horsham and Hampshire and West Sussex County Councils.
5. Horsham and Crawley	6. Haywards Heath and Burgess Hill	7. Hailsham to Eastbourne	8. Coastal Plain
Growth of these towns is ongoing with more planned. This includes an extension to Crawley on the boundaries of both Horsham and Mid-Sussex districts. As these towns continue to grow, landscape, communities and access could come under increasing pressure unless green infrastructure is planned to develop across connections and greenspace provision and protect the edge of the High Weald AONB.	This NCIA includes Haywards Heath, Burgess Hill and Hassocks/Hurstpierpoint, all within Mid Sussex but adjacent to the Lewes District and National Park borders, and close to the boundaries of Wealden district and the High Weald AONB; requiring a cross-boundary approach. One of the largest housing allocations in the Framework area is planned for Burgess Hill. This area will remain the focus of development pressure, lying between two protected landscapes, which means a robust long term approach to planning for nature is needed	The Hailsham to Eastbourne GIIA straddles Wealden and Eastbourne local authority areas. There is development planned in both areas; in Hailsham and Polegate, the latter being directly adjacent to the Eastbourne border. All of the settlements are situated on the upstream feeder streams for the Pevensey Levels SAC and Ramsar. Water resources are an issue, with constraints on waste water, flooding and the need for no adverse effect on Pevensey Level. Road and rail infrastructure forms a barrier to access in some areas.	This GIIA covers the low-lying coastal plain from the west of Littlehampton (where it intersects with the Arun Blue-Green Corridor and the Coastal Communities GIIA) through to Chichester in the north and Bognor Regis and the Manhood Peninsular in the south, including Chichester Harbour AONB. This area is important for crops and horticulture, along with areas internationally important for wildlife. The plain crosses Chichester and Arun local authority areas, requiring a joined-up approach to developing strategic approaches. There is a likely need to adapt to flood-risk and coastal change resulting from rising global temperatures, increased rainfall and storminess."
9. Arun Blue-Green Corridor	10. Adur Blue-Green Corridor	11. Lewes Connections	12. Coastal Communities
The GIIA is one of the main river valleys which cut through the South Downs National Park. These river valleys are important corridors for access to the Downs, especially for deprived coastal communities, for water resources and biodiversity. This GIIA extends from Littlehampton to Billingshurst, intersecting with the Rother Catchment, Coastal Plain and Coastal Communities GIIAs.	This GIIA is one of the main river valleys which cut through the South Downs National Park. These river valleys are important corridors for access to the Downs, especially for deprived coastal communities, for water resources and biodiversity. This GIIA extends from Shoreham-by-Sea to Steyning/Upper Beeding, with the Adur continuing towards Henfield.	Lewes is one of the largest settlements within the South Downs Nationnal Park, situated on the River Ouse where the river cuts through the South Downs. This GIIA includes Lewes town and two corridors- the north-south River Ouse corridor and the east-west downland habitat and offers potential for an integrated approach to green infrastructure, incoporating water resources, access improvements	This extensive GIIA stretches from Littlehampton in the west to Seaford and Newhaven in the east, including Worthing, Shoreham-by-Sea and Brighton and Hove. It includes two rivers, the Adur and the Ouse that connects the coast with the South Downs and Weald. There are multiple issues in this GIIA, with a commonality of needs, requiring co-ordinated action on many fronts. This includes the likely need to

and habitat connectivity.

adapt to flood-risk and coastal change resulting from rising global temperatures, increased rainfall and

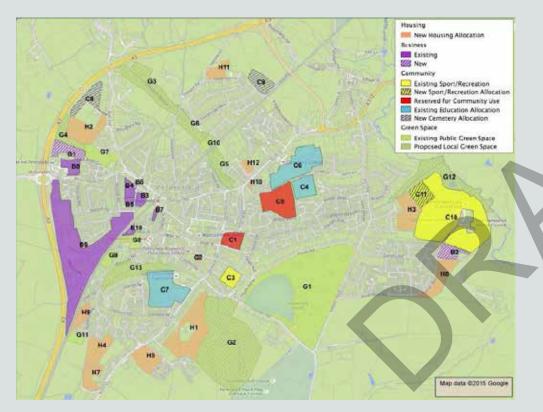
storminess

CASE STUDY: NATURAL FLOOD MANAGEMENT – WINNALL NATURE RESERVE, WINCHESTER



In Winchester, the Itchen valley is internationally designated for it's habitat value and is highly regarded as a beautiful chalk river. The Heritage Lottery Funded restoration of the water meadows and ditch systems at Winnall Moors Nature Reserve in the Itchen Valley has played a vital role in reducing the level of flooding currently affecting the city. This initiative by Winchester City Council and Hampshire and Isle of Wight Wildlife Trust is allowing the water meadows to flood using traditional water management systems such as sluices to direct excess water into the meadows and away from the city. This work has increased the capacity of the flood plain to hold water on the land, improved habitat for wildlife in the river valley and restored the historic landscape of the water meadows. There has since been a dramatic reduction in the speed by which flood water has entered the city and in addition visitors to the nature reserve are able to experience the size and space created by the floodplain at the edges of the city.

CASE STUDY: PETERSFIELD NEIGHBOURHOOD PLAN, BRINGING THE DOWNS TO THE TOWN



Consultation on the Petersfield Neighbourhood Plan (adopted January 2016), revealed the importance of the communities' close relationship to the surrounding countryside.

Most residents live within 15 minutes' walk of open land and the plan aspires to retain existing green fingers of space that bring the countryside into the town and allow the town to 'breath.'

The allocation of development land has taken this key principle into consideration, ensuring that the size, form and location of new buildings don't block views out to the surrounding landscape or detract from the views of the town from the surrounding landscape. The Plan also allocates 13 new Local Green Spaces that reinforce the aspiration to maintain close connection to the surrounding countryside. The map shows how the local green spaces (G1, G2 etc.) draw the surrounding countryside into the town.

Another key principle of the plan is to allow people to move easily around the town, with a network of footpaths or cycle paths, the intention to keep the town 'walkable' and housing and employment land allocation have been allocated with this principle to the fore.

Since completing the Neighbourhood Plan, Petersfield Town Council have prepared an Itree Eco Report as further evidence on the natural ecosystem services which are provided by the trees within the town. www.petersfieldsociety.org.uk/itree.pdf



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CASE STUDIES



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